#### PRELIMINARY OFFICIAL STATEMENT DATED MARCH 5, 2014

### NEW ISSUE—FULL BOOK-ENTRY

RATINGS: Moody's: "Aa3"; S&P: "AA-"
(See "RATINGS" herein)

In the opinion of Stradling Yocca Carlson & Rauth, a Professional Corporation, San Francisco, California ("Bond Counsel"), under existing statutes, regulations, rulings and judicial decisions, interest (and original issue discount) on the Bonds is exempt from State of California personal income tax. In the opinion of Bond Counsel, under existing statutes, regulations, rulings and judicial decisions, and assuming the accuracy of certain opinions and representations and compliance with certain covenants and requirements described herein, interest (and original issue discount) on the Series A Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals and corporations. In the opinion of Bond Counsel, under existing statutes, regulations, rulings and judicial decisions, interest on the Series B Bonds is not excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"). See "TAX MATTERS" herein with respect to tax consequences relating to the Bonds.

# \$47,000,000\* SOLANO COMMUNITY COLLEGE DISTRICT (Solano and Yolo Counties, California)

\$6,000,000\*

\$41,000,000\*

2014 General Obligation Refunding Bonds, Series A (Federally Tax-Exempt)

2014 General Obligation Refunding Bonds, Series B (Federally Taxable)

Dated: Date of Delivery

Due: August 1, as shown on the insider cover

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision. Capitalized terms used on this cover page not otherwise defined shall have the meanings set forth herein.

The Solano Community College District (Solano and Yolo Counties, California) 2014 General Obligation Refunding Bonds, Series A (Federally Tax-Exempt) (the "Series A Bonds"), are being issued by the Solano Community College District (the "District") to (i) advance refund certain portions of the outstanding Solano Community College District (Solano and Yolo Counties, California) Election of 2002 General Obligation Bonds, Series 2006B (the "Series 2006B Bonds"), (ii) advance refund certain portions of the outstanding Solano Community College District (Solano and Yolo Counties, California) 2005 General Obligation Refunding Bonds (the "2005 Refunding Bonds"), and (iii) pay the costs of issuing the Series A Bonds.

The Solano Community College District (Solano and Yolo Counties, California) 2014 General Obligation Refunding Bonds, Series B (Federally Taxable) (the "Series B Bonds," and, together with the Series A Bonds, the "Bonds"), are being issued by the District to (i) advance refund certain portions of the outstanding 2005 General Obligation Refunding Bonds, and (ii) pay the costs of issuing the Series B Bonds.

The Bonds represent general obligations of the District, payable solely from *ad valorem* property taxes. The Boards of Supervisors of the Counties are empowered and obligated to annually levy *ad valorem* property taxes upon all property within the District subject to taxation thereby, without limitation as to rate or amount (except certain personal property which is taxable at limited rates), for the payment of principal of and interest on the Bonds when due.

The Bonds will be issued in book-entry form only, and will be initially issued and registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). Purchasers of the Bonds (the "Beneficial Owners") will not receive certificates representing their interests in the Bonds. See "THE BONDS – Book-Entry Only System" herein.

The Bonds will be issued as current interest bonds, such that interest thereon shall accrue from the date of delivery and be payable semiannually on February 1 and August 1 of each year, commencing August 1, 2014. The Bonds are issuable in denominations of \$5,000 principal amount or any integral multiple thereof.

Payments of principal of and interest on the Bonds will be made by Wells Fargo Bank, National Association, the designated paying agent, bond registrar and transfer agent (in such capacity, the "Paying Agent"), to DTC for subsequent disbursement to DTC Participants (defined herein) who will remit such payments to the Beneficial Owners of the Bonds. See "THE BONDS – Book-Entry Only System" herein.

The Series A Bonds are subject to optional and mandatory sinking fund redemption as further described herein.\* The Series B Bonds are not subject to redemption prior to their stated maturity dates.

Maturity Schedules\*
(See inside front cover)

The Bonds are offered when, as and if issued, subject to the approval as to their legality by Stradling Yocca Carlson & Rauth, a Professional Corporation, San Francisco, California, Bond Counsel and Disclosure Counsel to the District. It is anticipated that the Bonds in book-entry form will be available for delivery through the facilities of The Depository Trust Company, in New York, New York, on or about April \_\_\_\_, 2014.

PiperJaffray<sub>®</sub>

RBC<sub>®</sub>

**RBC Capital Markets®** 

Dated: March \_\_\_, 2014

Preliminary, subject to change.

#### MATURITY SCHEDULES

### \$6,000,000\*

## SOLANO COMMUNITY COLLEGE DISTRICT (Solano and Yolo Counties, California) 2014 General Obligation Refunding Bonds, Series A

(Federally Tax-Exempt)
Base CUSIP(1): 83412P

Serial Bonds

Maturity Principal Interest

(August 1) Amount Rate Yield CUSIP(1)

\$ % %

\$\_\_\_\_\_\_ - \_\_\_\_% Term Bond due August 1, \_\_\_\_; Yield - \_\_\_\_%; CUSIP(1): \_\_\_\_

### \$41,000,000\*

### SOLANO COMMUNITY COLLEGE DISTRICT (Solano and Yolo Counties, California) 2014 General Obligation Refunding Bonds, Series B

(Federally Taxable)

Base CUSIP(1): 83412P

Serial Bonds

Maturity Principal Interest
(August 1) Amount Rate Yield CUSIP(1)

\$ % %

<sup>\*</sup> Preliminary, subject to change.

<sup>(1)</sup> CUSIP is a registered trademark of the American Bankers Association. CUSIP data herein is provided by CUSIP Global Services, managed by Standard & Poor's Financial Services LLC on behalf of The American Bankers Association. This data is not intended to create a database and does not serve in any way as a substitute for the CUSIP Services. Neither the Underwriters nor the District make any representations regarding the selection or correctness of the CUSIP numbers set forth herein.

This Official Statement does not constitute an offering of any security other than the original offering of the Bonds of the District. No dealer, broker, salesperson or other person has been authorized by the District to give any information or to make any representations other than as contained in this Official Statement, and if given or made, such other information or representation not so authorized should not be relied upon as having been given or authorized by the District.

The issuance and sale of the Bonds have not been registered under the Securities Act of 1933 or the Securities Exchange Act of 1934, both as amended, in reliance upon exemptions provided thereunder by Sections 3(a)2 and 3(a)12, respectively, for the issuance and sale of such municipal securities. The Bonds are not registered under the securities laws of any state. This Official Statement does not constitute an offer to sell or a solicitation of an offer to buy in any state in which such offer or solicitation is not authorized or in which the person making such offer or solicitation is not qualified to do so or to any person to whom it is unlawful to make such offer or solicitation.

Certain information set forth herein has been obtained from sources outside of the District which are believed to be reliable, but such information is not guaranteed as to accuracy or completeness, and is not to be construed as a representation by the District. The information and expressions of opinions herein are subject to change without notice and neither delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the District since the date hereof. This Official Statement is submitted in connection with the sale of the Bonds referred to herein and may not be reproduced or used, in whole or in part, for any other purpose.

When used in this Official Statement and in any continuing disclosure by the District in any press release and in any oral statement made with the approval of an authorized officer of the District or any other entity described or referenced in this Official Statement, the words or phrases "will likely result," "are expected to," "will continue," "is anticipated," "estimate," "project," "forecast," "expect," "intend" and similar expressions identify "forward looking statements" within the meaning of the Private Securities Litigation Reform Act of 1995. Such statements are subject to risks and uncertainties that could cause actual results to differ materially from those contemplated in such forward-looking statements. Any forecast is subject to such uncertainties. Inevitably, some assumptions used to develop the forecasts will not be realized and unanticipated events and circumstances may occur. Therefore, there are likely to be differences between forecasts and actual results, and those differences may be material.

The Underwriters have provided the following sentence for inclusion in this Official Statement:

"The Underwriters have reviewed the information in this official statement pursuant to their responsibilities to investors under the federal securities laws, but the Underwriters do not guarantee the accuracy or completeness of such information."

In connection with this offering, the Underwriters may overallot or effect transactions which stabilize or maintain the market prices of the Bonds at levels above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time. The Underwriters may offer and sell the Bonds to certain securities dealers and dealer banks and banks acting as agent at prices lower than the public offering prices stated on the inside cover page and said public offering prices may be changed from time to time by the Underwriters.

The District maintains a website. However, the information presented on the District's website is not incorporated into this Official Statement by any reference, and should not be relied upon in making investment decisions with respect to the Bonds.



### SOLANO COMMUNITY COLLEGE DISTRICT

#### **Board of Trustees**

Pam Keith, President
A. Marie Young, Vice President
Monica Brown, Trustee
Sarah E. Chapman, Ph.D., President
Denis Honeychurch, J.D., Trustee
Michael A. Martin, Trustee
Rosemary Thurston, Trustee

### **District Administration**

Jowel C. Laguerre, Ph.D., Superintendent/President Yulian I. Ligioso, Vice-President, Finance and Administration Diane White, Interim Vice President - Academic Affairs

### **PROFESSIONAL SERVICES**

#### **Bond Counsel and Disclosure Counsel**

Stradling Yocca Carlson & Rauth, A Professional Corporation San Francisco, California

### **Financial Advisor**

Public Financial Management San Francisco, California

### Paying Agent, Bond Registrar and Escrow Agent

Wells Fargo Bank, National Association San Francisco, California

### **Verification Agent**

Causey Demgen & Moore P.C. *Denver, Colorado* 



## TABLE OF CONTENTS

|   | <b>Page</b> |
|---|-------------|
| INTRODUCTION  | 1           |
| THE DISTRICT  |             |
| PURPOSE OF THE BONDS  | 2           |
| AUTHORITY FOR ISSUANCE OF THE BONDS                                     |             |
| SECURITY AND SOURCES OF PAYMENT FOR THE BONDS                           |             |
| DESCRIPTION OF THE BONDS  |             |
| TAX MATTERS   |             |
| OFFERING AND DELIVERY OF THE BONDS.                                     |             |
| BOND OWNER'S RISKS  |             |
| CONTINUING DISCLOSURE   |             |
| FORWARD LOOKING STATEMENTS.   |             |
| Professionals Involved in the Offering.                                 |             |
| Other Information   |             |
| THE BONDS.  |             |
| AUTHORITY FOR ISSUANCE  |             |
| SECURITY AND SOURCES OF PAYMENT   |             |
| DESCRIPTION OF THE BONDS  |             |
| Annual Debt Service   |             |
| ANNUAL DEBT SERVICE  APPLICATION AND INVESTMENT OF BOND PROCEEDS        |             |
| REDEMPTION  |             |
| BOOK-ENTRY ONLY SYSTEM  |             |
| DISCONTINUATION OF BOOK-ENTRY ONLY SYSTEM; PAYMENT TO BENEFICIAL OWNERS |             |
| TRANSFER AND EXCHANGE OF BONDS  |             |
| DEFEASANCE  |             |
| ESTIMATED SOURCES AND USES OF FUNDS                                     |             |
| SOLANO COUNTY TREASURY POOL   |             |
| TAX BASE FOR REPAYMENT OF BONDS   |             |
| AD VALOREM PROPERTY TAXATION  |             |
| ASSESSED VALUATIONS   |             |
| ASSESSED VALUATIONS   |             |
| ASSESSED VALUATION AND PARCELS BY LAND USE                              |             |
| ASSESSED VALUATION AND PARCELS BY LAND USE                              |             |
|   |             |
| ASSESSED VALUATION OF SINGLE FAMILY HOMES                               |             |
| ALTERNATIVE METHOD OF TAX APPORTIONMENT - TEETER PLAN                   |             |
|   |             |
| TAX RATESLARGEST PROPERTY OWNERS.                                       |             |
|   |             |
| STATEMENT OF DIRECT AND OVERLAPPING DEBT                                | 28          |
| CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT              | 20          |
| REVENUES AND APPROPRIATIONS   |             |
|   |             |
| LEGISLATION IMPLEMENTING ARTICLE XIIIA                                  |             |
| Unitary Property  |             |
| ARTICLE XIIIB OF THE CALIFORNIA CONSTITUTION                            |             |
| ARTICLE XIIIC AND ARTICLE XIIID OF THE CALIFORNIA CONSTITUTION          |             |
| Proposition 26  |             |
| Propositions 98 and 111   |             |
| PROPOSITION 39  |             |
| PROPOSITION 1A AND PROPOSITION 22                                       |             |
| Proposition 30  |             |
| JARVIS V. CONNELL   |             |
| FUTURE INITIATIVES  |             |
| FUNDING OF COMMUNITY COLLEGE DISTRICTS IN CALIFORNIA                    |             |
| Major Revenues  |             |
| TAX SHIFTS AND TRIPLE FLIP  |             |
| BUDGET PROCEDURE  | 39          |

## TABLE OF CONTENTS (cont'd)

|                  |  | <u>Page</u> |
|------------------|--|-------------|
| MINIMUM F        | UNDING GUARANTEES FOR CALIFORNIA COMMUNITY COLLEGE DISTRICTS UNDER     |             |
|                  | ions 98 and 111  |             |
| DISSOLUTIO       | N OF REDEVELOPMENT AGENCIES  | 42          |
|                  | STANCE   |             |
| <b>SOLANO CO</b> | MMUNITY COLLEGE DISTRICT   | 50          |
| INTRODUCT        | ION  | 50          |
| ADMINISTRA       | ATION  | 50          |
| ENROLLMEN        | VT   | 51          |
| LABOR REL        | ATIONS   | 52          |
| RETIREMEN        | T PROGRAMS   | 52          |
| POST-EMPL        | DYMENT HEALTH CARE BENEFITS  | 55          |
| RISK MANA        | GEMENT   | 56          |
| ACCOUNTIN        | G Practices  | 56          |
|                  | UND BUDGETING  |             |
| COMPARATI        | VE FINANCIAL STATEMENTS  | 58          |
| DISTRICT D       | EBT STRUCTURE  | 59          |
| TAX MATTE        | RS   | 62          |
|                  | TERS   |             |
|                  | OR INVESTMENT IN CALIFORNIA  |             |
|                  | G DISCLOSURE   |             |
|                  | MATERIAL LITIGATION  |             |
|                  | ON REPORTING REQUIREMENTS  |             |
| ESCROW VE        | RIFICATION   | 66          |
| LEGAL OPIN       | IIONS  | 66          |
| FINANCIAL        | STATEMENTS   | 66          |
| RATINGS          |  | 67          |
|                  | FING   |             |
| ADDITIONA        | L INFORMATION  | 68          |
| APPENDIX A:      | FORMS OF OPINIONS OF BOND COUNSEL FOR THE BONDS                        |             |
| APPENDIX B:      | EXCERPTS FROM THE 2012-13 AUDITED FINANCIAL STATEMENTS OF THE DISTRICT | B-1         |
| APPENDIX C:      | FORM OF CONTINUING DISCLOSURE CERTIFICATE FOR THE BONDS                |             |
| APPENDIX D:      | GENERAL ECONOMIC AND DEMOGRAPHIC INFORMATION FOR THE CITIES OF         |             |
|                  | FAIRFIELD AND VALLEJO AND THE COUNTY OF SOLANO                         | D-1         |

### \$47,000,000\* SOLANO COMMUNITY COLLEGE DISTRICT (Solano and Yolo Counties, California)

\$6,000,000\*

\$41,000,000\*

2014 General Obligation Refunding Bonds, Series A 2014 General Obligation Refunding Bonds, Series B (Federally Tax-Exempt)

(Federally Taxable)

### **INTRODUCTION**

This Official Statement, which includes the cover page, inside cover page and appendices hereto, provides information in connection with the sale of the (i) Solano Community College District (Solano and Yolo Counties, California) 2014 General Obligation Refunding Bonds, Series A (Federally Tax-Exempt) (the "Series A Bonds"), and (ii) Solano Community College District (Solano and Yolo Counties, California) 2014 General Obligation Refunding Bonds, Series B (Federally Taxable) (the "Series B Bonds," and, together with the Series A Bonds, the "Bonds").

This Introduction is not a summary of this Official Statement. It is only a brief description of and guide to, and is qualified by, more complete and detailed information contained in the entire Official Statement, including the cover page, inside cover page and appendices hereto, and the documents summarized or described herein. A full review should be made of the entire Official Statement. The offering of the Bonds to potential investors is made only by means of the entire Official Statement.

### **The District**

The Solano Community College was founded in 1945 as Vallejo Junior College. The Solano Community College District (the "District") was established in 1967 when it separated from the Vallejo Unified School District. The boundaries of the District are coterminous with those of Solano County (the "County"), except for a portion of the Rio Vista area, which is not part of the District, and a portion of Yolo County ("Yolo County" and together with the County, the "Counties") which is part of the District. The District's single college, Solano Community College, was constructed in 1972 is located on a 192acre campus in Fairfield, California and currently serves nearly 9,548 students per semester. Solano Community College is currently fully accredited by the Accrediting Commission for Community and Junior Colleges of the Western Association of Schools and Colleges. The District also operates an Education Center in Vacaville, California, which serves approximately 2,183 students per semester, and an Education Center in Vallejo, California, which serves approximately 2,325 students per semester. The District's service area encompasses the communities of Benicia, Dixon, Fairfield, Suisun, Vacaville, Vallejo and Winters, as well as Travis Air Force Base. The District has a 2013-14 assessed valuation of \$39,085,717,031.

The governing board of the District is called the Board of Trustees (the "Board"). The Board includes seven voting members elected by the voters of the District (the "Trustees"). The Trustees serve four-year terms. Elections for Trustee positions to the Board are held every two years, alternating between three and four available positions. The management and policies of the District are administered by a Board-appointed Superintendent/President. Jowel C. Laguerre, Ph.D. is the District's current Superintendent/President.

<sup>\*</sup> Preliminary, subject to change.

### **Purpose of the Bonds**

Series A Bonds. The Series A Bonds are being issued to (i) advance refund certain portions of the outstanding Solano Community College District (Solano and Yolo Counties, California) Election of 2002 General Obligation Bonds, Series 2006B (the "Series 2006B Bonds"), (ii) advance refund certain portions of the outstanding Solano Community College District (Solano and Yolo Counties, California) 2005 General Obligation Refunding Bonds (the "2005 Refunding Bonds"), and (iii) pay the costs of issuing the Series A Bonds.

**Series B Bonds.** The Series B Bonds are being issued to (i) advance refund certain portions of the outstanding 2005 Refunding Bonds and (ii) pay the costs of issuing the Series B Bonds.

The Series 2006B Bonds and 2005 Refunding Bonds to be refunded with the proceeds of the Bonds are collectively referred to herein as the "Refunded Bonds." See "THE BONDS – Application and Investment of Bond Proceeds" and "ESTIMATED SOURCES AND USES OF FUNDS" herein.

### **Authority for Issuance of the Bonds**

The Bonds are issued pursuant to certain provisions of the Government Code and other applicable law, and pursuant to resolutions adopted by the Board of Trustees of the District. See "THE BONDS – Authority for Issuance" herein.

### **Security and Sources of Payment for the Bonds**

The Bonds are general obligations of the District, payable solely from the proceeds of *ad valorem* property taxes. The Boards of Supervisors of Solano County (the "County") and Yolo County (together with the County, the "Counties") are empowered and obligated to annually levy *ad valorem* property taxes upon all property within the District subject to taxation thereby, without limitation as to rate or amount (except for certain personal property which is taxable at limited rates), for the payment of principal of and interest on the Bonds when due.

See "THE BONDS – Security and Sources of Payment" and "TAX BASE FOR REPAYMENT OF BONDS" herein.

### **Description of the Bonds**

Form and Registration. The Bonds will be issued in fully registered form only, without coupons. Purchasers of the Bonds (the "Beneficial Owners") will not receive physical certificates representing their interests in the Bonds purchased. The Bonds will be initially registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository of the Bonds. See "THE BONDS – General Provisions" and "– Book-Entry Only System" herein. In the event that the book-entry only system described below is no longer used with respect to the Bonds, the Bonds will be registered in accordance with the Resolution described herein. See "THE BONDS – Discontinuation of Book-Entry Only System; Payment to Beneficial Owners" herein.

So long as Cede & Co. is the registered Owner of the Bonds, as nominee of DTC, references herein to the "Owners" "Bond Owners" or "Holders" of the Bonds (other than under the captions "INTRODUCTION – Tax Matters" and "TAX MATTERS," and in APPENDIX A) will mean Cede & Co. and will not mean the Beneficial Owners of the Bonds.

**Denominations.** Individual purchases of interests in the Bonds will be available in the denominations of \$5,000 principal amount or any integral multiple thereof.

**Redemption.**\* The Series A Bonds maturing on or after August 1, 20\_\_ are subject to redemption prior to their respective stated maturity dates, at the option of the District, from any source of funds, on August 1, 20\_\_ or on any date thereafter, as a whole or in part. The Series A Bonds are further subject to mandatory sinking fund redemption as further described herein. The Series B Bonds are not subject to redemption prior to their stated maturity dates. See also "THE BONDS—Redemption" herein.

**Payments.** The Bonds will be issued as current interest bonds, such that interest thereon will accrue from the initial date of delivery of the Bonds (the "Date of Delivery"), such interest to be payable semiannually on February 1 and August 1 of each year, commencing on August 1, 2014 (each, a "Bond Payment Date"). Principal of the Bonds is payable on August 1 in the amounts and years set forth on the inside cover page hereof.

Payments of the principal of and interest on the Bonds will be made by the designated paying agent, bond registrar and transfer agent (the "Paying Agent") to DTC for subsequent disbursement through DTC Participants (defined herein) to the Beneficial Owners of the Bonds. Wells Fargo Bank, National Association, San Francisco, California, has been appointed Paying Agent for the Bonds.

### **Tax Matters**

Series A Bonds. In the opinion of Stradling Yocca Carlson & Rauth, a Professional Corporation, San Francisco, California ("Bond Counsel"), based on existing statutes, regulations, rulings and judicial decisions and assuming the accuracy of certain representations and the compliance with certain covenants and requirements described herein, interest on the Series A Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals and corporations. In the further opinion of Bond Counsel, interest on the Series A Bonds is exempt from State of California personal income tax. In addition, the difference between the issue price of a Series A Bonds (the first price at which a substantial amount of the Series A Bonds of a maturity is to be sold to the public) and the stated redemption price at maturity with respect to the Series A Bonds constitutes original issue discount, and the amount of original issue discount that accrues to the owner of the Series A Bonds is excluded from gross income of such owner for federal income tax purposes, is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations, and is exempt from State of California personal income tax. See "TAX MATTERS – Series A Bonds" herein.

Series B Bonds. In the opinion of Bond Counsel, under existing statutes, regulations, rulings and judicial decisions, interest (and original issue discount) on the Series B Bonds is not excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"). In the further opinion of Bond Counsel, under existing statutes, regulations, rulings and judicial decisions, interest (and original issue discount) on the Series B Bonds is exempt from State of California personal income tax. See "TAX MATTERS – Series B Bonds" herein.

### Offering and Delivery of the Bonds

The Bonds are offered when, as and if issued, subject to approval as to their legality by Bond Counsel. It is anticipated that the Bonds in book-entry form will be available for delivery through the facilities of DTC in New York, New York on or about April \_\_\_\_\_, 2014.

-

<sup>\*</sup> Preliminary, subject to change.

### **Bond Owner's Risks**

The Bonds are general obligations of the District payable solely from *ad valorem* taxes which may be levied without limitation as to rate or amount (except with respect to certain personal property which is taxable at limited rates) on all property subject to taxation by the District, as further described herein. For more complete information regarding the District's financial condition and taxation of property within the District, see "SOLANO COMMUNITY COLLEGE DISTRICT" and "TAX BASE FOR REPAYMENT OF BONDS" herein.

### **Continuing Disclosure**

The District will covenant for the benefit of Owners and Beneficial Owners of the Bonds to make available certain financial information and operating data relating to the District and to provide notices of the occurrence of certain listed events, in order to assist the Underwriters in complying with S.E.C. Rule 15c2-12(b)(5) (the "Rule"). See "LEGAL MATTERS – Continuing Disclosure" herein. The specific nature of the information to be made available and of the notices of listed events required to be provided are summarized in APPENDIX C.

### **Forward Looking Statements**

Certain statements included or incorporated by reference in this Official Statement constitute "forward-looking statements" within the meaning of the United States Private Securities Litigation Reform Act of 1995, Section 21E of the United States Securities Exchange Act of 1934, as amended, and Section 27A of the United States Securities Act of 1933, as amended. Such statements are generally identifiable by the terminology used such as "plan," "expect," "intend," "estimate," "project," "budget" or other similar words. Such forward-looking statements include, but are not limited to, certain statements contained in the information regarding the District herein.

THE ACHIEVEMENT OF CERTAIN RESULTS OR OTHER EXPECTATIONS CONTAINED IN SUCH FORWARD-LOOKING STATEMENTS INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE ACTUAL RESULTS, PERFORMANCE OR ACHIEVEMENTS DESCRIBED TO BE MATERIALLY DIFFERENT FROM ANY FUTURE RESULTS, PERFORMANCE OR ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS. THE DISTRICT DOES NOT PLAN TO ISSUE ANY UPDATES OR REVISIONS TO THE FORWARD-LOOKING STATEMENTS SET FORTH IN THIS OFFICIAL STATEMENT.

### **Professionals Involved in the Offering**

Stradling Yocca Carlson & Rauth, a Professional Corporation, San Francisco, California, is acting as Bond Counsel and Disclosure Counsel to the District with respect to the Bonds. Public Financial Management, San Francisco, California is acting as Financial Advisor to the District with respect to the Bonds. Stradling Yocca Carlson & Rauth and Public Financial Management will receive compensation from the District contingent upon the sale and delivery of the Bonds. Causey Demgen & Moore P.C., Denver, Colorado, is acting as verification agent for the Bonds.

### **Other Information**

This Official Statement speaks only as of its date, and the information contained herein is subject to change.

Copies of documents referred to herein and information concerning the Bonds are available from the Solano Community College District, 4000 Suisun Valley Road, Fairfield, California 94534, telephone: (707) 864-7209. The District may impose a charge for copying, mailing and handling.

No dealer, broker, salesperson or other person has been authorized by the District to give any information or to make any representations other than as contained herein and, if given or made, such other information or representations must not be relied upon as having been authorized by the District. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Bonds by a person in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale.

This Official Statement is not to be construed as a contract with the purchasers of the Bonds. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as representations of fact. The summaries and references to documents, statutes and constitutional provisions referred to herein do not purport to be comprehensive or definitive, and are qualified in their entireties by reference to each such documents, statutes and constitutional provisions.

Certain of the information set forth herein, other than that provided by the District, has been obtained from official sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness, and is not to be construed as a representation by the District. The information and expressions of opinions herein are subject to change without notice and neither delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the District since the date hereof. This Official Statement is submitted in connection with the sale of the Bonds referred to herein and may not be reproduced or used, in whole or in part, for any other purpose.

Capitalized terms used but not otherwise defined herein shall have the meanings assigned to such terms in the Resolution (defined herein).

### THE BONDS

### **Authority for Issuance**

The Bonds are issued pursuant to the provisions of Articles 9 and 11 of Chapter 3 of Part 1 of Division 2 of Title 5 of the Government Code, commencing with Section 53550 *et seq.*, and other applicable law, and pursuant to resolutions adopted by the Board of Trustees of the District on March 20, 2013 and February 19, 2014 (together, the "Resolution").

### **Security and Sources of Payment**

The Bonds are general obligations of the District payable solely from the proceeds of *ad valorem* property taxes. The Counties are empowered and obligated to annually levy *ad valorem* property taxes upon all property within the District subject to taxation thereby, without limitation as to rate or amount (except certain personal property which is taxable at limited rates), for the payment of principal of and interest on the Bonds when due.

The taxes described above will be levied annually in addition to all other taxes during the period that the Bonds are outstanding in an amount sufficient to pay the respective principal of and interest thereon when due. Such taxes, when collected, will be placed by the County in the respective Debt Service Funds (defined herein), which are each segregated and maintained by the County and which are

designated for the payment of principal of and interest on the Series A Bonds and Series B Bonds, as applicable, when due, and for no other purpose. Although the Counties are obligated to levy *ad valorem* taxes for the payment of the Bonds, and the County will maintain the Debt Service Funds, the Bonds are not a debt of the Counties.

The moneys in the Debt Service Funds, to the extent necessary to pay the principal of and interest on the Bonds as the same become due and payable, shall be transferred to the Paying Agent. The Paying Agent will in turn remit the funds to DTC for remittance of such principal and interest to DTC Participants for subsequent disbursement to the Beneficial Owners of the Bonds.

The rate of the annual ad valorem taxes levied by the Counties to repay the Bonds will be determined by the relationship between the assessed valuation of taxable property in the District, and the amount of debt service due on the Bonds in any year. Fluctuations in the annual debt service on the Bonds and the assessed value of taxable property in the District, may cause the respective annual tax rates to fluctuate. Economic and other factors beyond the District's control, such as general market decline in land values, disruption in financial markets that may reduce the availability of financing for purchasers of property, reclassification of property to a class exempt from taxation, whether by ownership or use (such as exemptions for property owned by the State of California (the "State") and local agencies and property used for qualified education, hospital, charitable or religious purposes), or the complete or partial destruction of the taxable property caused by a natural or manmade disaster, such as earthquake, flood or toxic contamination, could cause a reduction in the assessed value of taxable property within the in the District, and necessitate a corresponding increase in the respective annual tax rates. For further information regarding the District's assessed valuation, tax rates, overlapping debt, and other matters concerning taxation, see "CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS - Article XIIIA of the California Constitution" and "TAX BASE FOR REPAYMENT OF BONDS" herein.

### **Description of the Bonds**

The Bonds will be issued in book-entry form only and will be initially issued and registered in the name of Cede & Co., as nominee for DTC. Purchasers will not receive certificates representing their interests in the Bonds. See "THE BONDS – Book Entry Only System" herein.

Interest with respect to the Bonds accrues from their date of delivery, and is payable semiannually on each Bond Payment Date, commencing August 1, 2014. Interest on the Bonds will be computed on the basis of a 360-day year of 12, 30-day months. Each Bond shall bear interest from the Bond Payment Date next preceding the date of authentication thereof unless it is authenticated as of a day during the period from the 16<sup>th</sup> day of the month immediately preceding any Bond Payment Date to and including such Bond Payment Date, in which event it shall bear interest from such Bond Payment Date, or unless it is authenticated on or before July 15, 2014, in which event it shall bear interest from its date of delivery. The Bonds are issuable in denominations of \$5,000 principal amount or any integral multiple thereof and mature on August 1 in the years and amounts set forth on the cover hereof.

The principal of the Bonds will be payable in lawful money of the United States of America to the registered owner thereof, upon the surrender thereof at the office of the Paying Agent. The interest on the Bonds will be payable in lawful money of the United States of America to the person whose name appears on the bond registration books of the Paying Agent as the registered owner thereof as of the close of business on the 15<sup>th</sup> day of the month next preceding any Bond Payment Date (a "Record Date"), whether or not such day is a business day, such interest to be paid by check or draft mailed on such Bond Payment Date to such registered owner at such registered owner's address as it appears on such registration books or at such address as the registered owner may have filed with the Paying Agent for

that purpose. The interest payments on the Bonds will be made in immediately available funds (e.g., by wire transfer) to any registered owner of at least \$1,000,000 of outstanding Bonds who have requested in writing such method of payment of interest on the Bonds prior to the close of business on the Record Date immediately preceding any Bond Payment Date.

### **Annual Debt Service**

The following table summarizes the annual debt service requirements of the District for the Bonds, assuming no optional redemptions are made:

|             | Series A Bonds |                        | Series B Bonds |                        |              |
|-------------|----------------|------------------------|----------------|------------------------|--------------|
|             | Annual         | Annual                 | Annual         | Annual                 |              |
| Year Ending | Principal      | Interest               | Principal      | Interest               | Total Annual |
| August 1    | <u>Payment</u> | Payment <sup>(1)</sup> | Payment        | Payment <sup>(1)</sup> | Debt Service |

Total

See "SOLANO COMMUNITY COLLEGE DISTRICT – District Debt Structure" herein for a full debt service schedule of all of the District's outstanding general obligation bond debt.

### **Application and Investment of Bond Proceeds**

**Series A Bonds.** The Series A Bonds are being issued to (i) advance refund certain portions of the Series 2006B Bonds, (ii) advance refund certain portions of the 2005 Refunding Bonds, and (iii) pay the costs of issuing the Series A Bonds.

Any accrued interest and surplus moneys from the sale of the Series A Bonds or following the redemption of the Series 2006B Bonds, shall be kept separate and apart in a fund designated as the "Solano Community College District, 2014 General Obligation Refunding Bonds, Series A Debt Service Fund" (the "Series A Debt Service Fund") and used only for payment of principal of and interest on the Series A Bonds, and for no other purpose. Any excess proceeds of the Series A Bonds not needed for the authorized purposes for which the Series A Bonds are being issued shall be transferred to the Series A Debt Service Fund and applied to the payment of principal of and interest on the Series A Bonds. If, after payment in full of the Series A Bonds, there remain excess proceeds, any such excess amounts shall be transferred to the general fund of the District.

**Series B Bonds.** The Series B Bonds are being issued to (i) advance refund certain portions of the 2005 Refunding Bonds and (ii) pay the costs of issuing the Series B Bonds.

<sup>(1)</sup> Interest payments on the Bonds will be made semiannually on February 1 and August 1 of each year, commencing August 1, 2014

Any accrued interest and surplus moneys from the sale of the Series B Bonds or following the redemption of the 2005 Refunding Bonds, shall be kept separate and apart in a fund designated as the "Solano Community College District, 2014 General Obligation Refunding Bonds, Series B Debt Service Fund" (the "Series B Debt Service Fund" and together with the Series A Debt Service Fund, the "Debt Service Funds") and used only for payment of principal of and interest on the Series B Bonds, and for no other purpose. Any excess proceeds of the Series B Bonds not needed for the authorized purposes for which the Series B Bonds are being issued shall be transferred to the Series B Debt Service Fund and applied to the payment of principal of and interest on the Series B Bonds. If, after payment in full of the Series B Bonds, there remain excess proceeds, any such excess amounts shall be transferred to the general fund of the District.

Escrow Sufficiency. The net proceeds from the sale of the Series A Bonds shall be paid to Wells Fargo Bank, National Association, acting as escrow agent (the "Escrow Agent"), to the credit of the "Solano Community College District 2014 General Obligation Refunding Bonds, Series A Escrow Fund" (the "Series A Escrow Fund"). The net proceeds from the sale of the Series B Bonds shall be paid to the Escrow Agent to the credit of the "Solano Community College District 2014 General Obligation Refunding Bonds, Series B Escrow Fund" (the "Series B Escrow Fund" and together with the Series A Escrow Fund," the "Escrow Funds"). Pursuant to an escrow agreement (the "Escrow Agreement") by and between the District and the Escrow Agent, amounts deposited in the respective Escrow Funds will be used to purchase certain Federal Securities (as such term is defined in the Resolution) the principal of and interest on which will be sufficient, together with any monies deposited in the Escrow Fund and held as cash, to enable the Escrow Agent to pay the principal, redemption premium (if any), and interest due on the Refunded Bonds on the respective first optional redemption dates therefor, as well as the debt service due on each respective series of the Refunded Bonds on and before such dates.

The sufficiency of the securities and cash on deposit in the Escrow Funds, together with realizable interest and earnings thereon, to pay the redemption price of and the accrued interest due on the Refunded Bonds, on the above-referenced dates, will be verified by Causey Demgen & Moore P.C. (the "Verification Agent"). As a result of the deposit and application of funds so provided in the Escrow Agreement, and assuming the accuracy of the Underwriters' and Verification Agent's computations, the Refunded Bonds will be defeased and the obligation of the Counties to levy *ad valorem* taxes for payment thereof will terminate.

*Investment of Funds.* Moneys in the Escrow Funds will be invested as described above, subject to the provisions of the Escrow Agreement. Moneys in the Debt Service Funds may be invested in any one or more investments generally permitted to community college districts under the laws of the State or as permitted by the Resolution. Moneys in the Debt Service Funds are expected to be invested through the Solano County Treasury Pool. See "SOLANO COUNTY TREASURY POOL" herein.

**Refunded Bonds.** The Refunded Bonds consist of those maturities of the Series 2006B Bonds and the 2005 Refunding Bonds listed in the following tables.

# REFUNDED BONDS\* Solano Community College District General Obligation Bonds, Election of 2002, Series 2006B

| Maturities to be<br>Refunded<br>(August 1) | <u>CUSIP</u> | Principal Amount to be <u>Refunded</u> | Redemption<br><u>Date</u> | Redemption<br>Price (% of Par<br><u>Amount)</u> |
|--|--------------|--|---------------------------|---|
| 2017                                       | 83412PAL6    | \$300,000.00                           | 8/1/2016                  | 100%  |
| 2018                                       | 83412PAM4    | 255,000.00                             | 8/1/2016                  | 100   |
| 2019                                       | 83412PAN2    | 200,000.00                             | 8/1/2016                  | 100   |
| 2020                                       | 83412PAP7    | 140,000.00                             | 8/1/2016                  | 100   |
| 2021                                       | 83412PAQ5    | 75,000.00                              | 8/1/2016                  | 100   |
| 2023                                       | 83412PAR3    | 1,485,000.00                           | 8/1/2016                  | 100   |

# REFUNDED BONDS\* Solano Community College District 2005 General Obligation Refunding Bonds

|                  |              |                |             | Redemption |
|------------------|--------------|----------------|-------------|------------|
| Maturities to be |              | Principal      |             | Price      |
| Refunded         |              | Amount to be   | Redemption  | (% of Par  |
| (August 1)       | <u>CUSIP</u> | Refunded       | <u>Date</u> | Amount)    |
| 2016             | 834132BR2    | \$5,850,000.00 | 8/1/2015    | 100%       |
| 2017             | 834132BS0    | 6,420,000.00   | 8/1/2015    | 100        |
| 2018             | 834132BT8    | 6,990,000.00   | 8/1/2015    | 100        |
| 2019             | 834132BU5    | 7,600,000.00   | 8/1/2015    | 100        |
| 2020             | 834132BV3    | 8,265,000.00   | 8/1/2015    | 100        |
| 2021             | 834132BW1    | 3,300,000.00   | 8/1/2015    | 100        |
| 2022             | 834132BX9    | 3,800,000.00   | 8/1/2015    | 100        |
|                  |              |                |             |            |

-

<sup>\*</sup> Preliminary, subject to change

A portion of the Series 2006B Bonds and a portion of the 2005 Refunding Bonds, as listed in the following tables, are not being refunded from proceeds of the Bonds.

# UNREFUNDED BONDS\* Solano Community College District General Obligation Bonds, Election of 2002, Series 2006B

| Maturity Date (August 1) | <u>CUSIP</u> | Original<br>Denominational<br><u>Amount</u> | Final<br><u>Maturity Value</u> |
|--------------------------|--------------|---|--------------------------------|
| 2016                     | 83412PAK8    | \$112,169.25                                | \$355,000.00                   |
| 2023                     | 83412PAS1    | 3,508,254.80                                | 7,880,000.00                   |
| 2024                     | 83412PAT9    | 3,999,966.00                                | 9,475,000.00                   |
| 2025                     | 83412PAU6    | 3,815,711.20                                | 9,520,000.00                   |
| 2026                     | 83412PAV4    | 3,636,528.40                                | 9,560,000.00                   |
| 2027                     | 83412PAW2    | 3,466,156.35                                | 9,605,000.00                   |
| 2028                     | 83412PAX0    | 3,330,615.45                                | 9,645,000.00                   |
| 2029                     | 83412PAY8    | 3,143,436.00                                | 9,690,000.00                   |
| 2030                     | 83412PAZ5    | 2,992,441.65                                | 9,735,000.00                   |
| 2031                     | 83412PBA9    | 9,735,000.00                                |                                |

# UNREFUNDED BONDS\* Solano Community College District 2005 General Obligation Refunding Bonds

|               |              | Original       |                |
|---------------|--------------|----------------|----------------|
| Maturity Date |              | Denominational | Final          |
| (August 1)    | <u>CUSIP</u> | <u>Amount</u>  | Maturity Value |
| 2021          | 834132BY7    | \$839,559.50   | \$5,675,000    |
| 2022          | 834132BZ4    | 745.252.20     | 5.660.000      |

### Redemption

Optional Redemption.\* The Series A Bonds maturing on or before August 1, 20\_\_ are not subject to redemption prior to their fixed maturity dates. The Series A Bonds maturing on or after August 1, 20\_\_ may be redeemed prior to their respective stated maturity dates at the option of the District, from any source of funds, in whole or in part, on August 1, 20\_\_ or on any date thereafter, at a redemption price equal to the principal amount of the Series A Bonds called for redemption, together with interest accrued thereon to the date fixed for redemption, without premium.

The Series B Bonds are not subject to redemption prior to their fixed maturity dates.

**Mandatory Redemption.**\* The Series A Term Bonds maturing on August 1, 20\_\_, are subject to redemption prior to maturity from mandatory sinking fund payments on August 1 of each year, on and after August 1, 20\_\_, at a redemption price equal to the principal amount thereof, plus accrued interest to the date fixed for redemption, without premium. The principal amount represented by such Term Bonds to be so redeemed and the dates therefor and the final principal payment date is as indicated in the following table:

-

<sup>\*</sup> Preliminary, subject to change.

# Redemption Date (August 1)

### Principal Amount

| (1) | Maturity |  |  |
|-----|----------|--|--|

In the event that a portion of the Series A Term Bonds maturing on August 1, 20\_\_ are optionally redeemed prior to maturity, the remaining mandatory sinking fund payments shown above shall be reduced proportionately, in integral multiples of \$5,000 principal amount, in respect of the portion of such Term Bonds optionally redeemed.

**Selection of Bonds for Redemption**. Whenever provision is made for the redemption of Bonds and less than all outstanding Bonds are to be redeemed, the Paying Agent, upon written instruction from the District, will select the Bonds for redemption as so directed and if not directed, in inverse order of maturity. Within a maturity, the Paying Agent will select Bonds for redemption by lot. Redemption by lot shall be in such manner as the Paying Agent will determine; *provided, however*, that the portion of any Bond to be redeemed in part shall be in the principal amount of \$5,000 or any integral multiple thereof.

**Notice of Redemption**. Notice of any redemption of Bonds will be provided not less than 30 nor more than 60 days prior to the redemption date (i) to the registered Owners thereof at the addresses thereof appearing on the bond registration books of the Paying Agent, (ii) to the Securities Depository described below, and (iii) to one or more of the Information Services described below. Notice to the Registered Owners shall be given by registered or certified mail, postage prepaid. Notice to the Security Depository will be given by registered or certified mail, postage prepaid, telephonically confirmed facsimile transmission, or overnight delivery service. Notice to the Information Services will be given by registered or certified mail, postage prepaid, or overnight delivery service.

Each notice of redemption will specify (a) the Bonds or designated portions thereof (in the case of redemption of the Bonds in part but not in whole) which are to be redeemed, (b) the date of redemption, (c) the place or places where the redemption will be made, including the name and address of the Paying Agent, (d) the redemption price, (e) the CUSIP numbers (if any) assigned to the Bonds to be redeemed, (f) the Bond numbers of the Bonds to be redeemed in whole or in part and, in the case of any Bond to be redeemed in part only, the principal amount of such Bond to be redeemed, and (g) the original issue date, interest rate and stated maturity date of each Bond to be redeemed in whole or in part.

"Information Services" means Financial Information, Inc.'s "Daily Called Bond Service," 1 Cragwood Road, 2<sup>nd</sup> Floor, South Plainfield, New Jersey 07080, Attention: Editor; Mergent Inc., 585 Kingsley Park Drive, Fort Mill, South Carolina 29715, Attention: Called Bond Department; and Standard and Poor's J.J. Kenny Information Services' "Called Bond Record," 55 Water Street, 45<sup>th</sup> Floor, New York, New York 10041.

"Securities Depository" shall mean The Depository Trust Company, 55 Water Street, New York, New York 10041, Fax (212) 855-1000 or Fax (212) 855-7320.

The actual receipt by an Owner of any Bond or by any Information Service or Securities Depository of notice of such redemption will not be a condition precedent to redemption, and neither failure to receive such notice nor any defect in such notice will affect the sufficiency of the proceedings for the redemption of such Bonds.

Rescission of Notice of Redemption. With respect to any notice of redemption of Bonds as described above, unless upon the giving of such notice such Bonds shall be deemed to have been defeased as described in "—Defeasance" herein, such notice will state that such redemption will be conditional upon the receipt by the Paying Agent (or an independent escrow agent selected by the District) on or prior to the date fixed for such redemption of the moneys necessary and sufficient to pay the principal of, and premium, if any, and interest on, such Bonds to be redeemed, and that, if such moneys shall not have been so received, said notice shall be of no force and effect, the Bonds shall not be subject to redemption on such date and the Bonds shall not be required to be redeemed on such date. In the event that such notice of redemption contains such a condition and such moneys are not so received, the redemption will not be made and the Paying Agent will within a reasonable time thereafter give notice, to the persons to whom and in the manner in which the notice of redemption was given, that such moneys were not so received.

**Partial Redemption of Bonds.** Upon the surrender of any Bond redeemed in part only, the Paying Agent will execute and deliver to the Owner thereof a new Bond or Bonds of like tenor and maturity and of authorized denominations equal in principal amount to the unredeemed portion of the Bond surrendered. Such partial redemption is valid upon payment of the amount required to be paid to such Owner, and the District will be released and discharged thereupon from all liability to the extent of such payment.

**Effect of Notice of Redemption.** Notice having been given as described above, and the moneys for the redemption (including the interest accrued to the applicable date of redemption) having been set aside as described in "—Defeasance" herein, the Bonds to be redeemed shall become due and payable on such date of redemption.

If on such redemption date, moneys for the redemption of all the Bonds to be redeemed, together with interest accrued to such redemption date, shall be held by the Paying Agent (or an independent escrow agent selected by the District) so as to be available therefor on such redemption date, and if notice of redemption thereof shall have been given as described above, then from and after such redemption date, interest with respect to the Bonds to be redeemed will cease to accrue and become payable. All money held for the redemption of Bonds shall be held in trust for the account of the Owners of the Bonds so to be redeemed.

**Bonds No Longer Outstanding.** When any Bonds (or portions thereof), which have been duly called for redemption prior to maturity, or with respect to which irrevocable instructions to call for redemption prior to maturity at the earliest redemption date have been given to the Paying Agent, in form satisfactory to it, and sufficient moneys shall be held irrevocably in trust for the payment of the redemption price of such Bonds or portions thereof, and, accrued interest with respect thereto to the date fixed for redemption, then such Bonds will no longer be deemed Outstanding and shall be surrendered to the Paying Agent for cancellation.

### **Book-Entry Only System**

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy or completeness thereof. The District cannot and does not give any assurances that DTC, DTC Participants or Indirect Participants (as defined herein) will distribute to the Beneficial Owners (a) payments of interest, principal or premium, if any, with respect to the Bonds, (b) certificates representing ownership interest in or other confirmation or ownership interest in the Bonds, or (c) redemption or other notices sent to DTC or Cede & Co., its nominee, as the registered owner of the Bonds, or that they will so do on a timely basis or that DTC, DTC Participants or DTC Indirect Participants will act in the manner described in this Official Statement. The current "Rules" applicable to DTC are on file with the Securities and Exchange Commission and the current "MMI Procedures" of DTC to be followed in dealing with DTC Participants are on file with DTC.

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation, and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants" and together with the Direct Participants, the "Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each Beneficial Owner is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchases. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will

not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, defaults, and proposed amendments to the Resolution. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds and distributions on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District or the Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent, or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds or distributions to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the District or the Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The District may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

### Discontinuation of Book-Entry Only System; Payment to Beneficial Owners

So long as Cede & Co. is the registered Owner of the Bonds, as nominee of DTC, references herein to the Owners or Holders of the Bonds (other than under the caption "TAX MATTERS") will mean Cede & Co. and will not mean the Beneficial Owners of the Bonds.

### **Transfer and Exchange of Bonds**

Any Bond may be exchanged for Bonds of like tenor, maturity and Transfer Amount (which with respect to any outstanding Bonds means the principal amount thereof) upon presentation and surrender at the designated office of the Paying Agent, together with a request for exchange signed by the registered Owner or by a person legally empowered to do so in a form satisfactory to the Paying Agent. A Bond may be transferred on the Bond Register only upon presentation and surrender of the Bond at the designated office of the Paying agent together with an assignment executed by the Owner of by a person legally empowered to do so in a form satisfactory to the Paying Agent. Upon exchange or transfer, the Paying Agent shall register, authenticate and deliver a new Bond or Bonds of like tenor and of any authorized denomination or denominations requested by the Owner equal to the Transfer Amount of the Bond surrendered and bearing or accruing interest at the same rate and maturing on the same date.

Neither the District nor the Paying Agent will be required (a) to issue or transfer any Bonds during a period beginning with the opening of business on the 15<sup>th</sup> business day next preceding either any Bond Payment Date or any date of selection of Bonds to be redeemed and ending with the close of business on the applicable Bond Payment Date or any day on which the applicable notice of redemption is given or (b) to transfer any Bonds which have been selected or called for redemption in whole or in part.

### **Defeasance**

All or any portion of the outstanding maturities of the Bonds may be defeased at any time prior to maturity in the following ways:

- (a) <u>Cash</u>. By irrevocably depositing with an independent escrow agent selected by the District an amount of cash which together with amounts transferred from the respective Debt Service Funds, if any, is sufficient to pay and discharge all Bonds outstanding and designated for defeasance, including all principal, interest and premium, if any, at or before their maturity date; or
- (b) <u>Government Obligations</u>. By irrevocably depositing with an independent escrow agent selected by the District noncallable Government Obligations (as defined below) together with cash, if required, in such amount as will, in the opinion of an independent certified public accountant, together with interest to accrue thereon and moneys transferred from the respective Debt Service Funds if any, together with the interest to accrue thereon, be fully sufficient to pay and discharge all Bonds outstanding and designated for defeasance

(including all principal, premium, if any, and interest due with respect thereto), at or before their maturity date;

then, notwithstanding that any such maturities of Bonds shall not have been surrendered for payment, all obligations of the District and the Paying Agent with respect to all outstanding Bonds shall cease and terminate, except only the obligation of the Paying Agent or an independent escrow agent selected by the District to pay or cause to be paid from funds deposited pursuant to paragraphs (a) or (b) above, to the Owners of the Bonds not so surrendered and paid all sums due with respect thereto.

"Government Obligations" means direct and general obligations of the United States of America, or obligations that are unconditionally guaranteed as to principal and interest by the United States of America (which may consist of obligations of the Resolution Funding Corporation that constitute interest strips), or "prerefunded" municipal obligations rated in the highest rating category by Moody's Investors Service ("Moody's") or Standard & Poor's Ratings Service, a Standard & Poor's Financial Services LLC business ("S&P"). In the case of direct and general obligations of the United States of America, Government Obligations shall include evidences of direct ownership of proportionate interests in future interest or principal payments of such obligations. Investments in such proportionate interests must be limited to circumstances where (a) a bank or trust company acts as custodian and holds the underlying United States obligations; (b) the owner of the investment is the real party in interest and has the right to proceed directly and individually against the obligor of the underlying United States obligations; and (c) the underlying United States obligations are held in a special account, segregated from the custodian's general assets, and are not available to satisfy any claim of the custodian, any person claiming through the custodian, or any person to whom the custodian may be obligated; provided that such obligations are rated or assessed at least as high as direct general obligations of the United States by either Standard & Poor's or "Aaa" by Moody's.

### ESTIMATED SOURCES AND USES OF FUNDS

The proceeds of the Bonds are expected to be applied as follows:

| Sources of Funds  | Series A<br><u>Bonds</u> | Series B<br>Bonds |
|---|--------------------------|-------------------|
| Principal Amount of Bonds<br>Net Original Issue Premium | \$                       | \$                |
| Total Sources   | <u>\$</u>                | <u>\$</u>         |
| Uses of Funds   |                          |                   |
| Costs of Issuance <sup>(1)</sup>                        | \$                       | \$                |
| Deposit to Escrow Funds Total Uses                      | \$                       | \$                |

<sup>(1)</sup> Reflects all costs of issuance, including but not limited to the Underwriters' discount, demographics fees, legal fees, ratings fees, financial advisory fees and the costs and fees of the Verification Agent, Paying Agent and Escrow Agent. See "MISCELLANEOUS – Underwriting" herein.

### SOLANO COUNTY TREASURY POOL

The information in this section has been obtained from the website of the Treasurer/Tax Collector/County Clerk for inclusion in this Official Statement. The District makes no representation as to the accuracy or completeness of such information. Further information may be obtained by contacting the Solano County, Office of the Treasurer/Tax Collector/County Clerk, 675 Texas Street, Suite 1900, Fairfield, CA 94533, Telephone 707-784-6295.

Most of the District's funds are held and invested at the County in the pooled investment fund managed by the Treasurer (the "Treasury Pool"). The Treasury Pool consists primarily of operating funds of the County and local agencies. State law requires that all moneys of the County, school districts, and certain special districts be deposited with the Treasurer. The governing boards of school districts and special districts within the County may allow, by appropriate board resolution, certain withdrawals of non-operating funds for investment outside the County Treasury Pool.

Funds held by the County in the County Treasury Pool are invested in accordance with the County's investment policy adopted on March 1, 2002, and authorized by section 53601 of the State Government Code. As of March 30, 2012, Standard & Poor's rated the County Treasury Pool "Aaf/S1" (adjusted from 'AAAf/S1' on August 8, 2011), based on its exposures to direct or indirect investments in U.S. Treasury and U.S. government agency securities that mature in more than one year. The ratings adjustment followed Standard & Poor's downgrade of the United States of America to 'AA+' on August 5, 2011. The County's investment policy is reviewed by the County Board of Supervisors annually. The policy statement sets forth the County's investment objectives, which are, in priority order, safety of principal, liquidity, and return on investment. In addition, the Treasurer prepares monthly and quarterly investment reports summarizing the current investment portfolio structure and yields.

As of January 31, 2014, the County Treasury Pool's market value was \$799,106,635.53 and its book value (minus bond proceeds) was \$769,813,609.74, with an average yield of 0.48%. The investment portfolio is summarized in the following table.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

### Solano County Treasury Statement of Assets Month Ended January 31, 2014

| Cash & Cash Equivalents                  |                  |
|--|------------------|
| Cash on Hand                             | \$808,124.67     |
| Cash in Bank                             | 6,084,397.43     |
| Cash in Money Markets                    | 18,140,574.26    |
| LAIF                                     | 49,420,414.59    |
| Total Cash & Cash Equivalents            | \$74,453,510.95  |
| Non-Cash Assets                          |                  |
| Total Non-Cash Assets                    | 2,635,931.30     |
| Investments                              |                  |
| Mutual Funds                             | 36,159,836.17    |
| Securities                               | 671,821,958.00   |
| Total Investments                        | 707,981,794.17   |
| Total Pooled Investment at Market Value  | 785,071,236.42   |
| Mark to Market Equity                    | 1,222,227.57     |
| Total Pooled Investments at Book Value   | 783,849,008.85   |
| Bond Proceeds                            |                  |
| Total Bond Proceeds                      | 14,035,399.11    |
| <b>Total Assets at Market Value</b>      | \$799,106,635.53 |
| Net Asset Value of Pooled Investments(1) | 1.0016           |

Net Asset Value of Pooled Investments at Market Value is calculated by dividing Pooled Assets at Market Value by Pooled Assets at Book Value.

Source: Solano County Office of the Treasurer/Tax Collector/County Clerk.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

### TAX BASE FOR REPAYMENT OF BONDS

The information in this section describes ad valorem property taxation, assessed valuation, and other measures of the tax base of the District. The Bonds are payable solely from ad valorem taxes levied and collected by the Counties on taxable property in the District. The District's general fund is not a source for the repayment of the Bonds.

### Ad Valorem Property Taxation

District property taxes are assessed and collected by the Counties at the same time and on the same tax rolls as county, city and special district taxes. Assessed valuations are the same for both District and Counties taxing purposes.

Taxes are levied for each fiscal year on taxable real and personal property which is located in the District as of the preceding January 1. For assessment and collection purposes, property is classified either as "secured" or "unsecured" and is listed accordingly on separate parts of the assessment roll. The "secured roll" is that part of the assessment roll containing State assessed public utilities property and real property having a tax lien which is sufficient, in the opinion of the assessor, to secure payment of the taxes. Other property is assessed on the "unsecured roll." A supplemental roll is developed when property changes hands or new construction is completed. Each county levies and collects all property taxes for property falling within that county's taxing boundaries.

The valuation of secured property is established as of January 1 and is subsequently equalized in August. Property taxes are payable in two installments, due November 1 and February 1 respectively and become delinquent on December 10 and April 10 respectively. A 10% penalty attaches to any delinquent installment plus a \$10 cost on the second installment. Property on the secured roll with delinquent taxes is sold to the State on or about June 30 of the calendar year. Such property may thereafter be redeemed by payment of the delinquent taxes and the delinquency penalty, plus a \$15 redemption fee and a redemption penalty of 1.5% per month to the time of redemption. If taxes are unpaid for a period of five years or more, the property is deeded to the State and is then subject to sale by the tax-collecting authority of the relevant county.

Property taxes on the unsecured roll are due as of the January 1 lien date and become delinquent if they are not paid by August 31. In the case of unsecured property taxes, a 10% penalty attaches to delinquent taxes on property on the unsecured roll, and an additional penalty of 1.5% per month begins to accrue beginning November 1 of the fiscal year, and a lien may be recorded against the assessee. The taxing authority has four ways of collecting unsecured personal property taxes: (1) a civil action against the assessee; (2) filing a certificate in the office of the county Clerk specifying certain facts in order to obtain a judgment lien on specific property of the assessee; (3) filing a certificate of delinquency for record in the county Recorder's office in order to obtain a lien on specified property of the assessee; and (4) seizure and sale of personal property, improvements or possessory interests belonging or assessed to the assessee.

State law exempts from taxation \$7,000 of the full cash value of an owner-occupied dwelling, but this exemption does not result in any loss of revenue to local agencies, since the State reimburses local agencies for the value of the exemptions.

All property is assessed using full cash value as defined by Article XIIIA of the State Constitution. State law provides exemptions from *ad valorem* property taxation for certain classes of property such as churches, colleges, non-profit hospitals, and charitable institutions.

Future assessed valuation growth allowed under Article XIIIA (new construction, certain changes of ownership, 2% inflation) will be allocated on the basis of "situs" among the jurisdictions that serve the tax rate area within which the growth occurs. Local agencies and schools will share the growth of "base" revenues from the tax rate area. Each year's growth allocation becomes part of each agency's allocation in the following year.

### **Assessed Valuations**

The assessed valuation of property in the District is established by the tax assessing authority for the county in which such property is located, except for public utility property which is assessed by the State Board of Equalization. Assessed valuations are reported at 100% of the "full value" of the property, as defined in Article XIIIA of the California Constitution. For a discussion of how properties currently are assessed and re-assessed, see "CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS" herein. Certain classes of property, such as churches, colleges, not-for-profit hospitals, and charitable institutions, are exempt from property taxation and do not appear on the tax rolls.

Property within the District has a total assessed valuation for fiscal year 2013-14 of \$39,085,717,031. Shown in the following table are the assessed valuations for the District for the period 2001-02 through 2013-14.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

### ASSESSED VALUATIONS Fiscal Years 2001-02 through 2013-14 Solano Community College District

### Solano County Portion

| 2001-02<br>2002-03<br>2003-04<br>2004-05<br>2005-06<br>2006-07<br>2007-08<br>2008-09<br>2009-10<br>2010-11                                  | Local Secured<br>\$23,147,776,920<br>25,256,821,537<br>27,717,753,389<br>30,283,422,150<br>34,243,763,823<br>38,947,246,817<br>42,842,525,946<br>42,390,158,789<br>37,628,032,094<br>36,176,872,407   | Utility<br>\$43,197,430<br>58,650,852<br>53,590,292<br>42,177,488<br>40,782,128<br>28,897,313<br>26,681,294<br>27,061,539<br>28,905,404<br>25,046,491   | Unsecured<br>\$979,210,273<br>1,073,072,978<br>1,170,474,723<br>1,272,051,544<br>1,287,878,367<br>1,320,728,711<br>1,411,625,698<br>1,408,915,829<br>1,512,572,552<br>1,474,302,781  | Total<br>\$24,170,184,623<br>26,388,545,367<br>28,941,818,404<br>31,597,651,182<br>35,572,424,318<br>40,296,872,841<br>44,280,832,938<br>43,826,136,157<br>39,169,510,050<br>37,676,221,679   |
|---|---|---|--|---|
| 2011-12<br>2012-13  | 35,626,101,835<br>35,557,585,015  | 41,108,951<br>32,082,393  | 1,482,888,181<br>1,492,507,728   | 37,150,098,967<br>37,082,175,136  |
| 2013-14   | 36,880,000,201  | 30,238,745  | 1,500,938,244  | 38,411,177,190  |
|   | <u>Y</u>  | olo County Porti  | ion  |   |
| 2001-02<br>2002-03<br>2003-04<br>2004-05<br>2005-06<br>2006-07<br>2007-08<br>2008-09<br>2009-10<br>2010-11<br>2011-12<br>2012-13<br>2013-14 | Local Secured<br>\$350,304,432<br>382,955,057<br>423,166,936<br>485,424,914<br>534,053,825<br>599,305,450<br>638,707,631<br>658,992,686<br>651,323,223<br>607,370,368<br>605,967,720<br>611,422,337<br>639,653,956  | Utility<br>\$22,038<br>22,038<br>22,038<br>156,301<br>155,713<br>45,060<br>45,060<br>45,060<br>75,890<br>75,890<br>75,890<br>75,890   | Unsecured<br>\$17,074,591<br>18,644,678<br>17,734,543<br>18,271,361<br>23,873,507<br>22,813,670<br>23,975,398<br>32,823,430<br>30,774,050<br>29,038,793<br>27,873,269<br>30,669,969<br>34,823,085                                      | Total<br>\$367,401,061<br>401,621,773<br>440,923,517<br>503,852,576<br>558,083,045<br>622,164,180<br>662,728,089<br>691,861,176<br>682,173,163<br>636,485,051<br>633,916,879<br>642,168,196<br>674,539,841  |
|   |   | Total District  |  |   |
| 2001-02<br>2002-03<br>2003-04<br>2004-05<br>2005-06<br>2006-07<br>2007-08<br>2008-09<br>2009-10<br>2010-11<br>2011-12<br>2012-13<br>2013-14 | Local Secured<br>\$23,498,081,352<br>25,639,776,594<br>28,140,920,325<br>30,768,847,064<br>34,777,817,648<br>39,546,552,267<br>43,481,233,577<br>43,049,151,475<br>38,279,355,317<br>36,784,242,775<br>36,232,069,555<br>36,169,007,352<br>37,519,654,157 | Utility<br>\$43,219,468<br>58,672,890<br>53,612,330<br>42,333,789<br>40,937,841<br>28,942,373<br>26,726,354<br>27,106,599<br>28,981,294<br>25,122,381<br>41,184,841<br>32,158,283<br>30,301,545 | Unsecured<br>\$996,284,864<br>1,091,717,656<br>1,188,209,266<br>1,290,322,905<br>1,311,751,874<br>1,343,542,381<br>1,435,601,096<br>1,441,739,259<br>1,543,346,602<br>1,503,341,574<br>1,510,761,450<br>1,523,177,697<br>1,535,761,329 | Total<br>\$24,537,585,684<br>26,790,167,140<br>29,382,741,921<br>32,101,503,758<br>36,130,507,363<br>40,919,037,021<br>44,943,561,027<br>44,517,997,333<br>39,851,683,213<br>38,312,706,730<br>37,784,015,846<br>37,724,343,332<br>39,085,717,031 |

Source: California Municipal Statistics, Inc.

Economic and other factors beyond the District's control, such as general market decline in property values, disruption in financial markets that may reduce availability of financing for purchasers of property, reclassification of property to a class exempt from taxation, whether by ownership or use (such as exemptions for property owned by the State and local agencies and property used for qualified education, hospital, charitable or religious purposes), or the complete or partial destruction of the taxable property caused by a natural or manmade disaster, such as earthquake, flood or toxic contamination, could cause a reduction in the assessed value of taxable property within the District. Any such reduction would result in a corresponding increase in the annual tax rate levied by the Counties to pay the debt service with respect to the Bonds. See "THE BONDS – Security and Sources of Payment" herein.

### **Appeals and Adjustments of Assessed Valuations**

Under California law, property owners may apply for a reduction of their property tax assessment by filing a written application, in form prescribed by the State Board of Equalization, with the appropriate county board of equalization or assessment appeals board. County assessors may independently reduce assessed values as well based upon the above factors or reductions in the fair market value of the taxable property. In most cases, an appeal is filed because the applicant believes that present market conditions (such as residential home prices) cause the property to be worth less than its current assessed value. Any reduction in the assessment ultimately granted as a result of such appeal applies to the year for which application is made and during which the written application was filed. Such reductions are subject to yearly reappraisals and may be adjusted back to their original values when market conditions improve. Once the property has regained its prior value, adjusted for inflation, it once again is subject to the annual inflationary factor growth rate allowed under Article XIIIA. See "CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS – Article XIIIA of the California Constitution" herein.

A second type of assessment appeal involves a challenge to the base year value of an assessed property. Appeals for reduction in the base year value of an assessment, if successful, reduce the assessment for the year in which the appeal is taken and prospectively thereafter. The base year is determined by the completion date of new construction or the date of change of ownership. Any base year appeal must be made within four years of the change of ownership or new construction date.

No assurance can be given that property tax appeals in the future will not significantly reduce the assessed valuation of property within the District.

### Assessed Valuation and Parcels by Land Use

The following table presents a breakdown of the District's fiscal year 2013-14 secured assessed valuation and parcels by land use.

### ASSESSED VALUATION AND PARCELS BY LAND USE Fiscal Year 2013-14 Solano Community College District

|                                 | 2013-14               | % of         | No. of         | % of         |
|---------------------------------|-----------------------|--------------|----------------|--------------|
| Non-Residential:                | Assessed Valuation(1) | <u>Total</u> | <u>Parcels</u> | <u>Total</u> |
| Agricultural                    | \$867,099,360         | 2.31%        | 3,094          | 2.35%        |
| Commercial/Office/Recreational  | 3,761,320,981         | 10.02        | 3,069          | 2.33         |
| Vacant Commercial               | 329,560,348           | 0.88         | 712            | 0.54         |
| Industrial                      | 4,833,350,231         | 12.88        | 1,162          | 0.88         |
| Vacant Industrial               | 242,549,824           | 0.65         | 529            | 0.40         |
| Government/Social/Institutional | 106,378,586           | 0.28         | <u>599</u>     | <u>0.46</u>  |
| Subtotal Non-Residential        | \$10,140,259,330      | 27.03%       | 9,165          | 6.96%        |
| Residential:                    |                       |              |                |              |
| Single Family Residence         | \$23,618,419,599      | 62.95%       | 106,350        | 80.81%       |
| Condominium/Townhouse           | 939,752,732           | 2.50         | 8,705          | 6.61         |
| Mobile Home                     | 51,063,169            | 0.14         | 1,137          | 0.86         |
| Mobile Home Park                | 81,092,746            | 0.22         | 53             | 0.04         |
| 2+ Residential Units/Apartments | 2,271,088,846         | 6.05         | 3,541          | 2.69         |
| Miscellaneous Residential       | 8,005,285             | 0.02         | 60             | 0.05         |
| Vacant Residential              | 409,972,450           | 1.09         | <u>2,597</u>   | <u> 1.97</u> |
| Subtotal Residential            | \$27,379,394,827      | 72.97%       | 122,443        | 93.04%       |
| Total                           | \$37,519,654,157      | 100.00%      | 131,608        | 100.00%      |

<sup>(1)</sup> Local secured assessed valuation; excluding tax-exempt property.

Source: California Municipal Statistics, Inc.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

### **Assessed Valuation by Jurisdiction**

The following table displays the fiscal year 2013-14 assessed valuation by jurisdiction within the District.

# ASSESSED VALUATION BY JURISDICTION<sup>(1)</sup> Fiscal Year 2013-14 Solano Community College District

|                              | Assessed Valuation | % of            | Assessed Valuation % of Jurisdiction |
|------------------------------|--------------------|-----------------|--------------------------------------|
| <u>Jurisdiction</u> :        | in District        | <b>District</b> | of Jurisdiction in District          |
| City of Benicia              | \$4,884,783,945    | 12.50%          | \$4,884,783,945 100.00%              |
| City of Dixon                | 1,676,583,372      | 4.29            | 1,676,583,372 100.00                 |
| City of Fairfield            | 10,140,159,487     | 25.94           | 10,140,159,487 100.00                |
| City of Suisun               | 1,698,515,598      | 4.35            | 1,698,515,598 100.00                 |
| City of Vacaville            | 9,530,947,280      | 24.38           | 9,530,947,280 100.00                 |
| City of Vallejo              | 7,557,429,960      | 19.34           | 7,557,429,960 100.00                 |
| City of Winters              | 436,124,186        | 1.12            | 436,124,186 100.00                   |
| Unincorporated Solano County | 2,922,757,548      | 7.48            | 4,629,317,124 63.14                  |
| Unincorporated Yolo County   | 238,415,655        | 0.61            | 3,841,259,033 6.21                   |
| Total District               | \$39,085,717,031   | 100.00%         |                                      |
| Total Solano County          | \$38,411,177,190   | 98.27%          | \$41,035,755,196 93.60%              |
| Total Yolo County            | 674,539,841        | 1.73            | 20,675,160,732 3.26                  |
| Total District               | \$39,085,717,031   | 100.00%         |                                      |

<sup>(1)</sup> Before deduction of redevelopment incremental valuation.

Source: California Municipal Statistics, Inc.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

### **Assessed Valuation of Single Family Homes**

The following table displays the fiscal year 2013-14 assessed valuation of single family residential parcels within the District.

# ASSESSED VALUATION OF SINGLE FAMILY HOMES Fiscal Year 2013-14 Solano Community College District

| Single Family Residential | No. of <u>Parcels</u> 106,350 | 2013-14<br><u>Assessed Valuation</u><br>\$23,618,419,599 |            | Average <u>Assessed Valuation</u> \$222,082 | Median <u>Assessed Valuation</u> \$200,516 |            |
|---------------------------|-------------------------------|--|------------|---|--|------------|
| 2013-14                   | No. of                        | % of   | Cumulative | Total                                       | % of                                       | Cumulative |
| Assessed Valuation        | Parcels(1)                    | <u>Total</u>   | % of Total | <u>Valuation</u>                            | <u>Total</u>                               | % of Total |
| \$0 - \$24,999            | 164                           | 0.154%   | 0.154%     | \$3,160,363                                 | 0.013%                                     | 0.013%     |
| 25,000 - 49,999           | 3,380                         | 3.178  | 3.332      | 140,415,719                                 | 0.595                                      | 0.608      |
| 50,000 - 74,999           | 5,124                         | 4.818  | 8.150      | 316,492,418                                 | 1.340                                      | 1.948      |
| 75,000 - 99,999           | 4,976                         | 4.679  | 12.829     | 437,870,613                                 | 1.854                                      | 3.802      |
| 100,000 - 124,999         | 7,223                         | 6.792  | 19.621     | 820,007,728                                 | 3.472                                      | 7.274      |
| 125,000 - 149,999         | 9,782                         | 9.198  | 28.819     | 1,347,282,165                               | 5.704                                      | 12.978     |
| 150,000 - 174,999         | 11,082                        | 10.420   | 39.239     | 1,799,806,775                               | 7.620                                      | 20.598     |
| 175,000 - 199,999         | 11,145                        | 10.480   | 49.719     | 2,080,979,455                               | 8.811                                      | 29.409     |
| 200,000 - 224,999         | 9,130                         | 8.585  | 58.304     | 1,937,435,346                               | 8.203                                      | 37.612     |
| 225,000 - 249,999         | 8,225                         | 7.734  | 66.038     | 1,950,592,012                               | 8.259                                      | 45.871     |
| 250,000 - 274,999         | 7,491                         | 7.044  | 73.081     | 1,962,464,774                               | 8.309                                      | 54.180     |
| 275,000 - 299,999         | 6,485                         | 6.098  | 79.179     | 1,861,829,893                               | 7.883                                      | 62.063     |
| 300,000 - 324,999         | 5,056                         | 4.754  | 83.933     | 1,572,995,115                               | 6.660                                      | 68.723     |
| 325,000 - 349,999         | 3,945                         | 3.709  | 87.643     | 1,327,965,372                               | 5.623                                      | 74.346     |
| 350,000 - 374,999         | 2,910                         | 2.736  | 90.379     | 1,052,361,750                               | 4.456                                      | 78.801     |
| 375,000 - 399,999         | 2,409                         | 2.265  | 92.644     | 933,047,785                                 | 3.951                                      | 82.752     |
| 400,000 - 424,999         | 1,812                         | 1.704  | 94.348     | 745,377,449                                 | 3.156                                      | 85.908     |
| 425,000 – 449,999         | 1,228                         | 1.155  | 95.503     | 536,280,773                                 | 2.271                                      | 88.178     |
| 450,000 - 474,999         | 917                           | 0.862  | 96.365     | 423,165,889                                 | 1.792                                      | 89.970     |
| 475,000 – 499,999         | 751                           | 0.706  | 97.071     | 365,396,297                                 | 1.547                                      | 91.517     |
| 500,000 and greater       | 3,115                         | 2.929  | 100.000    | 2,003,491,908                               | 8.483                                      | 100.000    |
| Total                     | 106,350                       | 100.000%   |            | \$23,618,419,599                            | 100.000%                                   |            |

<sup>(1)</sup> Improved single family residential parcels. Excludes condominiums and parcels with multiple family units. Source: California Municipal Statistics, Inc.

### Tax Levies, Collections and Delinquencies

Taxes are levied for each fiscal year on taxable real and personal property which is situated in the District as of the preceding January 1. A supplemental tax is levied when property changes hands or new construction is completed.

A 10% penalty attaches to any delinquent payment for secured roll taxes. In addition, property on the secured roll with respect to which taxes are delinquent becomes tax-defaulted. Such property may thereafter be redeemed by payment of the delinquent taxes and the delinquency penalty, plus a redemption penalty (i.e., interest) to the time of redemption. If taxes are unpaid for a period of five years or more, the property is subject to auction sale by the tax-collecting authority of the relevant county.

In the case of unsecured property taxes, a 10% penalty attaches to delinquent taxes on property on the unsecured roll, and an additional penalty of 1.5% per month begins to accrue beginning November 1 of the fiscal year, and a lien is recorded against the assesse. The taxing authority has four ways of collecting unsecured personal property taxes: (1) a civil action against the taxpayer; (2) filing a certificate in the office of the county clerk specifying certain facts in order to obtain a judgment lien on specific property of the taxpayer; (3) filing a certificate of delinquency for record in the county recorder's office in order to obtain a lien on specified property of the taxpayer; and (4) seizure and sale of personal property, improvements or possessory interests belonging or assessed to the assesse.

The Counties levy (except for levies to support prior voter-approved indebtedness) and collect all property taxes for property falling within the Counties' taxing boundaries.

Secured tax charges and delinquency information is not available for the Yolo County portion of the District. The annual secured tax levies and delinquencies for fiscal years 2007-08 through 2012-13 are shown below.

# SECURED TAX CHARGES AND DELINQUENCIES Fiscal Years 2007-08 through 2012-13 Solano Community College District (Solano County Portion Only)

|         | Secured                   | Amt. Del.      | % Del.         |
|---------|---------------------------|----------------|----------------|
|         | Tax Charge <sup>(1)</sup> | <u>June 30</u> | <u>June 30</u> |
| 2007-08 | \$6,162,169.79            | \$417,153.22   | 6.77%          |
| 2008-09 | 6,209,063.80              | 310,186.12     | 5.00           |
| 2009-10 | 6,769,532.41              | 205,436.44     | 3.03           |
| 2010-11 | 6,888,250.31              | 153,754.31     | 2.23           |
| 2011-12 | 7,007,624.58              | 122,822.68     | 1.75           |
| 2012-13 | 6,958,213.70              | 98,199.05      | 1.41           |

<sup>(1)</sup> Bond debt service levy.

Source: California Municipal Statistics, Inc.

### **Alternative Method of Tax Apportionment - Teeter Plan**

The Board of Supervisors of each of the Counties has approved the implementation of the Alternative Method of Distribution of Tax Levies and Collections and of Tax Sale Proceeds (the "Teeter Plan"), as provided for in Section 4701 *et seq.* of the California Revenue and Taxation Code. Under the Teeter Plan, each of the Counties apportions secured property taxes on an accrual basis when due (irrespective of actual collections) to its local political subdivisions, including the District, for which the respective county acts as the tax-levying or tax-collecting agency.

The Teeter Plan of each of the Counties is applicable to all tax levies for which such county acts as the tax-levying or tax-collecting agency, or for such county's treasury is the legal depository of the tax collections. As adopted by each of the Counties, the Teeter Plan excludes Mello-Roos Community Facilities Districts and special assessment districts which provide for accelerated judicial foreclosure of property for which assessments are delinquent.

The *ad valorem* property tax to be levied to pay the interest on and principal of the Bonds will be subject to the Teeter Plan of each of the Counties, beginning in the first year of such levy. The District will receive 100% of the *ad valorem* property tax levied to pay the Bonds irrespective of actual delinquencies in the collection of the tax by each of the respective counties.

The Teeter Plan of each of the counties is to remain in effect unless the Board of Supervisors of a county orders its discontinuance or unless, prior to the commencement of any fiscal year of the county (which commences on July 1), the Board of Supervisors receives a petition for its discontinuance joined in by a resolution adopted by at least two-thirds of the participating revenue districts in such county. In the event the Board of Supervisors of either of the Counties is to order discontinuance of the Teeter Plan subsequent to its implementation, only those secured property taxes actually collected would be allocated to political subdivisions (including the District) for which such county acts as the tax-levying or tax-collecting agency.

### **Tax Rates**

Representative tax rate areas ("TRAs") located within the District are Tax Rate Areas 1-000, 1-003, and 7-000. The table below demonstrates the total *ad valorem* tax rates levied by all taxing entities in these TRAs during the five-year period from 2009-10 through 2013-14.

# TYPICAL TAX RATES Fiscal Years 2009-10 through 2013-14 Solano Community College District

TRAs 1-000 and 1-003 – 2013-14 Assessed Valuation: \$2,232,726,254 and \$1,479,211,399

|                                   | <u>2009-10</u> | <u>2010-11</u> | 2011-12   | 2012-13   | <u>2013-14</u> |
|-----------------------------------|----------------|----------------|-----------|-----------|----------------|
| General Tax Rate                  | 1.000000%      | 1.000000%      | 1.000000% | 1.000000% | 1.000000%      |
| City of Benicia                   | .017270        | .017130        | .016460   | .015360   | .014330        |
| Benicia Unified School District   | .078816        | .083916        | .082689   | .088092   | .087074        |
| Solano Community College District | .018461        | .019449        | .020156   | .020598   | .039549        |
| Solano County State Water Project | .020000        | .020000        | .020000   | .020000   | .020000        |
| Total Tax Rate                    | 1.134547%      | 1.140495%      | 1.139305% | 1.144050% | 1.160953%      |

### TRA 7-000 – 2013-14 Assessed Valuation: \$3,724,954,659

|                                   | 2009-10   | <u>2010-11</u> | 2011-12   | 2012-13   | 2013-14   |
|-----------------------------------|-----------|----------------|-----------|-----------|-----------|
| General Tax Rate                  | 1.000000% | 1.000000%      | 1.000000% | 1.000000% | 1.000000% |
| Vallejo Unified School District   | 089662    | .113468        | .100704   | .096701   | .101153   |
| Solano Community College District | .018461   | .019449        | .020156   | .020598   | .039549   |
| Solano County State Water Project | .020000   | .020000        | .020000   | .020000   | .020000   |
| Total Tax Rate                    | 1.128123% | 1.152917%      | 1.140860% | 1.137299% | 1.160702% |

Source: California Municipal Statistics, Inc.

### **Largest Property Owners**

The following table lists the 20 largest local secured taxpayers in the District in terms of their fiscal year 2013-14 secured assessed valuations.

# LARGEST LOCAL SECURED TAXPAYERS Fiscal Year 2013-14 Solano Community College District

|     |  |                         | 2013-14            | % of                 |
|-----|--|-------------------------|--------------------|----------------------|
|     | Property Owner                             | Primary Land Use        | Assessed Valuation | Total <sup>(1)</sup> |
| 1.  | Genentech Inc.                             | Industrial              | \$1,065,189,342    | 2.84%                |
| 2.  | Valero Refining Company California         | Industrial              | 1,034,861,671      | 2.76                 |
| 3.  | Anheuser Busch Inc.                        | Industrial              | 317,074,803        | 0.85                 |
| 4.  | Star-West Solano LLC                       | Commercial              | 172,333,695        | 0.46                 |
| 5.  | Walton CWCA BN WRHS 21 LLC                 | Industrial              | 122,430,600        | 0.33                 |
| 6.  | Alza Corporation                           | Industrial              | 111,073,411        | 0.30                 |
| 7.  | CPG Finance II LLC                         | Commercial              | 99,669,334         | 0.27                 |
| 8.  | Centro Watt Property Owner II              | Commercial              | 97,025,314         | 0.26                 |
| 9.  | Wal-Mart Real Estate Business Trust        | Commercial              | 96,643,336         | 0.26                 |
| 10. | NT Dunhill I LLC                           | Commercial              | 89,901,622         | 0.24                 |
| 11. | Meyer Cookware Industries Inc.             | Industrial              | 86,308,965         | 0.23                 |
| 12. | Park Management Corp.                      | Theme Park              | 70,000,000         | 0.19                 |
| 13. | Novartis Pharmaceuticals Corp.             | Industrial              | 69,714,191         | 0.19                 |
| 14. | Prime Ascot LP                             | Apartments              | 57,082,444         | 0.15                 |
| 15. | 6801 Leisure Town Road Apartment Investors | Apartments              | 53,560,511         | 0.14                 |
| 16. | Sequoia Equities-River Oaks                | Apartments              | 53,435,877         | 0.14                 |
| 17. | N/A Rolling Oaks-88 LP                     | Apartments              | 53,154,223         | 0.14                 |
| 18. | Lucky (FLA) Nocal Investor LLC             | Industrial              | 50,876,404         | 0.14                 |
| 19. | Costco Wholesale Corp.                     | Commercial              | 49,622,841         | 0.13                 |
| 20. | Lennar Mare Island LLC                     | Residential Development | 48,187,126         | 0.13                 |
|     |  |                         | \$3,798,145,710    | 10.12%               |

<sup>(1) 2013-14</sup> Total Secured Assessed Valuation: \$37,519,654,157.

Source: California Municipal Statistics, Inc.

### **Statement of Direct and Overlapping Debt**

Set forth on the following page is a direct and overlapping debt report (the "Debt Report"),dated as of February 10, 2014, prepared by California Municipal Statistics, Inc. for debt issued as of March 1, 2014. The Debt Report is included for general information purposes only. The District has not reviewed the Debt Report for completeness or accuracy and makes no representation in connection therewith.

The Debt Report generally includes long-term obligations sold in the public credit markets by public agencies whose boundaries overlap the boundaries of the District in whole or in part. Such long-term obligations generally are not payable from revenues of the District (except as indicated) nor are they necessarily obligations secured by land within the District. In many cases, long-term obligations issued by a public agency are payable only from the general fund or other revenues of such public agency.

The table shows the percentage of each overlapping entity's assessed value located within the boundaries of the District. The table also shows the corresponding portion of the overlapping entity's existing debt payable from property taxes levied within the District. The total amount of debt for each overlapping entity is not given in the table.

The first column in the table names each public agency which has outstanding debt as of the date of the report and whose territory overlaps the District in whole or in part. The second column shows the percentage of each overlapping agency's assessed value located within the boundaries of the District. This percentage, multiplied by the total outstanding debt of each overlapping agency (which is not shown in the table) produces the amount shown in the third column, which is the apportionment of each overlapping agency's outstanding debt to taxable property in the District.

# STATEMENT OF DIRECT AND OVERLAPPING BONDED DEBT Solano Community College District

2013-14 Assessed Valuation:\$39,085,717,031

| <u>DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT</u> :          | % Applicable     | Debt 3/1/14                  |
|--|------------------|------------------------------|
| Solano County Community College District                         | 100.000%         | \$215,021,989 <sup>(1)</sup> |
| Benicia Unified School District                                  | 100.000          | 26,140,492                   |
| Dixon Unified School District                                    | 100.000          | 27,403,930                   |
| Fairfield-Suisun Joint Unified School District                   | 98.768           | 77,399,543                   |
| Vacaville Unified School District                                | 100.000          | 83,710,957                   |
| Vallejo Unified School District                                  | 100.000          | 76,085,000                   |
| Winters Joint Unified School District                            | 100.000          | 3,130,000                    |
| Cities   | 100.000          | 16,024,518                   |
| Fairfield Municipal Park District, I.D. No. 1                    | 100.000          | 6,950,000                    |
| Community Facilities Districts                                   | 100.000          | 103,219,469                  |
| 1915 Act Bonds   | 100.000          | 49,384,452                   |
| TOTAL DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT             |                  | \$684,470,350                |
|  |                  |                              |
| OVERLAPPING GENERAL FUND DEBT:                                   |                  |                              |
| Solano County Certificates of Participation                      | 93.604%          | \$99,267,042                 |
| Solano County Pension Obligations                                | 93.604           | 64,535,278                   |
| Solano County Office of Education Certificates of Participation  | 93.604           | 1,558,507                    |
| Yolo County and Board of Education Certificates of Participation | 3.263            | 1,068,275                    |
| Unified School District General Fund Obligations                 | 98.768 - 100.000 |                              |
| City of Fairfield Pension Obligations                            | 100.000          | 36,135,000                   |
| City of Vallejo General Fund Obligations                         | 100.000          | 44,594,262                   |
| Other City General Fund Obligations                              | 100.000          | 24,474,501                   |
| TOTAL OVERLAPPING GENERAL FUND DEBT                              |                  | \$362,415,351                |
|  |                  |                              |
| OVERLAPPING TAX INCREMENT DEBT:                                  |                  | \$167,046,383 <sup>(2)</sup> |
|  |                  |                              |
| COMBINED TOTAL DEBT  |                  | \$1,213,932,084 (3)          |
|  |                  |                              |
| Ratios to 2013-14 Assessed Valuation:                            |                  |                              |
| Direct Debt (\$215,201,989)                                      |                  |                              |
| Total Direct and Overlapping Tax and Assessment Debt 1.75%       |                  |                              |
| Combined Total Debt  |                  |                              |
|  |                  |                              |
| Ratios to Redevelopment Incremental Valuation (\$8,708,013,325): |                  |                              |
| Total Overlapping Tax Increment Debt                             |                  |                              |

<sup>(1)</sup> Excludes the Bonds.

Source: California Municipal Statistics, Inc.

<sup>(2)</sup> Excludes lease payment obligations associated with the District's QECBs (defined herein).

<sup>(3)</sup> Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and non-bonded capital lease obligations.

# CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS

The principal of and interest on the Bonds are payable solely from the proceeds of an ad valorem tax levied by the Counties for the payment thereof. See "THE BONDS – Security and Sources of Payment" herein. Articles XIIIA, XIIIB, XIIIC and XIIID of the Constitution, Propositions 98 and 111, and certain other provisions of law discussed below, are included in this section to describe the potential effect of these Constitutional and statutory measures on the ability of the Counties to levy taxes on behalf of the District and the District to spend tax proceeds for operating and other purposes, and it should not be inferred from the inclusion of such materials that these laws impose any limitation on the ability of the District to levy taxes for payment of the Bonds.

#### **Article XIIIA of the California Constitution**

Article XIIIA ("Article XIIIA") of the State Constitution limits the amount of *ad valorem* taxes on real property to 1% of "full cash value" as determined by the county assessor. Article XIIIA defines "full cash value" to mean "the county assessor's valuation of real property as shown on the 1975-76 bill under "full cash value," or thereafter, the appraised value of real property when purchased, newly constructed or a change in ownership has occurred after the 1975 assessment," subject to exemptions in certain circumstances of property transfer or reconstruction. Determined in this manner, the full cash value is also referred to as the "base year value." The full cash value is subject to annual adjustment to reflect increases, not to exceed 2% for any year, or decreases in the consumer price index or comparable local data, or to reflect reductions in property value caused by damage, destruction or other factors.

Article XIIIA has been amended to allow for temporary reductions of assessed value in instances where the fair market value of real property falls below the adjusted base year value described above. Proposition 8—approved by the voters in November of 1978—provides for the enrollment of the lesser of the base year value or the market value of real property, taking into account reductions in value due to damage, destruction, depreciation, obsolescence, removal of property, or other factors causing a similar decline. In these instances, the market value is required to be reviewed annually until the market value exceeds the adjusted base year value. Reductions in assessed value could result in a corresponding increase in the annual tax rate levied by the Counties to pay debt service on the Bonds. See "THE BONDS – Security and Sources of Payment" and "TAX BASE FOR REPAYMENT OF BONDS – Assessed Valuations" herein.

Article XIIIA requires a vote of two-thirds or more of the qualified electorate of a city, county, special district or other public agency to impose special taxes, while totally precluding the imposition of any additional *ad valorem*, sales or transaction tax on real property. Article XIIIA exempts from the 1% tax limitation any taxes above that level required to pay debt service (a) on any indebtedness approved by the voters prior to July 1, 1978, or (b) as the result of an amendment approved by State voters on June 3, 1986, on any bonded indebtedness approved by two-thirds or more of the votes cast by the voters for the acquisition or improvement of real property on or after July 1, 1978, or (c) bonded indebtedness incurred by a school district or community college district for the construction, reconstruction, rehabilitation or replacement of school facilities or the acquisition or lease of real property for school facilities, approved by fifty-five percent or more of the votes cast on the proposition, but only if certain accountability measures are included in the proposition. The tax for payment of the Bonds falls within the exception described in (c) of the immediately preceding sentence. In addition, Article XIIIA requires the approval of two-thirds of all members of the State legislature to change any State taxes for the purpose of increasing tax revenues.

# **Legislation Implementing Article XIIIA**

Legislation has been enacted and amended a number of times since 1978 to implement Article XIIIA. Under current law, local agencies are no longer permitted to levy directly any property tax (except to pay voter-approved indebtedness). The 1% property tax is automatically levied by the relevant county and distributed according to a formula among taxing agencies. The formula apportions the tax roughly in proportion to the relative shares of taxes levied prior to 1979.

Increases of assessed valuation resulting from reappraisals of property due to new construction, change in ownership or from the annual adjustment not to exceed 2% are allocated among the various jurisdictions in the "taxing area" based upon their respective "situs." Any such allocation made to a local agency continues as part of its allocation in future years.

All taxable property value included in this Official Statement is shown at 100% of taxable value (unless noted differently) and all tax rates reflect the \$1 per \$100 of taxable value.

Both the United States Supreme Court and the California State Supreme Court have upheld the general validity of Article XIIIA.

## **Unitary Property**

Some amount of property tax revenue of the District is derived from utility property which is considered part of a utility system with components located in many taxing jurisdictions ("unitary property"). Under the State Constitution, such property is assessed by the State Board of Equalization ("SBE") as part of a "going concern" rather than as individual pieces of real or personal property. Such State-assessed property is allocated to the counties by the SBE, taxed at special county-wide rates, and the tax revenues distributed to taxing jurisdictions (including the District) according to statutory formulae generally based on the distribution of taxes in the prior year.

The California electric utility industry has been undergoing significant changes in its structure and in the way in which components of the industry are regulated and owned. Sale of electric generation assets to largely unregulated, nonutility companies may affect how those assets are assessed, and which local agencies are to receive the property taxes. The District is unable to predict the impact of these changes on its utility property tax revenues, or whether legislation may be proposed or adopted in response to industry restructuring, or whether any future litigation may affect ownership of utility assets or the State's methods of assessing utility property and the allocation of assessed value to local taxing agencies, including the District. So long as the District is not a basic aid district, taxes lost through any reduction in assessed valuation will be compensated by the State as equalization aid under the State's education financing formula. See "FUNDING OF COMMUNITY COLLEGE DISTRICTS IN CALIFORNIA – Major Revenues" and "SOLANO COMMUNITY COLLEGE DISTRICT" herein.

#### Article XIIIB of the California Constitution

Article XIIIB ("Article XIIIB") of the State Constitution, as subsequently amended by Propositions 98 and 111, respectively, limits the annual appropriations of the State and of any city, county, school district, community college district, authority or other political subdivision of the State to the level of appropriations of the particular governmental entity for the prior fiscal year, as adjusted for changes in the cost of living and in population and for transfers in the financial responsibility for providing services and for certain declared emergencies. As amended, Article XIIIB defines

- (a) "change in the cost of living" with respect to school districts and community college districts to mean the percentage change in California per capita income from the preceding year, and
- (b) "change in population" with respect to school districts and community college districts to mean the percentage change in the average daily attendance of the school district or community college district from the preceding fiscal year.

For fiscal years beginning on or after July 1, 1990, the appropriations limit of each entity of government shall be the appropriations limit for the 1986-87 fiscal year adjusted for the changes made from that fiscal year pursuant to the provisions of Article XIIIB, as amended.

The appropriations of an entity of local government subject to Article XIIIB limitations include the proceeds of taxes levied by or for that entity and the proceeds of certain state subventions to that entity. "Proceeds of taxes" include, but are not limited to, all tax revenues and the proceeds to the entity from (a) regulatory licenses, user charges and user fees (but only to the extent that these proceeds exceed the reasonable costs in providing the regulation, product or service), and (b) the investment of tax revenues.

Appropriations subject to limitation do not include (a) refunds of taxes, (b) appropriations for debt service such as the Bonds, (c) appropriations required to comply with certain mandates of the courts or the federal government, (d) appropriations of certain special districts, (e) appropriations for all qualified capital outlay projects as defined by the State legislature, (f) appropriations derived from certain fuel and vehicle taxes and (g) appropriations derived from certain taxes on tobacco products.

Article XIIIB includes a requirement that all revenues received by an entity of government other than the State in a fiscal year and in the fiscal year immediately following it in excess of the amount permitted to be appropriated during that fiscal year and the fiscal year immediately following it shall be returned by a revision of tax rates or fee schedules within the next two subsequent fiscal years.

Article XIIIB also includes a requirement that fifty percent of all revenues received by the State in a fiscal year and in the fiscal year immediately following it in excess of the amount permitted to be appropriated during that fiscal year and the fiscal year immediately following it shall be transferred and allocated to the State School Fund pursuant to Section 8.5 of Article XVI of the State Constitution. See "—Propositions 98 and 111" below.

# Article XIIIC and Article XIIID of the California Constitution

On November 5, 1996, the voters of the State of California approved Proposition 218, popularly known as the "Right to Vote on Taxes Act." Proposition 218 added to the California Constitution Articles XIIIC and XIIID (respectively, "Article XIIIC" and "Article XIIID"), which contain a number of provisions affecting the ability of local agencies, including community college districts, to levy and collect both existing and future taxes, assessments, fees and charges.

According to the "Title and Summary" of Proposition 218 prepared by the California Attorney General, Proposition 218 limits "the authority of local governments to impose taxes and property-related assessments, fees and charges." Among other things, Article XIIIC establishes that every tax is either a "general tax" (imposed for general governmental purposes) or a "special tax" (imposed for specific purposes), prohibits special purpose government agencies such as community college districts from levying general taxes, and prohibits any local agency from imposing, extending or increasing any special tax beyond its maximum authorized rate without a two-thirds vote; and also provides that the initiative

power will not be limited in matters of reducing or repealing local taxes, assessments, fees and charges. Article XIIIC further provides that no tax may be assessed on property other than *ad valorem* property taxes imposed in accordance with Articles XIII and XIIIA of the California Constitution and special taxes approved by a two-thirds vote under Article XIIIA, Section 4. Article XIIID deals with assessments and property-related fees and charges, and explicitly provides that nothing in Article XIIIC or XIIID will be construed to affect existing laws relating to the imposition of fees or charges as a condition of property development.

The District does not impose any taxes, assessments, or property-related fees or charges which are subject to the provisions of Proposition 218. It does, however, receive a portion of the basic one percent *ad valorem* property tax levied and collected by the Counties pursuant to Article XIIIA of the California Constitution. The provisions of Proposition 218 may have an indirect effect on the District, such as by limiting or reducing the revenues otherwise available to other local governments whose boundaries encompass property located within the District thereby causing such local governments to reduce service levels and possibly adversely affecting the value of property within the District.

# **Proposition 26**

On November 2, 2010, voters in the State approved Proposition 26. Proposition 26 amends Article XIIIC of the State Constitution to expand the definition of "tax" to include "any levy, charge, or exaction of any kind imposed by a local government" except the following: (1) a charge imposed for a specific benefit conferred or privilege granted directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of conferring the benefit or granting the privilege; (2) a charge imposed for a specific government service or product provided directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of providing the service or product; (3) a charge imposed for the reasonable regulatory costs to a local government for issuing licenses and permits, performing investigations, inspections, and audits, enforcing agricultural marketing orders, and the administrative enforcement and adjudication thereof; (4) a charge imposed for entrance to or use of local government property, or the purchase, rental, or lease of local government property; (5) a fine, penalty, or other monetary charge imposed by the judicial branch of government or a local government, as a result of a violation of law; (6) a charge imposed as a condition of property development; and (7) assessments and property-related fees imposed in accordance with the provisions of Article XIIID. Proposition 26 provides that the local government bears the burden of proving by a preponderance of the evidence that a levy, charge, or other exaction is not a tax, that the amount is no more than necessary to cover the reasonable costs of the governmental activity, and that the manner in which those costs are allocated to a payor bear a fair or reasonable relationship to the payor's burdens on, or benefits received from, the governmental activity.

### **Propositions 98 and 111**

On November 8, 1988, voters approved Proposition 98, a combined initiative constitutional amendment and statute called the "Classroom Instructional Improvement and Accountability Act" (the "Accountability Act"). Certain provisions of the Accountability Act have, however, been modified by Proposition 111, discussed below, the provisions of which became effective on July 1, 1990. The Accountability Act changed State funding of public education below the university level and the operation of the State's appropriations limit. The Accountability Act guarantees State funding for K-12 school districts and community college districts (hereinafter referred to collectively as "K-14 school districts") at a level equal to the greater of (a) the same percentage of General Fund revenues as the percentage appropriated to such districts in 1986-87, and (b) the amount actually appropriated to such districts from the General Fund in the previous fiscal year, adjusted for increases in enrollment and

changes in the cost of living. The Accountability Act permits the Legislature to suspend this formula for a one-year period.

The Accountability Act also changed how tax revenues in excess of the State appropriations limit are distributed. Any excess State tax revenues up to a specified amount are, instead of being returned to taxpayers, transferred to K-14 school districts. Any such transfer to K-14 school districts would be excluded from the appropriations limit for K-14 school districts and the K-14 school district appropriations limit for the next year is automatically increased by the amount of such transfer. These additional moneys would enter the base funding calculation for K-14 school districts for subsequent years, creating further pressure on other portions of the State budget, particularly if revenues decline in a year following an Article XIIIB surplus. The maximum amount of excess tax revenues which can be transferred to K-14 school districts is 4% of the minimum State spending for education mandated by the Accountability Act.

Since the Accountability Act is unclear in some details, there can be no assurances that the Legislature or a court might not interpret the Accountability Act to require a different percentage of General Fund revenues to be allocated to K-14 school districts, or to apply the relevant percentage to the State's budgets in a different way than is proposed in the Governor's Budget.

On June 5, 1990, the voters of the State approved Proposition 111 (Senate Constitutional Amendment No. 1) called the "Traffic Congestion Relief and Spending Limitation Act of 1990" ("Proposition 111") which further modified Article XIIIB and Sections 8 and 8.5 of Article XVI of the State Constitution with respect to appropriations limitations and school funding priority and allocation.

The most significant provisions of Proposition 111 are summarized as follows:

- a. <u>Annual Adjustments to Spending Limit</u>. The annual adjustments to the Article XIIIB spending limit were liberalized to be more closely linked to the rate of economic growth. Instead of being tied to the Consumer Price Index, the "change in the cost of living" is now measured by the change in California per capita personal income. The definition of "change in population" specifies that a portion of the State's spending limit is to be adjusted to reflect changes in school attendance.
- b. Treatment of Excess Tax Revenues. "Excess" tax revenues with respect to Article XIIIB are now determined based on a two-year cycle, so that the State can avoid having to return to taxpayers excess tax revenues in one year if its appropriations in the next fiscal year are under its limit. In addition, the Proposition 98 provision regarding excess tax revenues was modified. After any two-year period, if there are excess State tax revenues, 50% of the excess are to be transferred to K-14 school districts with the balance returned to taxpayers; under prior law, 100% of excess State tax revenues went to K-14 school districts, but only up to a maximum of 4% of the schools' minimum funding level. Also, reversing prior law, any excess State tax revenues transferred to K-14 school districts are not built into such districts' base expenditures for calculating their entitlement for State aid in the next year, and the State's appropriations limit is not to be increased by this amount.
- c. <u>Exclusions from Spending Limit</u>. Two exceptions were added to the calculation of appropriations which are subject to the Article XIIIB spending limit. First, there are excluded all appropriations for "qualified capital outlay projects" as defined by the Legislature. Second, there are excluded any increases in gasoline taxes above the 1990 level (then nine cents per gallon), sales and use taxes on such increment in gasoline taxes,

and increases in receipts from vehicle weight fees above the levels in effect on January 1, 1990. These latter provisions were necessary to make effective the transportation funding package approved by the Legislature and the Governor of the State of California (the "Governor"), which expected to raise over \$15 billion in additional taxes from 1990 through 2000 to fund transportation programs.

- d. <u>Recalculation of Appropriations Limit</u>. The Article XIIIB appropriations limit for each unit of government, including the State, is to be recalculated beginning in fiscal year 1990-91. It is based on the actual limit for fiscal year 1986-87, adjusted forward to 1990-91 as if Proposition 111 had been in effect.
- School Funding Guarantee. There is a complex adjustment in the formula enacted in e. Proposition 98 which guarantees K-14 school districts a certain amount of State general fund revenues. Under prior law, K-14 school districts were guaranteed the greater of (1) 40.9% of State general fund revenues (the "first test") or (2) the amount appropriated in the prior year adjusted for changes in the cost of living (measured as in Article XIIIB by reference to per capita personal income) and enrollment (the "second test"). Under Proposition 111, schools will receive the greater of (1) the first test, (2) the second test, or (3) a third test, which will replace the second test in any year when growth in per capita State general fund revenues from the prior year is less than the annual growth in California per capita personal income. Under the third test, schools will receive the amount appropriated in the prior year adjusted for change in enrollment and per capita State general fund revenues, plus an additional small adjustment factor. If the third test is used in any year, the difference between the third test and the second test will become a "credit" to schools which will be paid in future years when State general fund revenue growth exceeds personal income growth.

# **Proposition 39**

On November 7, 2000, California voters approved an amendment (commonly known as "Proposition 39") to the California Constitution. This amendment (1) allows school facilities bond measures to be approved by fifty-five percent (rather than two-thirds) of the voters in local elections and permits property taxes to exceed the current one percent limit in order to repay the bonds and (2) changes existing statutory law regarding charter school facilities. As adopted, the constitutional amendments may be changed only with another Statewide vote of the people. The statutory provisions could be changed by a majority vote of both houses of the Legislature and approval by the Governor, but only to further the purposes of the proposition. The local school jurisdictions affected by this proposition are K-12 school districts, community college districts, and county offices of education. As noted above, the California Constitution previously limited property taxes to one percent of the value of property, and property taxes could only exceed this limit to pay for (1) any local government debts approved by the voters prior to July 1, 1978 or (2) bonds to buy or improve real property that receive two-thirds voter approval after July 1, 1978.

The fifty-five percent vote requirement authorized by Proposition 39 applies only if the local bond measure presented to the voters includes: (1) a requirement that the bond funds can be used only for construction, rehabilitation, equipping of school facilities, or the acquisition or lease of real property for school facilities; (2) a specific list of school projects to be funded and certification that the school board has evaluated safety, class size reduction, and information technology needs in developing the list; and (3) a requirement that the school board conduct annual, independent financial and performance audits until all bond funds have been spent to ensure that the bond funds have been used only for the projects listed in the measure. Legislation approved in June 2000 placed certain limitations on local school facilities bonds

to be approved by fifty-five percent of the voters. These provisions require that the tax rate levied as the result of any single election be no more than \$60 (for a unified school district), \$30 (for an elementary or high school district), or \$25 (for a community college district), per \$100,000 of taxable property value, when assessed valuation is projected to increase in accordance with Article XIIIA of the Constitution. These requirements are not part of Proposition 39 and can be changed with a majority vote of both houses of the Legislature and approval by the Governor.

#### **Proposition 1A and Proposition 22**

On November 2, 2004, California voters approved Proposition 1A, which amends the State constitution to significantly reduce the State's authority over major local government revenue sources. Under Proposition 1A, the State cannot (i) reduce local sales tax rates or alter the method of allocating the revenue generated by such taxes, (ii) shift property taxes from local governments to schools or community colleges, (iii) change how property tax revenues are shared among local governments without two-thirds approval of both houses of the State Legislature or (iv) decrease Vehicle License Fee revenues without providing local governments with equal replacement funding. Proposition 1A does allow the State to approve voluntary exchanges of local sales tax and property tax revenues among local governments within a county. Proposition 1A also amends the State Constitution to require the State to suspend certain State laws creating mandates in any year that the State does not fully reimburse local governments for their costs to comply with the mandates. This provision does not apply to mandates relating to schools or community colleges or to those mandates relating to employee rights.

Proposition 22, The Local Taxpayer, Public Safety, and Transportation Protection Act, approved by the voters of the State on November 2, 2010, prohibits the State from enacting new laws that require redevelopment agencies to shift funds to schools or other agencies and eliminates the State's authority to shift property taxes temporarily during a severe financial hardship of the State. In addition, Proposition 22 restricts the State's authority to use State fuel tax revenues to pay debt service on state transportation bonds, to borrow or change the distribution of state fuel tax revenues, and to use vehicle license fee revenues to reimburse local governments for state mandated costs. Proposition 22 impacts resources in the State's general fund and transportation funds, the State's main funding source for schools and community colleges, as well as universities, prisons and health and social services programs. According to an analysis of Proposition 22 submitted by the Legislative Analyst's Office (the "LAO") on July 15, 2010, the expected reduction in resources available for the State to spend on these other programs as a consequence of the passage of Proposition 22 was expected to be approximately \$1 billion in fiscal year 2010-11, with an estimated immediate fiscal effect equal to approximately 1% of the State's total general fund spending. The longer-term effect of Proposition 22, according to the LAO analysis, will be an increase in the State's general fund costs by approximately \$1 billion annually for several decades. See "FUNDING OF COMMUNITY COLLEGE DISTRICTS IN CALIFORNIA - Dissolution of Redevelopment Agencies."

#### **Proposition 30**

On November 6, 2012, voters of the State approved the Temporary Taxes to Fund Education, Guaranteed Local Public Safety Funding, Initiative Constitutional Amendment (also known as "Proposition 30"), which temporarily increases the State Sales and Use Tax and personal income tax rates on higher incomes. Proposition 30 temporarily imposes an additional tax on all retailers, at the rate of 0.25% of gross receipts from the sale of all tangible personal property sold in the State from January 1, 2013 to December 31, 2016. Proposition 30 also imposes an additional excise tax on the storage, use, or other consumption in the State of tangible personal property purchased from a retailer on and after January 1, 2013 and before January 1, 2017, for storage, use, or other consumption in the State. This excise tax will be levied at a rate of 0.25% of the sales price of the property so purchased. Beginning in

the taxable year commencing January 1, 2012 and through the taxable year ending December 31, 2018, Proposition 30 increases the marginal personal income tax rate by: (i) 1% for taxable income over \$250,000 but less than \$300,000 for single filers (over \$340,000 but less than \$408,000 for joint filers), (ii) 2% for taxable income over \$300,000 but less than \$500,000 for single filers (over \$408,000 but less than \$680,000 for joint filers), and (iii) 3% for taxable income over \$500,000 for single filers (over \$608,000 for joint filers).

The revenues generated from the temporary tax increases will be included in the calculation of the Proposition 98 minimum funding guarantee for school districts and community college districts. See "CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS – Propositions 98 and 111" herein. From an accounting perspective, the revenues generated from the temporary tax increases will be deposited into the State account created pursuant to Proposition 30 called the Education Protection Account (the "EPA"). Pursuant to Proposition 30, funds in the EPA will be allocated quarterly, with 89% of such funds provided to schools districts and 11% provided to community college districts. The funds will be distributed to school districts and community college districts in the same manner as existing unrestricted per-student funding, except that no school district will receive less than \$200 per unit of average daily attendance ("ADA") and no community college district will receive less than \$100 per full time equivalent student. The governing board of each school district and community college district is granted sole authority to determine how the moneys received from the EPA are spent, provided that, the appropriate governing board is required to make these spending determinations in open session at a public meeting and such local governing boards are prohibited from using any funds from the EPA for salaries or benefits of administrators or any other administrative costs.

#### Jarvis v. Connell

On May 29, 2002, the California Court of Appeal for the Second District decided the case of *Howard Jarvis Taxpayers Association, et al. v. Kathleen Connell* (as Controller of the State of California (the "State Controller")). The Court of Appeal held that either a final budget bill, an emergency appropriation, a self-executing authorization pursuant to state statutes (such as continuing appropriations) or the California Constitution or a federal mandate is necessary for the State Controller to disburse funds. The foregoing requirement could apply to amounts budgeted by the District as being received from the State. To the extent the holding in such case would apply to State payments reflected in the District's budget, the requirement that there be either a final budget bill or an emergency appropriation may result in the delay of such payments to the District if such required legislative action is delayed, unless the payments are self-executing authorizations or are subject to a federal mandate. On May 1, 2003, the California Supreme Court upheld the holding of the Court of Appeal, stating that the State Controller is not authorized under State law to disburse funds prior to the enactment of a budget or other proper appropriation, but under federal law, the State Controller is required, notwithstanding a budget impasse and the limitations imposed by State law, to timely pay those State employees who are subject to the minimum wage and overtime compensation provisions of the federal Fair Labor Standards Act.

#### **Future Initiatives**

Article XIIIA, Article XIIIB, Article XIIIC and Article XIIID of the California Constitution and Propositions 98, 39, 22, 26 and 30 were each adopted as measures that qualified for the ballot pursuant to the State's initiative process. From time to time other initiative measures could be adopted further affecting District revenues or the District's ability to expend revenues. The nature and impact of these measures cannot be anticipated by the District.

#### FUNDING OF COMMUNITY COLLEGE DISTRICTS IN CALIFORNIA

The information in this section concerning State funding of community colleges is provided as supplementary information only, and it should not be inferred from the inclusion of this information in this Official Statement that the principal of or interest on the Bonds is payable from State revenues. The Bonds are payable from the proceeds of an ad valorem tax required to be levied by the Counties in an amount sufficient for the payment thereof.

#### **Major Revenues**

California community college districts (other than Basic Aid Districts, as described below) receive, on average, approximately 52 percent of their funds from the State, 44 percent from local sources, and 4 percent from federal sources. State funds include general apportionment, categorical funds, capital construction, the lottery (which is less than 3 percent), and other minor sources. Local funds include property taxes, student fees, and miscellaneous sources.

A bill passed the State's legislature ("SB 361"), and signed by the Governor on September 29, 2006, established the present system of funding for community college districts. This system includes allocation of state general apportionment revenues to community college districts based on criteria developed by the Board of Governors of the California Community Colleges (the "Board of Governors") in accordance with prescribed statewide minimum requirements. In establishing these minimum requirements, the Board of Governors was required to acknowledge community college districts' need to receive an annual allocation based on the number of colleges and comprehensive centers in each respective district, plus funding received based on the number of credit and noncredit full time equivalent students ("FTES") in each district.

SB 361 also specifies that, commencing with the 2006-07 fiscal year the minimum funding per FTES will be: (a) not less than \$4,367 per credit FTES (subject to cost of living adjustments funded through the budget act in subsequent fiscal years); (b) at a uniform rate of \$2,626 per noncredit FTES (adjusted for the change in cost of living provided in the budget act in subsequent fiscal years); and (c) set at \$3,092 per FTES (adjusted for the change in cost of living provided in the budget act in subsequent fiscal years) for a new instructional category of "career development and college preparation" ("CDCP") enhanced non-credit rate. Pursuant to SB 361, the Chancellor of the California Community Colleges (the "Chancellor") developed criteria for one-time grants for districts that would have received more funding under the prior system or a proposed rural college access grant, than under the new system.

Local revenues are first used to satisfy District expenditures. The major local revenue source is local property taxes that are collected from within District boundaries. Student enrollment fees from the local community college district generally account for the remainder of local revenues for the District. Property taxes and student enrollment fees are applied towards fulfilling the District's financial need. Once these sources are exhausted, State funds are used. State aid is subject to the appropriation of funds in the State's annual budget. Decreases in State revenues may affect appropriations made by the legislature to the District. The sum of the property taxes, student enrollment fees, and State aid generally comprise the District's revenue limit.

"Basic Aid" community college districts are those districts whose local property tax and student enrollment fee collections exceed the revenue allocation determined by the program-based model. Basic Aid districts do not receive any funds from the State. The current law in California allows these districts to keep the excess funds without penalty. The implication for Basic Aid districts is that the legislatively determined annual cost of living adjustment and other politically determined factors are less significant in

determining such districts' primary funding sources. Rather, property tax growth and the local economy become the determinant factors. The District is not a Basic Aid district.

A small part of a community college district's budget is from local sources other than property taxes and student enrollment fees, such as interest income, donations and sales of property. Every community college district receives the same amount of lottery funds per pupil from the State, however, these are not categorical funds as they are not for particular programs or students. The initiative authorizing the lottery does require the funds to be used for instructional purposes, and prohibits their use for capital purposes.

## Tax Shifts and Triple Flip

Assembly Bill No. 1755 ("AB 1755"), introduced February 10, 2003 and substantially amended June 23, 2003, requires the shifting of property taxes between redevelopment agencies and schools, including community college districts. On July 29, 2003, the Assembly amended Senate Bill

No. 1045 to incorporate all of the provisions of AB 1755, except that the Assembly reduced the amount of the required Education Revenue Augmentation Fund ("ERAF") shift to \$135 million. Legislation commonly referred to as the "Triple Flip" was approved by the voters on March 2, 2004, as part of a bond initiative formally known as the "California Economic Recovery Act." This act authorized the issuance of \$15 billion in bonds to finance the 2002-03 and 2003-04 State budget deficits, which are payable from a fund established by the redirection of tax revenues through the "Triple Flip." Under the "Triple Flip," one-quarter of local governments' one percent share of the sales tax imposed on taxable transactions within their jurisdiction is redirected to the State. In an effort to eliminate the adverse impact of the sales tax revenue redirection on local government, the legislation redirects property taxes in the ERAF to local government. Because the ERAF monies were previously earmarked for schools, the legislation provides for schools to receive other state general fund revenues.

## **Budget Procedure**

On or before August 15, the Board of Trustees of the District is required under Section 58305 of the California Code of Regulations, Title V, to adopt a balanced budget. Each September, every State agency, including the Chancellor's Office of the California Community Colleges, submits to the Department of Finance ("DOF") proposals for changes in the State budget. These proposals are submitted in the form of Budget Change Proposals ("BCPs"), involving analyses of needs, proposed solutions and expected outcomes. Thereafter, the DOF makes recommendations to the governor, and by June 10 a proposed State budget is presented by the governor to the legislature. The Governor's Budget is then analyzed and discussed in committees and hearings begin in the State Assembly and Senate. In May, based on the debate, analysis and changes in the economic forecasts, the governor issues a revised budget with changes he or she can support. The law requires the legislature to submit its approved budget by June 15, and by June 30 the governor should announce his or her line item reductions and sign the State budget. In response to growing concern for accountability and with enabling legislation (AB 2910, Chapter 1486, Statutes of 1986), the statewide governing board of the California community colleges (the "Board of Governors") and the Chancellor's Office have established expectations for sound district fiscal management and a process for monitoring and evaluating the financial condition to ensure the financial health of California's community college districts. In accordance with statutory and regulatory provisions, the Chancellor has been given the responsibility to identify districts at risk and, when necessary, the authority to intervene to bring about improvement in their financial condition. To stabilize a district's financial condition, the Chancellor may, as a last resort, seek an appropriation for an emergency apportionment.

The monitoring and evaluation process is designed to provide early detection and amelioration that will stabilize the financial condition of a district before an emergency apportionment is necessary. This is accomplished by (1) assessing the financial condition of districts through the use of various information sources and (2) taking appropriate and timely follow-up action to bring about improvement in a district's financial condition, as needed. A variety of instruments and sources of information are used to provide a composite of each district's financial condition, including quarterly financial status reports, annual financial and budget reports, attendance reports, annual district audit reports, district input and other financial records. In assessing each district's financial condition, the Chancellor will pay special attention to each district's general fund balance, spending pattern, and full-time equivalent student patterns. Those districts with greater financial difficulty will receive follow-up visits from the Chancellor's Office where financial solutions to the district's problems will be addressed and implemented.

See "SOLANO COMMUNITY COLLEGE DISTRICT – General Fund Budgeting" herein for more information regarding the District's recent budgets.

# Minimum Funding Guarantees for California Community College Districts Under Propositions 98 and 111

General. In 1988, California voters approved Proposition 98, an initiative that amended Article XVI of the State Constitution and provided specific procedures to determine a minimum guarantee for annual K-14 funding. The constitutional provision links the K-14 funding formulas to growth factors that are also used to compute the State appropriations limit. Proposition 111 (Senate Constitutional Amendment 1), adopted in May 1990, among other things, changed some earlier school funding provisions of Proposition 98 relating to the treatment of revenues in excess of the State spending limit and added a third funding "test" to calculate the annual funding guarantee. This third calculation is operative in years in which general fund tax revenue growth is weak. The amendment also specified that under Test 2 (see below), the annual cost of living adjustment ("COLA") for the minimum guarantee for annual K-14 funding would be the change in California's per-capita personal income, which is the same COLA used to make annual adjustments to the State appropriations limit (Article XIII B).

Calculating Minimum Funding Guarantee. There are currently three tests which determine the minimum level of K-14 funding. Under implementing legislation for Proposition 98 (AB 198 and SB 98 of 1989), each segment of public education (K-12 districts, community college districts, and direct elementary and secondary level instructional services provided by the State) has separately calculated amounts under the Proposition 98 tests. The base year for the separate calculations is 1989-90. Each year, each segment is entitled to the greater of the amounts separately computed for each under Test 1 or 2. Should the calculated amount under Proposition 98 guarantee (K-14 education aggregated) be less than the sum of the separate calculations, then the Proposition 98 guarantee amount shall be prorated to the three segments in proportion to the amount calculated for each. This statutory split has been suspended in every year beginning with 1992-93. In those years, community colleges received less than was required from the statutory split.

Test 1 guarantees that K-14 education will receive at least the same funding share of the State general fund budget it received in 1986-87. Initially, that share was just over 40 percent. Because of the major shifts of property tax from local government to community colleges and K-12 which began in 1992-93 and increased in 1993-94, the percentage dropped to 33.0%.

Test 2 provides that K-14 education will receive as a minimum, its prior-year total funding (including State general fund and local revenues) adjusted for enrollment growth and per-capita personal income COLA.

A third formula, established pursuant to Proposition 111 as "Test 3," provides an alternative calculation of the funding base in years in which State per-capita General Fund revenues grow more slowly than per-capita personal income. When this condition exists, K-14 minimum funding is determined based on the prior-year funding level, adjusted for changes in enrollment and COLA where the COLA is measured by the annual increase in per-capita general fund revenues, instead of the higher per-capita personal income factor. The total allocation, however, is increased by an amount equal to one-half of one percent of the prior-year funding level as a funding supplement.

In order to make up for the lower funding level under Test 3, in subsequent years K-14 education receives a maintenance allowance equal to the difference between what should have been provided if the revenue conditions had not been weak and what was actually received under the Test 3 formula. This maintenance allowance is paid in subsequent years when the growth in per-capita State tax revenue outpaces the growth in per-capita personal income.

The enabling legislation to Proposition 111, Chapter 60, Statutes of 1990 (SB 98, Garamendi), further provides that K-14 education shall receive a supplemental appropriation in a Test 3 year if the annual growth rate in non-Proposition 98 per-capita appropriations exceeds the annual growth rate in perpupil total spending.

On November 2, 2004, California voters approved Proposition 1A, which amends the State constitution to significantly reduce the State's authority over major local government revenue sources. Under Proposition 1A, the State cannot (i) reduce local sales tax rates or alter the method of allocating the revenue generated by such taxes, (ii) shift property taxes from local governments to schools or community colleges, (iii) change how property tax revenues are shared among local governments without two-thirds approval of both houses of the State Legislature or (iv) decrease Vehicle License Fee revenues without providing local governments with equal replacement funding. Proposition 1A does allow the State to approve voluntary exchanges of local sales tax and property tax revenues among local governments within a county. Proposition 1A also amends the State Constitution to require the State to suspend certain State laws creating mandates in any year that the State does not fully reimburse local governments for their costs to comply with the mandates. This provision does not apply to mandates relating to schools or community colleges or to those mandates relating to employee rights.

Proposition 22, The Local Taxpayer, Public Safety, and Transportation Protection Act, approved by the voters of the State on November 2, 2010, prohibits the State from enacting new laws that require redevelopment agencies to shift funds to schools or other agencies and eliminates the State's authority to shift property taxes temporarily during a severe financial hardship of the State. In addition, Proposition 22 restricts the State's authority to use State fuel tax revenues to pay debt service on state transportation bonds, to borrow or change the distribution of state fuel tax revenues, and to use vehicle license fee revenues to reimburse local governments for state mandated costs. Proposition 22 impacts resources in the State's general fund and transportation funds, the State's main funding source for schools and community colleges, as well as universities, prisons and health and social services programs. According to an analysis of Proposition 22 submitted by the Legislative Analyst's Office (the "LAO") on July 15, 2010, the expected reduction in resources available for the State to spend on these other programs as a consequence of the passage of Proposition 22 will be approximately \$1 billion in fiscal year 2010-11, with an estimated immediate fiscal effect equal to approximately 1% of the State's total general fund spending. The longer-term effect of Proposition 22, according to the LAO analysis, will be an increase in the State's general fund costs by approximately \$1 billion annually for several decades.

# **Dissolution of Redevelopment Agencies**

On December 30, 2011, the California Supreme Court issued its decision in the case of *California Redevelopment Association v. Matosantos* ("*Matosantos*"), finding ABx1 26, a trailer bill to the 2011-12 State budget, to be constitutional. As a result, all Redevelopment Agencies in California ceased to exist as a matter of law on February 1, 2012. The Court in *Matosantos* also found that ABx1 27, a companion bill to ABx1 26, violated the California Constitution, as amended by Proposition 22. See "CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS – Proposition 1A and Proposition 22" herein. ABx1 27 would have permitted redevelopment agencies to continue operations provided their establishing cities or counties agreed to make specified payments to school districts and county offices of education, totaling \$1.7 billion statewide

ABx1 26 was modified by Assembly Bill No. 1484 (Chapter 26, Statutes of 2011-12) ("AB 1484"), which, together with ABx1 26, is referred to herein as the "Dissolution Act." The Dissolution Act provides that all rights, powers, duties and obligations of a redevelopment agency under the California Community Redevelopment Law that have not been repealed, restricted or revised pursuant to ABx1 26 will be vested in a successor agency, generally the county or city that authorized the creation of the redevelopment agency (each, a "Successor Agency"). All property tax revenues that would have been allocated to a redevelopment agency, less the corresponding county auditor-controller's cost to administer the allocation of property tax revenues, are now allocated to a corresponding Redevelopment Property Tax Trust Fund ("Trust Fund"), to be used for the payment of pass-through payments to local taxing entities, and thereafter to bonds of the former redevelopment agency and any "enforceable obligations" of the Successor Agency, as well as to pay certain administrative costs. The Dissolution Act defines "enforceable obligations" to include bonds, loans, legally required payments, judgments or settlements, legal binding and enforceable obligations, and certain other obligations.

Among the various types of enforceable obligations, the first priority for payment is tax allocation bonds issued by the former redevelopment agency; second is revenue bonds, which may have been issued by the host city, but only where the tax increment revenues were pledged for repayment and only where other pledged revenues are insufficient to make scheduled debt service payments; third is administrative costs of the Successor Agency, equal to at least \$250,000 in any year, unless the oversight board reduces such amount for any fiscal year or a lesser amount is agreed to by the Successor Agency; then, fourth tax revenues in the Trust Fund in excess of such amounts, if any, will be allocated as residual distributions to local taxing entities in the same proportions as other tax revenues. Moreover, all unencumbered cash and other assets of former redevelopment agencies will also be allocated to local taxing entities in the same proportions as tax revenues. Notwithstanding the foregoing portion of this paragraph, the order of payment is subject to modification in the event a Successor Agency timely reports to the State Controller and the Department of Finance that application of the foregoing will leave the Successor Agency with amounts insufficient to make scheduled payments on enforceable obligations. If the county auditorcontroller verifies that the Successor Agency will have insufficient amounts to make scheduled payments on enforceable obligations, it shall report its findings to the State Controller. If the State Controller agrees there are insufficient funds to pay scheduled payments on enforceable obligations, the amount of such deficiency shall be deducted from the amount remaining to be distributed to taxing agencies, as described as the fourth distribution above, then from amounts available to the Successor Agency to defray administrative costs. In addition, if a taxing agency entered into an agreement pursuant to Health and Safety Code Section 33401 for payments from a redevelopment agency under which the payments were to be subordinated to certain obligations of the redevelopment agency, such subordination provisions shall continue to be given effect.

As noted above, the Dissolution Act expressly provides for continuation of pass-through payments to local taxing entities. Per statute, 100% of contractual and statutory two percent pass-throughs, and 56.7% of statutory pass-throughs authorized under the Community Redevelopment Law Reform Act of 1993 (AB 1290, Chapter 942, Statutes of 1993) ("AB 1290"), are restricted to educational facilities without offset against revenue limit apportionments by the State. Only 43.3% of AB 1290 pass-throughs are offset against State aid so long as the District uses the moneys received for land acquisition, facility construction, reconstruction, or remodeling, or deferred maintenance as provided under Education Code Section 42238(h).

ABX1 26 states that in the future, pass-throughs shall be made in the amount "which would have been received had the redevelopment agency existed at that time," and that the county auditor-controller shall "determine the amount of property taxes that would have been allocated to each redevelopment agency had the redevelopment agency not been dissolved pursuant to the operation of [ABX1 26] using current assessed values and pursuant to statutory [pass-through] formulas and contractual agreements with other taxing agencies."

Successor Agencies continue to operate until all enforceable obligations have been satisfied and all remaining assets of the Successor Agency have been disposed of. AB 1484 provides that once the debt of the Successor Agency is paid off and remaining assets have been disposed of, the Successor Agency shall terminate its existence and all pass-through payment obligations shall cease.

The District can make no representations as to the extent to which its revenue limit apportionments may be offset by the future receipt of pass-through tax increment revenues, or any other surplus property tax revenues pursuant to the Dissolution Act.

#### **State Assistance**

California community college districts' principal funding formulas and revenue sources are derived from the budget of the State of California. The following information concerning the State of California's budgets has been obtained from publicly available information which the District believes to be reliable; however, none of the District, the Financial Advisor or the Underwriters guaranty the accuracy or completeness of this information and has not independently verified such information. Furthermore, it should not be inferred from the inclusion of this information herein that the principal of or interest on the Bonds is payable from the General Fund of the District. The Bonds are payable solely from the proceeds of an ad valorem tax required to be levied by the Counties in an amount sufficient for the payment thereof.

2013-14 Budget. On June 27, 2013, the Governor signed into law the State budget for fiscal year 2013-14 (the "2013-14 Budget"). In July 2013, the Legislative Analyst's Office (the "LAO") released a preliminary version of a report entitled "California Spending Plan" which outlined key provisions of the 2013-14 Budget. The LAO released the final version of the California Spending Plan in November of 2013, updated to reflect various budget-related bills signed by the Governor between July and October of 2013. The following information is drawn from the final version of the California Spending Plan.

The 2013-14 Budget generally adopted the revenue projections previously included in the Governor's May revision to the proposed budget. However, the 2013-14 Budget also adopted certain LAO estimates regarding tax increment revenue collections and baseline property tax revenues. The 2013-14 Budget projected total general fund revenues for fiscal year 2012-13 of \$98.2 billion, and general fund expenditures of \$95.7 billion. The 2013-14 Budget projected that the State would end the 2012-13 fiscal year with a \$254 million general fund surplus. For fiscal year 2013-14, general fund revenues were projected at \$97.1 billion and expenditures at \$96.3, leaving the State with a projected general fund

surplus for fiscal year 2013-14 of approximately \$1.1 billion. As adopted, the 2013-14 Budget did not reflect the adoption of Senate Bill 105 in September of 2013, which appropriated \$315 million of general fund support to the State Department of Corrections and Rehabilitation. After accounting for this legislation, the LAO estimated the projected general fund surplus for fiscal year 2013-14 to be approximately \$700 million.

For fiscal year 2012-13, the Proposition 98 minimum funding guarantee was set at \$56.5 billion, including \$40.5 billion of support from the State general fund. This funding level was approximately \$2.9 billion higher than that set by the adopted budget for fiscal year 2012-13. The increase was due largely to an increase in State general fund revenues that count towards the minimum funding guarantee, as well as a growth in baseline property tax revenues. Although the minimum funding guarantee was higher, fiscal year 2012-13 local property tax collections were \$734 million lower than projected by the prior State budget. This difference largely resulted from of lower-than projected tax increment revenue collections. As a result, the State general fund cost to support the fiscal year 2012-13 minimum funding guarantee increased by approximately \$3.7 billion.

For fiscal year 2013-14, the Proposition 98 minimum funding guarantee was set at \$55.3 billion, including \$39.1 billion of support from the State general fund. This funding level reflected a total decline of \$1.2 billion from the prior year, and resulted largely from certain provisions of Proposition 98 that excluded a portion of the prior-year appropriation from the calculation of the minimum funding guarantee for fiscal year 2013-14. These provisions were designed to prevent funding appropriations from permanently increasing the minimum funding guarantee in future years, and were implemented when, as in fiscal year 2012-13, the minimum funding guarantee increased at a much faster rate than per capita personal income. The 2013-14 Budget also projected that property tax collections will be approximately \$215 million higher than the prior year, such that the State general fund cost to support the fiscal year 2013-14 minimum funding guarantee would be reduced. The budget package authorized a general fund backfill for school districts and community college districts if redevelopment agency property tax revenues came in lower than anticipated.

The 2013-14 Budget provided \$6 billion of Proposition 98 funding for community college districts, including \$3.7 billion from the general fund, with ongoing funding per FTES increasing from \$5,524 in fiscal year 2012-13 to \$5,792 in fiscal year 2013-14. Significant features related to funding of community colleges included:

- *Base Funding.* \$89.4 million to fund enrollment growth, and \$87.5 million to fund a cost-of-living adjustment to general purposes apportionment funding.
- Deferral Reduction. Since 2002, the State has engaged in the practice of deferring certain apportionments to school districts in order to manage the State's cash flow. This practice has included deferring certain apportionments from one fiscal year to the next. The 2013-14 Budget includes \$178.6 million of Proposition 98 funding to reduce fiscal year 2012-13 apportionment deferrals, and \$30 million to reduce fiscal year 2013-14 deferrals. This will reduce outstanding community college deferrals to \$592 million by the end of the 2013-14 fiscal year.
- Proposition 39 Implementation Proposition 39 (approved at the November 2012 general election) increases state corporate tax revenues and requires that, for a five year period beginning in fiscal year 2013-14, a portion of these revenues be applied to energy efficiency and alternative energy projects. The 2013-14 Budget allocates the entire increase associated with these supplemental corporate tax revenues to the calculation of the minimum funding guarantee, and appropriates a total of \$467 million for Proposition 39-related programs and support. This includes \$47 million for a new energy project grant program for community

college districts. The Chancellor is provided discretion on how to allocate this funding. Community college districts must prioritize projects according to certain criteria, such as the age of facilities to be improved, and must receive approval from the California Energy Commission ("CEC") for projects prior to expending funds. The 2013-14 Budget also provides \$28 million to the CEC to provide low and no-interest loans to school districts, charter schools, community college districts, and county offices of education for eligible energy projects and technical assistance.

- Career Technical Education Pathways Grant Program \$250 million in one-time Proposition 98 funding to create the California Career Pathways Trust, the primary purpose of which will be to improve linkages between career technical (vocational) programs and schools and community colleges, as well as between K-14 education and local businesses. The program authorizes several types of activities, such as creating new technical programs and curriculum. The program is open to school districts, county offices of education, charter schools and community college districts. Funds will be allocated through a competitive grant process, and the State Superintendent of Instruction, in consultation with the Community College Chancellor's Office and interested business organizations, is charged with reviewing grant applications. Grant funds will be available for expenditure in fiscal years 2013-14 through 2015-16. By December 1, 2014, grant recipients must report to the State Legislature and the Governor of program outcomes.
- Adult Education. \$25 million of Proposition 98 funding for a new Adult Education Consortium Program. School districts and community college districts that form regional consortia are eligible to apply for funds. While the funds are allocated to the State budget for community college districts, the 2013-14 Budget charges both the State Department of Education and the Chancellor's Office with awarding grants to consortium applicants. The grants, which may be spent over two years, are to be used by consortium members to develop joint plans for serving adult learners in their area. The 2013-14 Budget also shifts the school district-run apprenticeship program (a type of adult education relating to job training) to community college districts.
- Online Courses. \$16.9 million of Proposition 98 funding to fund a new community college technology initiative designed to increase student access to high-quality online courses and provide alternative means for students to earn college credits. The majority of the funding is intended to support the acquisition of a common learning management system for the community college system. Other projects include the creation of an online course inventory that would be offered by a consortium of community colleges to students Statewide, a single online portal for course selection and access, centralized and round-the-clock technical and tutorial support for online students, additional professional development for faculty teaching online courses, and the development of standardized tests to allow students to obtain academic credit for learning outside of the traditional classroom setting.
- Categorical Programs. \$118 million of base augmentations to various categorical programs, including (i) \$50 million for Student Success and Support program to fund services such as academic counseling and orientation (with an allowance to use up to \$14 million to augment technology programs for electronic transcripts, electronic planning tools and a common assessment system), (ii) \$15 million for Extended Opportunities Programs and Services to provide academic and financial support services for underprepared or financially needy students, (iii) \$15 million for the Disable Students Program and Services, (iv) \$8 million for various services provided to colleges students through the CalWORKs program, (v) \$30 million in one-time funding to the Physical Plant and Instructional Support Program, to fund facility maintenance projects and instructional equipment purchases, and (vi) \$150,000 to

support a joint community college-California State University common course numbering initiative.

For additional information regarding the State's budgets and revenue projections and a more detailed description of the 2013-14 Budget, see the State Department of Finance website at www.dof.ca.gov and the LAO's website at www.lao.ca.gov. However, the information presented on such websites is not incorporated herein by reference.

*Fiscal Outlook Report.* In November 2013, the LAO released a summary of its revised projections for State general fund tax revenues and related spending (the "Fiscal Outlook Report"). The following information is drawn from the Fiscal Outlook Report.

The Fiscal Outlook Report provided the LAO's projections of the State's general fund revenues and expenditures for fiscal years 2013-14 through 2019-20 under current law. The LAO's projections primarily reflected current-law spending requirements and tax provisions, while relying on the LAO's independent assessment of the outlook for the State's economy, demographics, revenues, and expenditures.

The LAO projects that the State will have a \$5.6 billion general fund reserve at the end of fiscal year 2014-15. This projected reserve is the sum of (i) a \$234 million ending reserve for fiscal year 2012-13, (ii) a \$2.2 billion projected operating surplus in fiscal year 2013-14 and (iii) a \$3.2 billion projected operating surplus in fiscal year 2014-15.

The LAO currently projects that general fund revenue for fiscal year 2012-13 will be \$99.8 billion (approximately \$1.65 billion higher than projected in the State's 2013-14 Budget). This increase is principally due to higher than expected personal income tax collections. As a result the LAO currently projects that the Proportion 98 minimum funding guarantee for fiscal year 2012-13 will be \$58.2 billion (approximately \$1.74 billion more than was projected in the 2012-13 Budget), including \$42.2 billion of support from the State's general fund (approximately \$1.75 billion more than was assumed in the 2013-14 Budget). The higher State revenues result in more than a dollar-for-dollar increase in the Proposition 98 minimum funding guarantee due to the State's decision to make maintenance factor payments under Test 1 of Proposition 98. The State will be making a \$5.4 billion maintenance factor payment in fiscal year 2012-13, which will leave approximately \$5.6 billion in outstanding maintenance factor). See "CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS – Proposition 98 and 111" herein.

For fiscal year 2013-14, the LAO currently projects an operating surplus of approximately \$1.1 billion higher than was assumed in the 2013-14 Budget. This projection is based primarily on \$4.7 billion in higher revenues, largely due to (i) approximately \$5.2 billion in higher-than-assumed personal income tax collections, (ii) approximately \$3.1 billion in higher-than-assumed general fund Proposition 98 spending, and (iii) \$300 million in higher-than-assumed non-Proposition 98 general fund spending. The LAO currently projects that Proposition 98 minimum funding guarantee for fiscal year 2013-14 will be \$57.96 billion (approximately \$2.67 billion more than was projected in the 2013-14 Budget), including \$42.1 billion of support from the State's general fund (approximately \$3.07 billion more than was assumed in the 2013-14 Budget). This projected increase in the general fund Proposition 98 funding is due in part to the LAO's forecast that local property taxes will be \$393 million lower than assumed in 2013-14 Budget. In fiscal year 2013-14, the LAO estimates that a \$941 million maintenance factor will be created (increasing the State's outstanding maintenance factor to approximately \$6.8 billion).

For fiscal year 2014-15, the LAO projects an operating surplus of approximately \$3.2 billion. This projection is based primarily on the LAO's assumption that: (i) general fund revenues will increase to \$107.62 billion (\$5.8 billion more than projected 2013-14 general fund revenues of \$101.85 billion),

(ii) approximately \$3.3 billion in higher general fund Proposition 98 minimum funding spending over the projected fiscal year 2013-14 levels and (iii) \$1.5 billion in higher non-Proposition 98 general fund spending over projected fiscal year 2013-14 levels. The LAO currently projects that Proposition 98 minimum funding guarantee for fiscal year 2014-15 will be \$62.2 billion, including \$45.4 billion of support from the State's general fund.

The Fiscal Outlook Report provides projections through fiscal year 2019-20. While the LAO projects that the Proposition 98 minimum funding guarantee will increase to \$73.7 billion in fiscal year 2019-20, the LAO currently projects that the general fund contribution to Proposition 98 funding over that period will only increase to \$49.1 billion due to expected increases in property tax revenues. The LAO also notes, that under their current forecast, the State will be unable to meet the time frame it set for full implementation of the LCFF. By 2019-20, the LAO currently forecasts that the State can fund approximately 90% of the full LCFF cost. See – "DISTRICT FINANCIAL MATTERS – State Funding of Education" herein.

Additional information regarding the Fiscal Outlook Report may be obtained from the LAO at www.lao.ca.gov. However, such information is not incorporated herein by any reference.

Governor's Proposed 2014-15 Budget. On January 9, 2014, the Governor released his proposed State budget for fiscal year 2014-15 (the "Proposed Budget"). The LAO has released a series of reports summarizing the provisions of the Proposed Budget, including "2014-15 Budget: Overview of the Governor's Budget," "2014-15 Budget: Proposition 98 Education Analysis" and "2014-15 Budget: Analysis of the Higher Education Budget." The following information is drawn from such reports.

The Proposed Budget projects that, for fiscal years 2012-13 and 2013-14 combined, general fund revenues and transfers will be \$4.8 billion higher than that projected by the 2013-14 Budget. In addition, the Proposed Budget provides for a \$558 million upward fund balance adjustment to the ending balance for fiscal year 2011-12, and certain other prior years, related mainly to revenue accruals. The Proposed Budget assumes that the current economic recovery will accelerate in fiscal year 2014-15, leading to broad-based improvements in the State and federal economies. As a result, the Proposed Budget projects that State general fund revenues will exceed expenditures over the next three fiscal years.

The Proposed Budget assumes, for fiscal year 2013-14, total general fund revenues of \$100.1 billion and total expenditures of \$98.5 billion. The State is projected to end the 2013-14 fiscal year with a general fund surplus of \$3 billion. For fiscal year 2014-15, the Proposed Budget assumes total general fund revenues of \$106.1 billion and authorizes expenditures of \$106.8 billion. The State is projected to end the 2014-15 fiscal year with a \$2.3 billion general fund surplus. This projected reserve is a combination of \$693 million in the State's general fund traditional reserve, and an authorized deposit of \$1.6 billion into the Budget Stabilization Account (the "BSA") established by the California Balanced Budget Act of 2004 (also known as Proposition 58).

The Proposed Budget provides an \$11.8 billion total increase in Proposition 98 spending over three fiscal years. Of this amount, \$3.7 billion is retroactively allocated to fiscal years 2012-13 and 2013-14, resulting in revisions to the Proposition 98 minimum funding guarantee for these years. For fiscal year 2012-13, the guarantee is revised at \$58.3 billion, an increase of \$1.9 billion over the level set by the fiscal year 2013-14 budget. For fiscal year 2013-14, the Proposition 98 minimum funding guarantee is revised to \$56.8 billion, an increase of \$1.5 billion over the prior level. For both fiscal years, the Proposed Budget allocates the bulk of the increased funding to retire outstanding school district and community college district apportionment deferrals, as further discussed herein.

For fiscal year 2014-15, the Proposed Budget sets the minimum funding guarantee at \$61.6 billion, including \$45.1 billion from the general fund. This reflects an increase of \$4.7 billion, or 8%, from the revised level for fiscal year 2013-14. The increase is driven by a strong year-to-year growth in general fund revenues and increases in property tax collections. With respect to community college districts, the Proposed Budget provides a total of \$6.7 billion in Proposition 98 funding, including \$4.4 billion from the State general fund, an increase of \$489 million (or 7.3%) from the revised level for 2013-14:

- Base Funding. An increase of \$155 million in Proposition 98 funding for a 3% growth in enrollment, and \$48.5 million to fund a 0.86% statutory COLA to general purpose apportionment funding. The Proposed Budget also directs the Board of Governors to adopt a new enrollment growth allocation formula that gives first priority to districts identified as having the greatest unmet higher education needs. All community college districts would receive some additional growth funding, and over time would be restored to pre-recession apportionment levels.
- Student Fees. The Proposed Budget makes no changes to the current enrollment fee of \$46 per credit.
- Repayment of Apportionment Deferrals. \$236 million in Proposition 98 funding which, together with \$357 million from increased funding allocable to fiscal years 2012-13 and 2013-14 (discussed above), would be used to eliminate all remaining outstanding community college district apportionment deferrals.
- Statewide Performance Strategies. \$1.1 million in non-Proposition 98 funding to fund nine additional staff positions at the State Chancellor's Office with the purpose of developing indicators of student success and monitor district performance. The Proposed Budget also provides \$2.5 million in Proposition 98 funding for local technical assistance to districts in the areas of academic affairs, student services, workforce and economic development, and finance.
- Student Success. \$200 million in Proposition 98 funding to improve and expand student success programs, including \$100 million to support all community college students statewide (and using an apportionment formula based on enrollment), and \$100 million to serve high need students. The Chancellor's Office would be tasked with defining what constitutes "high need," as well as developing the methodology for allocating these monies to districts.
- Deferred Maintenance; Instructional Equipment. A one-time increase of \$175 million in Proposition 98 funding, split equally between deferred maintenance and instructional equipment purchases.
- Other Outstanding State Debt. The Proposed Budget makes a final payment \$316 million required by the Quality Education Investment Act of 2006, which implemented the terms of a legal settlement requiring funding for low-performing schools and community college districts for career technical education. The Proposed Budget also provides \$188 million to fund a required deposit to the State Emergency Repair Program.
- *Proposition 39.* A \$101 million reduction in funding for Proposition 39 energy projects, stemming from lower-than-projected corporate tax revenue collections. To accommodate the reduction, the Proposed Budget provides no additional funding in fiscal year 2014-15 for the

revolving loan program and reduces school district and community college district grants by \$65 million and \$8 million, respectively.

- Budgetary Stabilization Account. As part of the Proposed Budget, the Governor proposes a constitutional amendment to strengthen existing provisions of law that require the State to adopt a balanced budget in each year and deposit a portion of State general fund revenues into the BSA. The Proposed Budget would increase the size of the required maximum balance of the BSA to 10% of estimated general fund revenues. The Proposed Budget would require that any capital gains income taxes exceeding 6.5% of general fund revenues to be deposited in the BSA, until the maximum balance is met. In addition, the Proposed Budget would create a dedicated Proposition 98 reserve with the BSA to smooth out year-to-year school spending. The deposit to this dedicated reserve would be calculated by determining the portion of the increase in the Proposition 98 minimum funding guarantee caused by capital gains income taxes above the 6.5% threshold described above. Reserve deposits would count towards the guarantee in any year they are made, resulting in less total appropriations to school districts and community college districts in such years. In years where the growth in the minimum funding guarantee is insufficient to cover any specified growth or required COLAs, funds from the reserve would be applied. For any portion of the BSA outside of the Proposition 98 reserve, the Proposed Budget would places limits on the amounts that could be withdrawn in the first year of a revenue downturn.
- Settlement Obligations. The Proposed Budget makes a final payment \$316 million required by the Quality Education Investment Act of 2006, which implemented the terms of a legal settlement requiring additional, non-Proposition 98 State funding for low-performing schools, and community college district career technical education. The Proposed Budget also provides \$188 million to fund a required deposit to the State Emergency Repair Program.
- Redevelopment Revenue. The Proposed Budget revises the projected collection of pass-through tax increment revenues for fiscal year 2013-14; the Proposed Budget now projects such collections will be \$405 million lower than previously estimated. The Governor anticipates that court rulings will delay the distribution of some redevelopment agency assets that were assumed to provide State general fund savings in fiscal year 2013-14.

For additional information regarding the Proposed Budget, see the Department of Finance website at www.dof.ca.gov. However, the information presented on such website is not incorporated herein by reference.

Future Actions. The District cannot predict what actions will be taken in the future by the State legislature and the Governor to address changing State revenues and expenditures. The District also cannot predict the impact such actions will have on State revenues available in the current or future years for education. The State budget will be affected by national and State economic conditions and other factors over which the District will have no control. Certain actions or results could produce a significant shortfall of revenue and cash, and could consequently impair the State's ability to fund community colleges. Continued State budget shortfalls in future fiscal years may also have an adverse financial impact on the financial condition of the District.

#### SOLANO COMMUNITY COLLEGE DISTRICT

The information in this section concerning the operations of the District and the District's finances are provided as supplementary information only, and it should not be inferred from the inclusion of this information in this Official Statement that the principal of or interest on the Bonds is payable from the General Fund of the District. The Bonds are payable only from the proceeds of an ad valorem tax levied by the Counties for the payment thereof. See "THE BONDS – Security and Sources of Payment" herein.

#### Introduction

The Solano Community College was founded in 1945 as Vallejo Junior College. The Solano Community College District (the "District") was established in 1967 when it separated from the Vallejo Unified School District. The boundaries of the District are coterminous with those of Solano County (the "County"), except for a portion of the Rio Vista area, which is not part of the District, and a portion of Yolo County ("Yolo County" and together with the County, the "Counties") which is part of the District. The District's single college, Solano Community College, was constructed in 1972 is located on a 192-acre campus in Fairfield, California and currently serves nearly 9,548 students per semester. Solano Community College is currently fully accredited by the Accrediting Commission for Community and Junior Colleges of the Western Association of Schools and Colleges. The District also operates an Education Center in Vacaville, California, which serves approximately 2,183 students per semester, and an Education Center in Vallejo, California, which serves approximately 2,325 students per semester. The District's service area encompasses the communities of Benicia, Dixon, Fairfield, Suisun, Vacaville, Vallejo and Winters, as well as Travis Air Force Base. The District has a 2013-14 assessed valuation of \$39,085,717,031.

#### Administration

The governing board of the District is called the Board of Trustees (the "Board"). The Board includes seven voting members elected by the voters of the District (the "Trustees"). The Trustees serve four-year terms. Elections for Trustee positions to the Board are held every two years, alternating between three and four available positions. Current Trustees, together with their office and the date their term expires, are listed below:

| Board Member             | <u>Office</u>  | Term Expires  |
|--------------------------|----------------|---------------|
| Pam Keith                | President      | November 2014 |
| A. Marie Young           | Vice President | November 2014 |
| Monica Brown             | Trustee        | November 2016 |
| Sarah E. Chapman, Ph.D.  | Trustee        | November 2014 |
| Dennis Honeychurch, J.D. | Trustee        | November 2014 |
| Michael A. Martin        | Trustee        | November 2016 |
| Rosemary Thurston        | Trustee        | November 2016 |

The Superintendent/President of the District is appointed by the Board and reports to the Board. The Superintendent is responsible for management of the District's day-to-day operations and supervises the work of other key administrators.

Brief biographies of the Superintendent/President and the Vice-President, Finance and Administration follow:

Jowel C. Laguerre, Ph.D., Superintendent/President. Dr. Laguerre became Superintendent/President of the District on July 1, 2009. Prior to joining the District, Dr. Laguerre was the Vice President for Academic Affairs at Truckee Meadows Community College in Reno, Nevada, served as Executive Vice President for Academic and Student Services at Montgomery College in Maryland, held academic and student services positions at Lake Superior College in Minnesota, founded Teachers of Tomorrow to recruit young minorities into the teaching profession, and directed the I HAVE A DREAM program in Kansas City, Missouri.

Dr. Laguerre holds a Ph.D., in Educational Leadership for college and university administration, a Master's of Science in Education in School Administration, a Master's of Arts in French Literature from the University of Kansas, and a B.A. in Mathematics and Physics Education from L'Université d'Etat d'Haiti: Ecole Normale Supérieure, Port-au-Prince, Haiti.

Yulian I. Ligioso, Vice-President, Finance and Administration. Yulian Ligioso has been Vice President, Finance & Administration of Solano Community College District since January 10, 2011. Prior to joining the District, Mr. Ligioso served as the Vice President of Administrative Services at Chabot College in Hayward, served as the Vice President of Administrative Services at Evergreen Valley College in San Jose, and taught and held business/finance positions at Ventura College and Modesto Junior College.

Mr. Ligioso holds a Baccalaureate in Business Administration/Accounting from the University of Southern California, and a Master's of Business Administration from the University of the Pacific. He also is a Certified Public Accountant, formerly with Ernst & Young, an international accounting and consulting firm.

#### Enrollment

The following table shows the District's FTES for fiscal years 1999-00 through 2013-14:

# DISTRICT ENROLLMENT Fiscal Years 1999-00 through 2013-14 Solano Community College District

| <u>Year</u>     | <u>FTES</u>             |
|-----------------|-------------------------|
| 1999-00         | 7,219.68                |
| 2000-01         | 7,487.80                |
| 2001-02         | 7,778.22                |
| 2002-03         | 8,090.82                |
| 2003-04         | 8,567.01                |
| 2004-05         | 8,508.85                |
| 2005-06         | 9,022.80                |
| 2006-07         | 8,652.36                |
| 2007-08         | 8,966.82                |
| 2008-09         | 9,305.61                |
| 2009-10         | 9,531.16                |
| 2010-11         | 9,317.88                |
| 2011-12         | 8,532.69                |
| 2012-13         | 6,993.13 <sup>(1)</sup> |
| $2013-14^{(2)}$ | 8,400.00                |

<sup>(1)</sup> The District's decline in FTES for fiscal year 2012-13 resulted from the District not holding summer sessions, in an effort to reduce operating expenses.

Source: Solano Community College District.

<sup>(2)</sup> Projected.

#### **Labor Relations**

As of December 2013, the District employs 159 full-time certificated professionals, 155 full-time classified employees and 33 managers. In addition, the District employs 458 part-time faculty and staff. These employees, except management and some part-time employees, are represented by the bargaining units noted below:

# LABOR RELATIONS ORGANIZATIONS Solano Community College District

|   | Number of Employees | Contract        |
|---|---------------------|-----------------|
| <u>Labor Organization</u>               | in Organization     | Expiration Date |
| California Teachers Association         | 394                 | June 30, 2015   |
| California School Employees Association | 106                 | June 30, 2014   |
| Operating Engineers                     | 49                  | June 30, 2014   |

Source: Solano Community College District.

### **Retirement Programs**

The information set forth below regarding the STRS and PERS programs, other than the information provided by the District regarding its annual contributions thereto, has been obtained from publicly available sources which are believed to be reliable but are not guaranteed as to accuracy or completeness, and should not to be construed as a representation by either the District or the Underwriters.

CalSTRS. All full-time certificated employees, as well as certain classified employees, are members of the State Teachers' Retirement System ("CalSTRS"). CalSTRS provides retirement, disability and survivor benefits to plan members and beneficiaries. Benefit provisions are established by State statutes, as legislatively amended, within the State Teachers' Retirement Law. The District is currently required by such statutes to contribute 8.25% of eligible salary expenditures, while participants contribute 8% of their respective salaries. The State also contributes to CalSTRS, currently in an amount equal to 3.041% of teacher payroll. The State's contribution reflects a base contribution of 2.017% and a supplemental contribution of 1.024% that will vary from year-to-year based on statutory criteria.

The District's contribution to CalSTRS was \$1,401,028 for fiscal year 2010-11, \$1,301,476 for fiscal year 2011-12, \$1,269,088 for fiscal year 2012-13, and is budgeted to be \$1,449,980 for fiscal year 2013-14.

CalPERS. Classified employees working four or more hours per day are members of the Public Employees' Retirement System ("CalPERS"). CalPERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the State statutes, as legislatively amended, with the Public Employees' Retirement Laws. The District is currently required to contribute to CalPERS at an actuarially determined rate, which is 11.442% for fiscal year 2013-14, while participants enrolled in CalPERS prior to the Implementation Date (defined herein) contribute 7% of their respective salaries. Participants enrolled after the Implementation Date contribute at an actuarially determined rate, which is 6% of their respective salaries for fiscal year 2013-14. See "—California Public Employees' Pension Reform Act of 2013" herein.

The District's contribution to CalPERS is capped at 13.02% of gross expenditures for any given fiscal year. To the extent the District's contribution rate to CalPERS is less than 13.02%, the State will reduce the District's revenue limit for that year by the difference between the maximum contribution rate and the District's actual contribution rate. Alternatively, if the District's contribution rate is greater than 13.02%, the State is required to provide additional revenue limit allocations to the District to make up the difference.

The District's contribution to CalPERS was \$1,098,965 for fiscal year 2010-11, \$1,076,649 for fiscal year 2011-12, \$1,175,242 for fiscal year 2012-13, and is budgeted to be \$1,436,381 for fiscal year 2013-14.

State Pension Trusts. Each of CalSTRS and CalPERS issues a separate comprehensive financial report that includes financial statements and required supplemental information. Copies of such financial reports may be obtained from each of CalSTRS and CalPERS as follows: (i) CalSTRS, P.O. Box 15275, Sacramento, California 95851-0275; (ii) CalPERS, P.O. Box 942703, Sacramento, California 94229-2703. Moreover, each of CalSTRS and CalPERS maintains a website, as follows: (i) CalSTRS: www.calstrs.com; (ii) CalPERS: www.calpers.ca.gov. However, the information presented in such financial reports or on such websites is not incorporated into this Official Statement by any reference.

Both CalSTRS and CalPERS have substantial statewide unfunded liabilities. The amount of these unfunded liabilities will vary depending on actuarial assumptions, returns on investments, salary scales and participant contributions. The following table summarizes information regarding the actuarially-determined accrued liability for both CalSTRS and CalPERS.

# FUNDED STATUS CalSTRS (Defined Benefit Program) and CalPERS (Dollar Amounts in Millions) (1)

|   | Accrued          | Value of Trust | Unfunded         |
|---|------------------|----------------|------------------|
| <u>Plan</u>                                     | <u>Liability</u> | <u>Assets</u>  | <u>Liability</u> |
| Public Employees Retirement Fund (CalPERS)      | \$59,439         | \$44,854(2)    | \$(14,585)       |
| State Teachers' Retirement Fund Defined Benefit | 215,189          | 144,232(3)     | (70,957)         |
| Program (CalSTRS)                               |                  |                |                  |

<sup>(1)</sup> Amounts may not add due to rounding.

Source: CalPERS State & Schools Actuarial Valuation; CalSTRS Defined Benefit Program Actuarial Valuation.

<sup>(2)</sup> Reflects market value of assets as of June 30, 2012.

<sup>(3)</sup> Reflects actuarial value of assets as of June 30, 2012.

On April 17, 2013, the CalPERS board of administration (the "CalPERS Board") approved new actuarial policies aimed at returning CalPERS to fully-funded status within 30 years. The policies include a rate smoothing method with a 30-year amortization period for gains and losses and a five-year ramp-up of rates of rates at the start and a five year ramp-down of rates at the end. The CalPERS Board delayed the implementation of the new policies until fiscal year 2015-16 for the State, K-14 school districts and all other public agencies.

Unlike CalPERS, CalSTRS contribution rates for participant employers and employees hired prior to the Implementation Date (defined herein), as well as the State's base contribution rate, are set by statute and do not currently vary from year-to-year based on actuarial valuations. As a result, and due in part to investment losses, the unfunded liability of CalSTRS has increased significantly. This unfunded liability is expected to continue to increase in the absence of legislation requiring additional or increased contributions. The District can make no representations regarding the future program liabilities of CalSTRS, or whether the District will be required to make larger contributions to CalSTRS in the future. The District can also provide no assurances that the District's required contributions to CalPERS will not increase in the future.

California Public Employees' Pension Reform Act of 2013. On September 12, 2012, the Governor signed into law the California Public Employees' Pension Reform Act of 2013 (the "Reform Act"), which makes changes to both CalSTRS and CalPERS, most substantially affecting new employees hired after January 1, 2013 (the "Implementation Date"). For CalSTRS participants hired after the Implementation Date, the Reform Act changes the normal retirement age by increasing the eligibility for the 2% age factor (the age factor is the percent of final compensation to which an employee is entitled to for each year of service) from age 60 to 62 and increasing the eligibility of the maximum age factor of 2.4% from age 63 to 65. Similarly, for non-safety CalPERS participants hired after the Implementation Date, the Reform Act changes the normal retirement age by increasing the eligibility for the 2% age factor from age 55 to 62 and increases the eligibility requirement for the maximum age factor of 2.5% to age 67. Among the other changes to CalPERS and CalSTRS, the Reform Act also: (i) requires all new participants enrolled in CalPERS and CalSTRS after the Implementation Date to contribute at least 50% of the total annual normal cost of their pension benefit each year as determined by an actuary, (ii) requires CalSTRS and CalPERS to determine the final compensation amount for employees based upon the highest annual compensation earnable averaged over a consecutive 36-month period as the basis for calculating retirement benefits for new participants enrolled after the Implementation Date (currently 12 months for CalSTRS members who retire with 25 years of service), and (iii) caps "pensionable compensation" for new participants enrolled after the Implementation Date at 100% of the federal Social Security contribution and benefit base for members participating in Social Security or 120% for members not participating in social security, while excluding previously allowed forms of compensation under the formula such as payments for unused vacation, annual leave, personal leave, sick leave, or compensatory time off.

Tax Deferred Annuity. As established by federal law, all public sector employees who are not members of their employer's existing retirement system (CalSTRS or CalPERS) must be covered by Social Security or an alternative plan. The District has elected to use CalSTRS cash balance program as its alternative plan. Contributions made by the District and an employee vest immediately. The District contributes 4% of each eligible employee's gross earnings and each eligible employee is required to contribute 4% of his or her gross earnings to this pension plan.

**PARS.** The Public Agency Retirement System ("PARS") is a defined contribution plan qualifying under Internal Revenue Code Section 401(a) and 501. The PARS plan covers certain retired part-time and temporary employees and employees of the District not otherwise covered by Internal Revenue Code Section 3121(b)(7)(f). The benefit provisions and contribution requirements of the plan members and the District are established and may be amended by the PARS Board of Trustees.

As of June 30, 2013, 17 District faculty members, staff members and administrators participated in PARS and have retired. Total annuity premiums paid by the District pursuant to the PARS plan, were \$174,778 for fiscal year 2012-13 and will be \$174,778 for fiscal year 2013-14 and \$178,778 for fiscal year 2014-15.

See "APPENDIX B – EXCERPTS FROM THE 2012-13 AUDITED FINANCIAL STATEMENTS OF THE DISTRICT – Notes to Financial Statements, Note 10 – Long-Term Obligations and Note 13 – Employee Retirement Systems" herein.

#### **Post-Employment Health Care Benefits**

**Plan Description.** The District currently provides postemployment health care benefits for eligible retired employees and their spouses through its post-employment health care plan (the "Plan"). The District is a member of the California Community College League Retiree Health Benefit Program (the "Investment Trust"), which is an investment program used to set aside funds for future retiree benefits. As of June 30, 2013, membership of the Plan consists of 118 retirees and beneficiaries currently receiving benefits, and 329 active employee plan members.

Funding Policy. The contribution requirements of the Plan members and the District are established and amended by the District and its bargaining units. The District's contribution is currently based on a projected pay-as-you-go basis to cover the cost of benefits for current retirees, with an additional amount to prefund benefits as determined annually through agreements between the District and the bargaining units. For fiscal year 2011-12, the District's contribution to the Plan was \$1,986,533, all of which was used for premiums. For fiscal year 2012-13, the District's contribution to the Plan was \$1,497,258, all of which was used for premiums. Additionally, as of June 30, 2013, the District had accrued a payable of \$123,101 to be transferred to the Investment Trust. The District's contribution to the Plan is budgeted to be \$158,677 for fiscal year 2013-14.

Actuarial Valuation. The District has implemented GASB Statement #45, Accounting and Financial Reporting by Employers for Postemployment Benefit Plans Other Than Pension Plans, pursuant to which the District has commissioned and received several actuarial studies of its outstanding liabilities with respect to the Plan. The most recent of these studies, prepared by Total Compensation Systems, Inc. and dated December 2, 2013, concluded that the District's unfunded actuarial accrued liability ("AAL") in respect of such benefits, as of a September 1, 2013 valuation date, was \$13,052,815. The study also calculated the annual required contribution ("ARC") to be \$1,548,901 for the fiscal year ending June 30, 2013.] The ARC is composed of the value of future benefits earned by current employees during each fiscal year (the "Normal Cost"), and the amount necessary to amortize the AAL. Collectively, the ARC is the amount that would be necessary to fund both the Normal Cost and the AAL in accordance with GASB Statements Nos. 43 and 45.

*Net Obligation.* As of June 30, 2013, the District recognized a net long-term obligation (the "Net OPEB Liability") of \$7,714,495, based on its contributions towards the ARC during fiscal year 2012-13 and reflecting a net increase of \$305,193 from the District's prior fiscal year.

See "- District Debt Structure - Long-Term Debt," below, and "APPENDIX B - EXCERPTS FROM THE 2012-13 AUDITED FINANCIAL STATEMENTS OF THE DISTRICT - Notes to Financial Statements, Note 10 - Long-Term Obligations and Note 11 - Postemployment Health Care Plan and Other Postemployment Benefits (OPEB) Obligation" herein.

#### **Risk Management**

Joint Powers Authority Risk Pools. The District is exposed to various risks of loss related to torts, property liability, health benefits, errors, and natural disasters. During fiscal year ending June 30, 2013, the District contracted with the Northern Community College Insurance Authority, a Joint Powers Authority (a "JPA") for property and liability insurance coverage. Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year.

*Workers' Compensation.* For fiscal year 2012-13, the District participated in the JPA insurance purchasing pool. The intent of the JPA is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the pool. The workers' compensation experience of the participating districts is calculated as one experience, and a common premium rate is applied to all districts in the JPA. Each participant pays its workers' compensation premium based on its individual rate. Participation in the JPA is limited to community college districts that can meet the JPA's selection criteria.

*Employee Medical Benefits.* The District contracts with Kaiser, Blue Shield, and Healthnet to provide employee medical benefits. Rates are set through an annual calculation process, and the District pays a monthly premium based on plan membership.

See also "APPENDIX B – EXCERPTS FROM THE 2012-13 AUDITED FINANCIAL STATEMENTS OF THE DISTRICT – Note 12 – Risk Management" herein.

## **Accounting Practices**

The accounting policies of the District conform to generally accepted accounting principles in accordance with policies and procedures of the California Community College Budget and Accounting Manual. This manual, according to Section 84030 of the California Education Code, is to be followed by all California community college districts. The GASB has released Statement No. 34, which makes changes in the annual financial statements for all governmental agencies in the United States, especially in recording of fixed assets and their depreciation, and in the way the report itself is formatted. These requirements became effective on May 15, 2002 for the District, as well as for any other governmental agency with annual revenues of between \$10 million and \$100 million. Revenues are recognized in the period in which they become both measurable and available to finance expenditures of the current fiscal period. Expenditures are recognized in the period in which the liability is incurred.

# **General Fund Budgeting**

The following tables show the District's general fund adopted budgets for the years ended June 30, 2011 through June 30, 2014, audited general fund results for the fiscal years ending June 30, 2011 through June 30, 2013, and projected totals for fiscal year 2013-14.

# GENERAL FUND BUDGETING Fiscal Years 2010-11 through 2013-14 Solano Community College District

|   |                         | l Year<br>0-11           | Fiscal Year<br>2011-12  |                    | Fiscal Year<br>2012-13 |                                 | Fiscal Year<br>2013-14  |                    |
|---|-------------------------|--------------------------|-------------------------|--------------------|------------------------|---------------------------------|-------------------------|--------------------|
| REVENUES:   | Budgeted <sup>(1)</sup> | Unaudited <sup>(1)</sup> | Budgeted <sup>(1)</sup> | Unaudited(1)       | Budgeted(1)            | <b>Unaudited</b> <sup>(1)</sup> | Budgeted <sup>(1)</sup> | Projected(2)       |
| Federal   | \$780,700               | \$1,270,993              | \$945,000               | \$1,452,469        | \$1,058,108            | \$1,767,960                     | \$1,619,351             | \$1,294,595        |
| State   | 36,468,710              | 41,500,656               | 34,609,722              | 36,111,387         | 33,701,203             | 32,920,238                      | 35,191,708              | 34,199,601         |
| Local   | 16,133,728              | 15,817,558               | 14,416,446              | 13,414,000         | 13,702,742             | 18,026,823                      | 15,900,904              | 15,900,904         |
| TOTAL REVENUES                                    | 53,383,138              | 58,589,207               | 49,971,168              | 50,977,856         | 48,462,053             | 52,715,021                      | 52,711,963              | 51,395,100         |
| EXPENDITURES:                                     |                         |                          |                         |                    |                        |                                 |                         |                    |
| Academic Salaries                                 | 20,441,380              | 21,179,729               | 18,932,442              | 19,057,512         | 18,450,530             | 19,079,529                      | 19,948,570              | 20,041,097         |
| Classified Salaries                               | 10,999,009              | 10,334,663               | 9,889,753               | 9,757,998          | 9,854,737              | 9,907,357                       | 10,881,516              | 11,074,423         |
| Employee Benefits                                 | 12,741,049              | 12,900,030               | 14,326,084              | 13,626,573         | 12,955,882             | 11,508,360                      | 13,917,996              | 12,620,354         |
| Supplies and Materials                            | 1,582,436               | 1,010,191                | 802,403                 | 860,393            | 1,103,067              | 912,774                         | 1,181,818               | 1,213,104          |
| Other Operating Expenses and Services             | 7,155,224               | 7,620,408                | 6,652,992               | 8,166,143          | 6,036,158              | 7,003,217                       | 6,193,726               | 5,683,950          |
| Capital Outlay                                    | 713,226                 | 724,065                  | 334,360                 | 357,533            | 271,640                | 763,390                         | 771,186                 | 689,190            |
| TOTAL EXPENDITURES                                | 53,632,324              | 53,769,086               | 50,938,034              | 51,826,152         | 48,672,014             | 49,174,627                      | 52,894,812              | 51,322,118         |
| EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES | (249,186)               | 4,820,121                | (966,866)               | (848,296)          | (209,961)              | 3,540,394                       | (182,849)               | 72,982             |
| OTHER FINANCING SOURCES                           | 3,258                   | 344,365                  |                         | 43,451             |                        | 9,692                           |                         |                    |
| OTHER OUTGO                                       | (213,131)               | (872,691)                | (284,771)               | (251,977)          | (200,000)              | (272,371)                       | 326,755                 | (176,754)          |
| NET INCREASE (DECREASE) IN FUND<br>BALANCE        | (459,059)               | 4,291,795                | (1,251,637)             | (1,056,822)        | (409,961)              | 3,277,715                       | (509,604)               | (103,772)          |
| BEGINNING FUND BALANCE                            |                         |                          |                         |                    |                        |                                 |                         |                    |
| Net Beginning Balance, July 1                     | <u>2,948,602</u>        | 2,948,602                | 7,231,992               | 7,231,992          | 4,763,998              | 4,763,998                       | 8,041,713               | 8,041,713          |
| Prior Year Adjustments                            |                         | (8,405)                  |                         | (1,411,172)        |                        |                                 |                         | $(553,215)^{(3)}$  |
| Adjusted Beginning Balance                        |                         | 2,940,197                |                         | 5,820,820          |                        | 4,763,998                       | 8,041,713               | 7,488,498          |
| ENDING FUND BALANCE, JUNE 30                      | <u>\$2,489,543</u>      | <u>\$7,231,992</u>       | <u>\$5,980,335</u>      | <u>\$4,763,998</u> | <u>\$4,354,037</u>     | <u>\$8,041,713</u>              | <u>\$7,532,109</u>      | <u>\$7,384,726</u> |

From the District's CCFS-311 Reports filed with the California Community Colleges Chancellor's Office. For audited results summaries of expenses, revenues and changes in net assets for the District's primary government funds for fiscal years 2009-10 through 2012-13, see "SOLANO COMMUNITY COLLEGE DISTRICT – Comparative Financial Statements," below.

<sup>(2)</sup> As of February 2014.

<sup>(3)</sup> Adjustment is the result of late guidance regarding final State revenue amounts, as received from the office of the Chancellor of the California Community Colleges. Source: Solano Community College District.

# **Comparative Financial Statements**

The following table reflects the District's audited revenues, expenditures and changes in net assets in the District's primary government funds from fiscal years 2008-09 through 2012-13:

# SUMMARY OF AUDITED REVENUES, EXPENDITURES AND CHANGES IN NET ASSETS Fiscal Years 2008-09 through 2012-13 Solano Community College District

|  | 2008-09             | 2009-10             | 2010-11             | 2011-12             | 2012-13                   |
|--|---------------------|---------------------|---------------------|---------------------|---------------------------|
| OPERATING REVENUES                                   | <u>Audited</u>      | <u>Audited</u>      | <u>Audited</u>      | <b>Audited</b>      | <b><u>Audited</u></b>     |
| Student Tuition and fees                             | \$6,272,366         | \$6,128,523         | \$7,528,497         | \$8,333,266         | \$8,598,744               |
| Less: Scholarship discount and allowance             | (1,937,640)         | (2,055,054)         | (3,138,715)         | (4,426,492)         | (5,119,984)               |
| Net tuition and fees                                 | 4,334,726           | 4,073,469           | 4,389,782           | 3,906,774           | 3,478,760                 |
| Auxiliary Enterprises Sales and Charges:             | 4,334,720           | 4,073,409           | 4,369,762           | 3,900,774           | 3,470,700                 |
| Bookstore  | 1,337,097           | 3,945,539           | <u>3,687,735</u>    | 1,322,839           | (1)                       |
| TOTAL OPERATING REVENUES                             | 5,671,823           | 8,019,008           | 8,077,517           | 5,229,613           | 3,478,760                 |
| OPERATING EXPENSES                                   | 3,071,623           | 6,019,006           | 0,077,517           | 3,229,013           | 3,470,700                 |
| Salaries   | 34,304,656          | 33,612,620          | 32,051,584          | 29,624,357          | 29,665,105                |
| Employee benefits                                    | 11,554,471          | 14,059,112          | 13,891,801          | 14,603,380          | 12,731,663                |
| Supplies, materials and other operating expenses     | 21,097,642          | 26,511,061          | 28,894,309          | 26,074,301          | 21,749,520                |
| Depreciation   | 2,580,540           | 3,146,839           | 3,700,043           | 3,635,653           | 4,618,043                 |
| TOTAL OPERATING EXPENSES                             | 69,537,309          | 77,329,632          | 78,537,737          | 73,937,691          | 68,764,331                |
| OPERATING LOSS                                       | (63,865,486)        | (69,310,624)        | (70,460,220)        | (68,708,078)        | (65,285,571)              |
| NON-OPERATING REVENUES (EXPENSES)                    | (05,005,100)        | (0),510,021)        | (70,100,220)        | (00,700,070)        | (00,200,071)              |
| State apportionments, noncapital                     | 36,154,632          | 34,070,997          | 36,577,090          | 31,283,738          | 28,006,801                |
| Local property taxes, levied for general purposes    | 10,183,937          | 9,037,223           | 8,978,960           | 8,523,670           | 11,768,366                |
| Taxes levied for other specific purposes             | 7,366,902           | 6,750,756           | 7,854,782           | 7,978,991           | 7,949,598                 |
| Federal grants                                       | 6,422,503           | 12,748,093          | 14,687,104          | 15,178,106          | 14,002,812                |
| State grants   | 4,886,918           | 5,254,026           | 5,308,177           | 5,352,286           | 5,395,734                 |
| Local grants and other revenues                      | 2,570,899           | 1,961,619           | 2,128,259           | 1,461,480           | 2,792,729                 |
| State taxes and other revenues                       | 1,088,500           | 1,130,109           | 1,117,169           | 1,383,043           | 848,081                   |
| Investment income                                    | 1,521,996           | 611,958             | 402,841             | 227,566             | 209,987                   |
| Interest expense on capital related debt             | (6,450,564)         | (5,278,045)         | (5,183,262)         | (5,125,674)         | (1,665,464)               |
| Investment income on capital asset-related debt, net | · · · · · ·         |                     | 30,616              | 23,472              | 24,118                    |
| Transfer from agency fund                            |                     |                     | 902,000             | 24,275              | 86,032                    |
| Transfer to agency fund                              |                     | (23,014)            | (964,287)           | (150,260)           |                           |
| TOTAL NON-OPERATING REVENUES (EXPENSES)              | 63,745,723          | 66,263,722          | 71,839,449          | 66,160,693          | 69,418,794                |
| INCOME BEFORE OTHER REVENUES AND                     | (119,763)           | (3,046,902)         | 1,379,229           | (2,547,385)         | 4,133,223                 |
| EXPENSES   |                     |                     |                     |                     |                           |
| State revenues, capital                              | 135,600             |                     |                     |                     | 54,725                    |
| Local revenues, capital                              | <u>27,657</u>       | 648,464             | 419,158             | 880,673             | <u>19,227</u>             |
| TOTAL INCOME BEFORE OTHER REVENUES AND               | 163,257             | 648,464             | 419,158             | 880,673             | 73,952                    |
| EXPENSES   |                     |                     |                     |                     |                           |
| CHANGE IN NET ASSETS                                 | 43,494              | (2,398,438)         | 1,798,387           | (1,666,712)         | 4,207,175                 |
| RESTATEMENT  |                     |                     |                     |                     | 25,491,485 <sup>(2)</sup> |
| NET ASSETS, BEGINNING OF YEAR                        | 31,991,052          | 32,034,546          | 29,636,108          | 31,434,495          | 29,767,783                |
| NET ASSETS, END OF YEAR                              | <u>\$32,034,546</u> | <u>\$29,636,108</u> | <u>\$31,434,495</u> | <u>\$29,767,783</u> | <u>\$59,466,443</u>       |

<sup>(1)</sup> Auxiliary revenues are no longer shown as the District's bookstore operations were assumed by Barnes & Noble in December of 2011.

Source: Solano Community College District.

<sup>(2)</sup> Effective fiscal year 2012-13, the District was required to capitalize interest as part of the historical cost of constructing certain business-type activity assets. This required a restatement of the District's fiscal year 2012-13 beginning net assets. In addition, a restatement of prior year construction overhead allocation was recorded. See also "APPENDIX B – EXCERPTS FROM THE 2012-13 AUDITED FINANCIAL STATEMENTS OF THE DISTRICT – Note 16 – Restatement of Prior Year Fund Balances" herein.

#### **District Debt Structure**

Long-Term Debt. General long-term debt as of June 30, 2013 consisted of the following:

|   | Beginning     |                      |                   | Ending        |
|---|---------------|----------------------|-------------------|---------------|
|   | Balance       |                      |                   | Balance       |
|   | July 1, 2012  | <u>Additions</u>     | <u>Deductions</u> | June 30, 2013 |
| General obligation bonds                    | \$114,936,362 | \$122,176,691        | \$4,520,000       | \$232,593,053 |
| Revenue Bonds                               |               | 12,300,000           |                   | 12,300,000    |
| Bond premiums                               | 5,506,720     | 663,749              | 479,081           | 5,691,388     |
| Total Bonds and Notes payable               | 120,443,082   | 135,140,440          | 4,999,081         | 250,584,441   |
| Other Liabilities                           |               |                      |                   |               |
| Compensated absences                        | 944,523       |                      | 18,045            | 926,478       |
| Capital leases                              | 282,939       |                      | 92,348            | 190,591       |
| Supplemental retirement plan <sup>(1)</sup> | 524,334       |                      | 174,778           | 349,556       |
| OPEB liability <sup>(2)</sup>               | 7,493,397     | 221,098              |                   | 7,714,495     |
| Total Other Liabilities                     | 9,245,193     | 221,098              | 285,171           | 9,181,120     |
| Total Long-Term Debt                        | \$129,688,275 | <u>\$135,361,538</u> | \$5,284,252       | \$259,765,561 |

<sup>(1)</sup> See "- Retirement Programs, PARS," above.

Source: Solano Community College District.

General Obligation Bonds. The District received authorization at an election held on November 5, 2002 (the "2002 Authorization"), at which the requisite vote of least fifty-five percent of the persons voting on the proposition voted to authorize the issuance of \$124,500,000 aggregate principal amount of general obligation bonds of the District. On June 18, 2003, the District issued its Election of 2002 General Obligation Bonds, Series 2003A in the aggregate principal amount of \$80,000,000 (the "Series 2003A Bonds"). On September 12, 2006, the District issued its Election of 2002 General Obligation Bonds, Series 2006B in the aggregate principal amount of \$44,495,279.20 (the "Series 2006B Bonds"). On March 8, 2005, the District issued its 2005 General Obligation Refunding Bonds in the aggregate principal amount of \$81,349,811.70, the proceeds of which were used to advance refund a portion of the Series 2003A Bonds.

The District received a second authorization at an election held on November 6, 2012 (the "2012 Authorization") at which the requisite vote of at least fifty-five percent of the persons voting on the proposition voted to authorize the issuance of \$348,000,000 aggregate principal amount of general obligation Bonds of the District. On June 18, 2013, the District issued \$89,996,899.15 of its Election of 2012 General Obligation Bonds, Series A (Federally Tax-Exempt) (the "2012 Series A Bonds") and \$30,000,000 of its Election of 2012 General Obligation Bonds, Series B (Federally Taxable) (the "2012 Series B Bonds," together with the 2012 Series A Bonds, the "Election of 2012 Bonds"). After the issuance of the Election of 2012 Bonds \$228,003,100.85 aggregate principal amount of the 2012 Authorization remained for future issuance.

<sup>(2)</sup> See "- Post-Employment Health Care Benefits," above.

The following table shows the total debt service with respect to the District's outstanding general obligation bonded debt, including the Bonds (and assuming no optional redemptions):

# GENERAL OBLIGATION BONDED DEBT SERVICE\* Solano Community College District

| Period Ending<br>August 1 | Series 2006B<br>Bonds <sup>(1)</sup> | 2005 Refunding<br>Bonds <sup>(1)</sup> | Election of 2012<br>Series A Bonds | Election of 2012<br>Series B Bonds | Series A Bonds | Series B Bonds | Total Annual Debt<br>Service |
|---------------------------|--------------------------------------|--|------------------------------------|------------------------------------|----------------|----------------|------------------------------|
| 2013                      | \$1,096,635.00                       | \$7,076,512.50                         |                                    |                                    |                |                |                              |
| 2014                      | 1,048,835.00                         | 7,328,312.50                           | \$5,150,179.76                     | \$1,766,013.17                     |                |                |                              |
| 2015                      | 1,002,235.00                         | 7,582,937.50                           | 5,644,637.50                       | 1,577,580.00                       |                |                |                              |
| 2016                      | 952,985.00                           | 7,846,287.50                           | 5,794,137.50                       | 1,577,580.00                       |                |                |                              |
| 2017                      | 897,985.00                           | 8,123,787.50                           | 6,015,637.50                       | 1,577,580.00                       |                |                |                              |
| 2018                      | 840,985.00                           | 8,404,887.50                           | 2,949,637.50                       | 1,577,580.00                       |                |                |                              |
| 2019                      | 775,785.00                           | 8,700,337.50                           | 3,009,637.50                       | 1,827,580.00                       |                |                |                              |
| 2020                      | 707,785.00                           | 9,004,337.50                           | 3,127,837.50                       | 1,885,580.00                       |                |                |                              |
| 2021                      | 636,975.00                           | 9,321,750.00                           | 3,257,437.50                       | 1,946,130.00                       |                |                |                              |
| 2022                      | 558,787.50                           | 9,650,000.00                           | 3,387,987.50                       | 2,009,195.00                       |                |                |                              |
| 2023                      | 9,923,787.50                         |  | 3,524,337.50                       | 2,079,015.00                       |                |                |                              |
| 2024                      | 9,963,250.00                         |  | 3,748,606.26                       | 1,855,212.50                       |                |                |                              |
| 2025                      | 10,008,250.00                        |  | 3,813,606.26                       | 2,012,362.50                       |                |                |                              |
| 2026                      | 10,048,250.00                        |  | 3,963,606.26                       | 2,100,325.00                       |                |                |                              |
| 2027                      | 10,093,250.00                        |  | 4,118,606.26                       | 2,187,250.00                       |                |                |                              |
| 2028                      | 10,133,250.00                        |  | 4,283,606.26                       | 2,272,875.00                       |                |                |                              |
| 2029                      | 10,178,250.00                        |  | 4,453,606.26                       | 2,366,937.50                       |                |                |                              |
| 2030                      | 10,223,250.00                        |  | 4,638,606.26                       | 2,453,650.00                       |                |                |                              |
| 2031                      | 10,253,250.00                        |  | 4,818,606.26                       | 2,558,012.50                       |                |                |                              |
| 2032                      |                                      |  | 5,013,606.26                       | 2,658,712.50                       |                |                |                              |
| 2033                      |                                      |  | 5,213,606.26                       | 2,760,487.50                       |                |                |                              |
| 2034                      |                                      |  | 5,423,165.36                       | 2,870,725.00                       |                |                |                              |
| 2035                      |                                      |  | 5,637,506.96                       | 2,990,212.50                       |                |                |                              |
| 2036                      |                                      |  | 5,865,777.06                       | 3,107,875.00                       |                |                |                              |
| 2037                      | -                                    |  | 6,098,606.26                       | 3,235,275.00                       |                |                |                              |
| 2038                      |                                      |  | 6,343,606.26                       | 3,363,650.00                       |                |                |                              |
| 2039                      |                                      |  | 6,595,612.50                       | 3,497,175.00                       |                |                |                              |
| 2040                      |                                      |  | 6,857,887.50                       | 3,639,750.00                       |                |                |                              |
| 2041                      |                                      |  | 10,853,893.76                      |                                    |                |                |                              |
| 2042                      |                                      |  | 11,286,187.50                      |                                    |                |                |                              |
| 2043                      |                                      |  | 11,736,937.50                      |                                    |                |                |                              |
| 2044                      |                                      |  | 12,205,687.50                      |                                    |                |                |                              |
| 2045                      |                                      |  | 12,695,750.00                      |                                    |                |                |                              |
| 2046                      |                                      |  | 13,204,906.26                      |                                    |                |                |                              |
| 2047                      |                                      |  | 13,730,531.26                      |                                    |                |                |                              |
| Total                     | \$99,343,780.00                      | \$83,039,150.00                        | \$214,463,585.54                   | \$63,754,320.67                    |                |                |                              |

<sup>(1)</sup> Includes debt service on the Refunded Bonds expected to be refinanced with proceeds of the Bonds.

<sup>\*</sup> Preliminary, subject to change.

Lease Agreement. The District entered into a lease agreement (the "Lease Agreement") with Public Property Financing Corporation, dated as of November 1, 2012, designated as the Solano Community College District Lease Agreement (Taxable QECB Direct Subsidy). The lease payment obligations under the Lease were designated as "Qualified Energy Conservation Bonds" (the "QECBs"), pursuant to an irrevocable election by the District to have Section 6341(f)(3)(B) of the Internal Revenue Code of 1986, as amended apply. The QECB's are payable from lease payments to be made by the District pursuant to the Lease Agreement, for the use and possession of certain District facilities. A portion of the lease payments due from the District are expected to be financed with proceeds of the 2012 Series B Bonds. The following table shows all lease payments due with respect to the QECB's.

| Payment  | Principal           | Interest           |                     |
|----------|---------------------|--------------------|---------------------|
| Date     | <u>Portion</u>      | <u>Portion</u>     | <u>Total</u> (1)    |
|          |                     |                    |                     |
| 5/14/14  | \$340,188           | \$277,365          | \$617,553           |
| 11/14/14 | 342,823             | 269,694            | 612,516             |
| 5/14/15  | 345,478             | 261,963            | 607,441             |
| 11/14/15 | 348,153             | 254,173            | 602,326             |
| 5/14/16  | 350,850             | 246,322            | 597,172             |
| 11/14/16 | 353,567             | 238,410            | 591,977             |
| 5/14/17  | 356,306             | 230,437            | 586,743             |
| 11/14/17 | 359,065             | 222,402            | 581,468             |
| 5/14/18  | 361,846             | 214,306            | 576,152             |
| 11/14/18 | 364,649             | 206,146            | 570,795             |
| 5/14/19  | 367,473             | 197,923            | 565,396             |
| 11/14/19 | 370,319             | 189,637            | 559,955             |
| 5/14/20  | 373,187             | 181,286            | 554,473             |
| 11/14/20 | 376,077             | 172,870            | 548,948             |
| 5/14/21  | 378,990             | 164,390            | 543,380             |
| 11/14/21 | 381,925             | 155,844            | 537,769             |
| 5/14/22  | 384,883             | 147,231            | 532,115             |
| 11/14/22 | 387,864             | 138,552            | 526,416             |
| 5/14/23  | 390,868             | 129,806            | 520,674             |
| 11/14/23 | 393,896             | 120,992            | 514,887             |
| 5/14/24  | 396,946             | 112,109            | 509,056             |
| 11/14/24 | 400,021             | 103,158            | 503,179             |
| 5/14/25  | 403,119             | 94,138             | 497,257             |
| 11/14/25 | 406,241             | 85,047             | 491,288             |
| 5/14/26  | 409,387             | 75,887             | 485,274             |
| 11/14/26 | 412,558             | 66,655             | 479,213             |
| 5/14/27  | 415,753             | 57,352             | 473,105             |
| 11/14/27 | 418,973             | 47,977             | 466,950             |
| 5/14/28  | 422,218             | 38,529             | 460,747             |
| 11/14/28 | 425,488             | 29,008             | 454,496             |
| 5/14/29  | 428,784             | 19,413             | 448,197             |
| 11/14/29 | 432,105             | 9,744              | 441,849             |
|          |                     |                    |                     |
| Totals   | <u>\$12,300,000</u> | <u>\$4,758,765</u> | <u>\$17,058,765</u> |

Reflects gross debt service on the QECB's. The District expects to receive on or about each interest payment date a cash subsidy (the "Subsidy Payment") from the United States Treasury (the "Treasury") equal 2.961%, which is 70% of the rate (4.23%) published on November 8, 2012, the date on which a binding written contract to sell the QECB's was entered into by the District. The cash payment does not constitute a full faith and credit guarantee of the United States Government, but is required to be paid by the Treasury under the Recovery Act. However, the Subsidy Payment is subject to reduction (the "Sequestration Reduction") pursuant to the federal Balanced Budget and Emergency Deficit Control Act of 1985, as amended, which currently includes provisions reducing the Subsidy Payment by 8.7% through the end of the current federal fiscal year (September 30, 2013). In the absence of action by the U.S. Congress, the rate of the Sequestration Reduction is subject to change in the following federal fiscal year. The District cannot predict whether or how subsequent sequestration actions may affect Subsidy Payments currently scheduled for receipt in future federal fiscal years. The District expects to use proceeds of the Series B Bonds to fund certain of the QECB's lease payments.

Capital Lease Obligations. The District has entered into various lease-purchasing agreements for equipment originally valued at \$1,200,000 under agreements which provide for title to pass upon expiration of the lease period. The annual debt service for these leases is paid from the operating revenues of the District. The District's minimum lease payment obligations on various lease-purchase agreements are as follows:

| Year Ending                        | Lease             |
|------------------------------------|-------------------|
| <u>June 30</u>                     | <u>Payment</u>    |
| 2014                               | \$98,327          |
| 2015                               | 98,327            |
| Total                              | \$196,653         |
| Less: Amount Representing Interest | 6,062             |
| Present Value of Minimum Lease     | \$ <u>190,591</u> |
| Payments                           |                   |

Short-Term Debt. The District has no short-term debt obligations.

#### TAX MATTERS

Series A Bonds. In the opinion of Stradling Yocca Carlson & Rauth, a Professional Corporation, San Francisco, California ("Bond Counsel"), under existing statutes, regulations, rulings and judicial decisions, and assuming the accuracy of certain representations and compliance with certain covenants and requirements described herein, interest on the Series A Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals and corporations. In the further opinion of Bond Counsel, interest on the Series A Bonds is exempt from State of California personal income tax. Bond Counsel notes that, with respect to corporations, interest on the Series A Bonds may be included as an adjustment in the calculation of alternative minimum taxable income which may affect the alternative minimum tax liability of corporations.

The difference between the issue price of a Series A Bond (the first price at which a substantial amount of the Series A Bonds of the same series and maturity is to be sold to the public) and the stated redemption price at maturity with respect to such Series A Bond constitutes original issue discount. Original issue discount accrues under a constant yield method, and original issue discount will accrue to a Bond Owner before receipt of cash attributable to such excludable income. The amount of original issue discount deemed received by the Bond Owner will increase the Bond Owner's basis in the Series A Bond. In the opinion of Bond Counsel, the amount of original issue discount that accrues to the owner of the Series A Bond is excluded from the gross income of such owner for federal income tax purposes, is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations, and is exempt from State of California personal income tax.

Bond Counsel's opinion as to the exclusion from gross income of interest (and original issue discount) on the Series A Bonds is based upon certain representations of fact and certifications made by the District and others and is subject to the condition that the District complies with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Series A Bonds to assure that interest (and original issue discount) on the Series A Bonds will not become includable in gross income for federal income tax purposes. Failure to comply with such requirements of the Code might cause the interest (and original issue discount) on the Series A Bonds to be included in gross income for federal income tax purposes retroactive to the date of issuance of the Series A Bonds. The District has covenanted to comply with all such requirements.

The amount by which a Bond Owner's original basis for determining loss on sale or exchange in the applicable Series A Bond (generally, the purchase price) exceeds the amount payable on maturity (or on an earlier call date) constitutes amortizable Series A Bond premium, which must be amortized under Section 171 of the Code; such amortizable Series A Bond premium reduces the Bond Owner's basis in the applicable Series A Bond (and the amount of tax-exempt interest received), and is not deductible for federal income tax purposes. The basis reduction as a result of the amortization of Series A Bond premium may result in a Bond Owner realizing a taxable gain when a Series A Bond is sold by the Owner for an amount equal to or less (under certain circumstances) than the original cost of the Series A Bond to the Owner. Purchasers of the Series A Bonds should consult their own tax advisors as to the treatment, computation and collateral consequences of amortizable Series A Bond premium.

The Internal Revenue Service (the "IRS") has initiated an expanded program for the auditing of tax-exempt bond issues, including both random and targeted audits. It is possible that the Series A Bonds will be selected for audit by the IRS. It is also possible that the market value of the Series A Bonds might be affected as a result of such an audit of the Series A Bonds (or by an audit of similar bonds). No assurance can be given that in the course of an audit, as a result of an audit, or otherwise, Congress or the IRS might not change the Code (or interpretation thereof) subsequent to the issuance of the Series A Bonds to the extent that it adversely affects the exclusion from gross income of interest on the Series A Bonds or their market value.

SUBSEQUENT TO THE ISSUANCE OF THE SERIES A BONDS, THERE MIGHT BE FEDERAL, STATE OR LOCAL STATUTORY CHANGES (OR JUDICIAL OR REGULATORY INTERPRETATIONS OF FEDERAL, STATE OR LOCAL LAW) THAT AFFECT THE FEDERAL, STATE OR LOCAL TAX TREATMENT OF THE INTEREST ON THE SERIES A BONDS OR THE MARKET VALUE OF THE BONDS. LEGISLATIVE CHANGES HAVE BEEN PROPOSED IN CONGRESS, WHICH, IF ENACTED, WOULD RESULT IN ADDITIONAL FEDERAL INCOME TAX BEING IMPOSED ON CERTAIN OWNERS OF TAX-EXEMPT STATE OR LOCAL OBLIGATIONS SUCH AS THE SERIES A BONDS. THE INTRODUCTION OR ENACTMENT OF ANY SUCH CHANGES COULD ADVERSELY AFFECT THE MARKET VALUE OR LIQUIDITY OF THE SERIES A BONDS. ASSURANCE CAN BE GIVEN THAT, SUBSEQUENT TO THE ISSUANCE OF THE SERIES A BONDS, SUCH CHANGES (OR OTHER CHANGES) WILL NOT BE INTRODUCED OR ENACTED OR INTERPRETATIONS WILL NOT OCCUR. BEFORE PURCHASING ANY OF SERIES A BONDS, ALL POTENTIAL PURCHASERS SHOULD CONSULT THEIR TAX ADVISORS REGARDING POSSIBLE STATUTORY CHANGES OR JUDICIAL OR REGULATORY CHANGES OR INTERPRETATIONS, AND THEIR COLLATERAL TAX CONSEQUENCES RELATING TO THE SERIES A BONDS.

Bond Counsel's opinions may be affected by actions taken (or not taken) or events occurring (or not occurring) after the date hereof. Bond Counsel has not undertaken to determine, or to inform any person, whether any such actions or events are taken or do occur. The Resolution and the Tax Certificates relating to the Series A Bonds permit certain actions to be taken or to be omitted if a favorable opinion of Bond Counsel is provided with respect thereto. Bond Counsel expresses no opinion as to the effect on the exclusion from gross income of interest (and original issue discount) on the Series A Bonds for federal income tax purposes with respect to any Series A Bond if any such action is taken or omitted based upon the advice of counsel other than Stradling Yocca Carlson & Rauth.

Although Bond Counsel has rendered an opinion that interest (and original issue discount) on the Series A Bonds is excluded from gross income for federal income tax purposes provided that the District continues to comply with certain requirements of the Code, the ownership of the Series A Bonds and the accrual or receipt of interest (and original issue discount) with respect to the Series A Bonds may otherwise affect the tax liability of certain persons. Bond Counsel expresses no opinion regarding any such tax consequences. Accordingly, before purchasing any of the Series A Bonds, all potential purchasers should consult their tax advisors with respect to collateral tax consequences relating to the Series A Bonds.

A copy of the proposed form of opinion of Bond Counsel for the Series A Bonds is attached hereto as APPENDIX A.

**Series B Bonds.** In the opinion of Bond Counsel, under existing statutes, regulations, rulings and judicial decisions, interest on the Series B Bonds is not excluded from gross income for federal income tax purposes under Section 103 of the Code but is exempt from State of California personal income tax.

Except for certain exceptions, the difference between the issue price of a Series B Bond (the first price at which a substantial amount of the Series B Bonds of the same maturity is to be sold to the public) and the stated redemption price at maturity with respect to such Series B Bond (to the extent the redemption price at maturity is greater than the issue price) constitutes original issue discount. Original issue discount accrues under a constant yield method. The amount of original issue discount deemed received by the Beneficial Owner of a Series B Bond will increase the Beneficial Owner's basis in the Series B Bond. Beneficial Owners of Series B Bonds should consult their own tax advisor with respect to taking into account any original issue discount on the Series B Bonds.

The amount by which a Series B Bond Beneficial Owner's original basis for determining loss on sale or exchange in the applicable Series B Bond (generally, the purchase price) exceeds the amount payable on maturity (or on an earlier call date) constitutes amortizable bond premium, which the Beneficial Owner of a Series B Bond may elect to amortize under Section 171 of the Code. Such amortizable bond premium reduces the Series B Bond Beneficial Owner's basis in the applicable Series B Bond (and the amount of taxable interest received) and is deductible for federal income tax purposes. The basis reduction as a result of the amortization of Series B Bond premium may result in the Beneficial Owner of a Series B Bond realizing a taxable gain when a Series B Bond is sold by the Beneficial Owner for an amount equal to or less (under certain circumstances) than the original cost of the Series B Bond to the Beneficial Owner. The Beneficial Owners of the Series B Bonds that have a basis in the Series B Bonds that is greater than the principal amount of the Series B Bonds should consult their own tax advisors with respect to whether or not they should elect to amortize such premium under Section 171 of the Code.

The federal tax and State of California personal income tax discussion set forth above with respect to the Series B Bonds is included for general information only and may not be applicable depending upon a Beneficial Owner's particular situation. The ownership and disposal of the Series B Bonds and the accrual or receipt of interest with respect to the Series B Bonds may otherwise affect the tax liability of certain persons. Bond Counsel expresses no opinion regarding any such tax consequences.

ANY FEDERAL TAX ADVICE CONTAINED HEREIN WITH RESPECT TO THE SERIES B BONDS IS NOT INTENDED OR WRITTEN TO BE USED, AND IT CANNOT BE USED, FOR THE PURPOSE OF AVOIDING PENALTIES UNDER THE CODE. THE FEDERAL TAX ADVICE CONTAINED HEREIN WITH RESPECT TO THE SERIES B BONDS WAS WRITTEN TO SUPPORT THE PROMOTING AND MARKETING OF THE SERIES B BONDS. BEFORE PURCHASING ANY OF THE SERIES B BONDS, ALL POTENTIAL

# PURCHASERS SHOULD CONSULT THEIR INDEPENDENT TAX ADVISORS WITH RESPECT TO THE TAX CONSEQUENCES RELATING TO THE SERIES B BONDS AND THE TAXPAYER'S PARTICULAR CIRCUMSTANCES.

A copy of the proposed form of opinion of Bond Counsel for the Series B Bonds is attached hereto as APPENDIX A.

#### **LEGAL MATTERS**

## Legality for Investment in California

Under provisions of the California Financial Code, the Bonds are legal investments for commercial banks in California to the extent that the Bonds, in the informed opinion of the bank, are prudent for the investment of funds of depositors, and, under provisions of the Government Code of the State, are eligible for security for deposits of public moneys in the State.

#### **Continuing Disclosure**

Current Undertakings. In connection with the issuance of the Bonds, the District has covenanted for the benefit of bondholders (including Beneficial Owners of the Bonds) to provide certain financial information and operating data relating to the District (the "Annual Reports") by not later than nine months following the end of the District's fiscal year (which currently ends June 30), commencing with the report for the 2013-14 fiscal year, and to provide notices of the occurrence of certain listed events. The Annual Reports and notices of listed events will be filed by the District in accordance with the requirements of S.E.C. Rule 15c2-12(b)(5) (the "Rule"). The specific nature of the information to be contained in the Annual Reports or the notices of listed events is included in "APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE" attached hereto. These covenants have been made in order to assist the Underwriters in complying with the Rule.

**Prior Undertakings.** The District has, in the past five fiscal years, failed to file its required annual reports associated with its General Obligation Bonds, Election of 2002, Series 2006B for fiscal years 2007-08 through and including 2011-12. In addition, in the past five fiscal years, the District has failed to file its required annual report associated with its 2005 General Obligation Refunding Bonds for fiscal year 2011-12. Within the past five years, the District has also failed to file notices of certain material events with respect to rating changes of the District's outstanding obligations, as required by its then-existing continuing disclosure obligations. The District has since filed all such reports and notices of listed events and is current with respect to all filings required under its prior continuing disclosure obligations.

The District has retained Willdan Financial Services, Temecula, California, as its dissemination agent to assist it in preparing and filing the annual reports and notices of listed events required under its existing continuing disclosure obligations with respect to the District's outstanding general obligation bonds, including the Bonds.

## **Absence of Material Litigation**

No litigation is pending or threatened concerning the validity of the Bonds, and a certificate to that effect will be furnished to purchasers at the time of the original delivery of the Bonds. The District is not aware of any litigation pending or threatened questioning the political existence of the District or contesting the District's ability to receive *ad valorem* taxes to collect other revenues or contesting the District's ability to issue and retire the Bonds.

There are a number of lawsuits and claims pending against the District. In the opinion of the District, the aggregate amount of the uninsured liabilities of the District under these lawsuits and claims will not materially affect the finances of the District.

### **Information Reporting Requirements**

On May 17, 2006, the President signed the Tax Increase Prevention and Reconciliation Act of 2005 ("TIPRA"). Under Section 6049 of the Code, as amended by TIPRA, interest paid on tax-exempt obligations is subject to information reporting in a manner similar to interest paid on taxable obligations. The purpose of this change was to assist in relevant information gathering for the IRS relating to other applicable tax provisions. TIPRA provides that backup withholding may apply to such interest payments made after March 31, 2007 to any bondholder who fails to file an accurate Form W-9 or who meets certain other criteria. The information reporting and backup withholding requirements of TIPRA do not affect the excludability of such interest from gross income for federal income tax purposes.

#### **Escrow Verification**

Upon delivery of the Bonds, Causey Demgen & Moore P.C., Denver, Colorado, will deliver a report on the mathematical accuracy of certain computations based upon certain information and assertions assumptions provided to them by the Underwriters (defined herein) relating to (a) the adequacy of the maturing principal of and interest on the Federal Securities in the Escrow Fund, together with any moneys held therein as cash, to pay the redemption price of and interest on the Refunded Bonds and (b) the computations of yield of the Bonds and the Federal Securities in the Escrow Fund which support Bond Counsel's opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes.

## **Legal Opinions**

The legal opinions of Bond Counsel, approving the validity of the Bonds, will be supplied to the original purchasers thereof without cost. Copies of the proposed forms of such legal opinions for the Bonds are attached to this Official Statement as APPENDIX A.

#### **Financial Statements**

Excerpts from the District's audited financial statements with required supplemental information for the year ended June 30, 2013, the independent auditor's report of the District, the related statements of activities and of cash flows for the year then ended, and the report dated December 31, 2013 of Vavrinek, Trine, Day & Company, LLP (the "Auditor"), are included in this Official Statement as APPENDIX B. In connection with the inclusion of the excerpts from financial statements and the report of the Auditor thereon in APPENDIX B to this Official Statement, the District did not request the Auditor to, and the Auditor has not undertaken to, update its report or to take any action intended or likely to elicit information concerning the accuracy, completeness or fairness of the statements made in this Official Statement, and no opinion is expressed by the Auditor with respect to any event subsequent to the date of its report.

#### RATINGS

The Bonds have been assigned ratings of "Aa3" and "AA-" by Moody's Investors Service ("Moody's") and Standard & Poor's Ratings Services, a Standard & Poor's Financial Services LLC business ("S&P"), respectively. The ratings reflect only the view of the rating agencies, and any explanation of the significance of such ratings should be obtained from the rating agencies at the following addresses: Moody's Investors Service, 7 World Trade Center at 250 Greenwich Street, New York, NY 10007; Standard & Poor's, 55 Water Street, 45th Floor, New York, New York 10041. There is no assurance that the ratings will be retained for any given period of time or that the same will not be revised downward or withdrawn entirely by the rating agencies if, in the judgment of the rating agencies, circumstances so warrant. The District undertakes no responsibility to oppose any such revision or withdrawal. Any such downward revision or withdrawal of the ratings obtained may have an adverse effect on the market price of the Bonds.

#### **UNDERWRITING**

The Bonds are being purchased by Piper Jaffray & Co., as representative of itself and RBC Capital Markets, LLC (collectively, the "Underwriters"). The Underwriters have agreed, pursuant to a purchase contract by and between the District and the Underwriters, to purchase all of the Series A Bonds (which is equal to the principal amount of the Series A Bonds of for a purchase price of \$ plus original issue premium of \$\_\_\_\_\_\_, and less an Underwriters' discount of \_\_\_\_\_\_, The Underwriters have agreed, pursuant to a purchase contract by and between the District and the Underwriters, to purchase all of the Series B Bonds for a purchase price of (which is equal to the principal amount of the Series B Bonds of \$ ). The purchase contract related to the Bonds provides that an Underwriters' discount of \$ the Underwriters will purchase all of the Bonds if any are purchased, the obligation to make such purchase being subject to certain terms and conditions set forth in the purchase contract, the approval of certain legal matters by bond counsel and certain other conditions. The initial offering prices stated on the inside cover of this Official Statement may be changed from time to time by the Underwriters. The Underwriters may offer and sell Bonds to certain dealers and others at prices lower than such initial offering prices. The offering prices may be changed from time to time by the Underwriters.

Piper Jaffray & Co., one of the Underwriters of the Bonds, and Pershing LLC, a subsidiary of The Bank of New York Mellon Corporation, entered into an agreement (the "Pershing Agreement") which enables Pershing LLC to distribute certain new issue municipal securities underwritten by or allocated to Piper Jaffray & Co., including the Bonds. Under the Pershing Agreement, Piper Jaffray & Co. will share with Pershing LLC a portion of the fee or commission paid to Piper Jaffray & Co.

Piper Jaffray & Co. has also entered into a distribution agreement (the "Schwab Agreement") with Charles Schwab & Co., Inc. ("CS&Co.") for the retail distribution of certain securities offerings at the original issue prices. Pursuant to the Schwab Agreement, CS&Co. will purchase Bonds from Piper Jaffray & Co. at the original issue price less a negotiated portion of the selling concession applicable to any Bonds that CS&Co. sells.

#### ADDITIONAL INFORMATION

The purpose of this Official Statement is to supply information to prospective buyers of the Bonds. Quotations from and summaries and explanations of the Bonds, the Resolution providing for issuance of the Bonds, and the constitutional provisions, statutes and other documents referenced herein, do not purport to be complete, and reference is made to said documents, constitutional provisions and statutes for full and complete statements of their provisions.

Some of the data contained herein has been taken or constructed from District records. Appropriate District officials, acting in their official capacities, have reviewed this Official Statement and have determined that, as of the date hereof, the information contained herein is, to the best of their knowledge and belief, true and correct in all material respects and does not contain an untrue statement of a material fact or omit to state a material fact necessary in order to make the statements made herein, in light of the circumstances under which they were made, not misleading. This Official Statement has been approved by the District.

Any statements in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended only as such and not as representations of fact. This Official Statement is not to be construed as a contract or agreement between the District and the purchasers or Owners, beneficial or otherwise, of any of the Bonds.

#### SOLANO COMMUNITY COLLEGE DISTRICT

| By: |  |  |
|-----|--|--|
| -   | Vice-President, Finance and Administration |  |

#### APPENDIX A

#### FORMS OF OPINIONS OF BOND COUNSEL FOR THE BONDS

Upon issuance and delivery of the Bonds, Stradling Yocca Carlson & Rauth, Bond Counsel, proposes to render its final approving opinion with respect to the Series A Bonds substantially in the following form.

April , 2014

Board of Trustees Solano Community College District

Members of the Board of Trustees:

We have examined a certified copy of the record of the proceedings relative to the issuance and sale of \$\_\_\_\_\_\_ Solano Community College District (Solano and Yolo Counties, California) 2014 General Obligation Refunding Bonds, Series A (Federally Tax-Exempt) (the "Bonds"). As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation.

Based on our examination as bond counsel of existing law, certified copies of such legal proceedings and such other proofs as we deem necessary to render this opinion, we are of the opinion, as of the date hereof and under existing law, that:

- 1. Such proceedings and proofs show lawful authority for the issuance and sale of the Bonds pursuant to Articles 9 and 11 of Chapter 3 of Part 1 of Division 2 of Title 5 of the California Government Code, and a resolution (the "Resolution") of the Board of Trustees of the Solano Community College District (the "District").
- 2. The Bonds constitute valid and binding general obligations of the District, payable as to both principal and interest from the proceeds of a levy of *ad valorem* taxes on all property subject to such taxes in the District, which taxes are unlimited as to rate or amount.
- 3. Under existing statutes, regulations, rulings and judicial decisions, interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals and corporations; however, it should be noted that, with respect to corporations, such interest on the Bonds may be included as an adjustment in the calculation of alternative minimum taxable income, which may affect the alternative minimum tax liability of such corporations.
  - 4. Interest on the Bonds is exempt from State of California personal income tax.
- 5. The difference between the issue price of a Bond (the first price at which a substantial amount of the Bonds of a maturity is to be sold to the public) and the stated redemption price at maturity with respect to such Bonds constitutes original issue discount. Original issue discount accrues under a constant yield method, and original issue discount will accrue to a Bondowner

before receipt of cash attributable to such excludable income. The amount of original issue discount deemed received by a Bondowner will increase the Bondowner's basis in the applicable Bond. Original issue discount that accrues to the Bondowner is excluded from the gross income of such owner for federal income tax purposes, is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations, and is exempt from State of California personal income tax.

6. The amount by which a Bondowner's original basis for determining loss on sale or exchange in the applicable Bond (generally, the purchase price) exceeds the amount payable on maturity (or on an earlier call date) constitutes amortizable Bond premium, which must be amortized under Section 171 of the of the Internal Revenue Code of 1986, as amended (the "Code"); such amortizable Bond premium reduces the Bondowner's basis in the applicable Bond (and the amount of tax-exempt interest received), and is not deductible for federal income tax purposes. The basis reduction as a result of the amortization of Bond premium may result in a Bondowner realizing a taxable gain when a Bond is sold by the Bondowner for an amount equal to or less (under certain circumstances) than the original cost of the Bond to the Bondowner. Purchasers of the Bonds should consult their own tax advisors as to the treatment, computation and collateral consequences of amortizable Bond premium.

The opinions expressed herein may be affected by actions taken (or not taken) or events occurring (or not occurring) after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions or events are taken or do occur. The Resolution and the Tax Certificate relating to the Bonds permit certain actions to be taken or to be omitted if a favorable opinion of Bond Counsel is provided with respect thereto. No opinion is expressed herein as to the effect on the exclusion from gross income of interest (and original issue discount) for federal income tax purposes with respect to any Bond if any such action is taken or omitted based upon the advice of counsel other than ourselves. Other than expressly stated herein, we express no opinion regarding tax consequences with respect to the Bonds.

The opinions expressed herein as to the exclusion from gross income of interest (and original issue discount) on the Bonds are based upon certain representations of fact and certifications made by the District and others and are subject to the condition that the District complies with all requirements of the Code, that must be satisfied subsequent to the issuance of the Bonds to assure that such interest (and original issue discount) will not become includable in gross income for federal income tax purposes. Failure to comply with such requirements of the Code might cause interest (and original issue discount) on the Bonds to be included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds. The District has covenanted to comply with all such requirements.

It is possible that subsequent to the issuance of the Bonds there might be federal, state, or local statutory changes (or judicial or regulatory interpretations of federal, state, or local law) that affect the federal, state, or local tax treatment of the Bonds or the market value of the Bonds. No assurance can be given that subsequent to the issuance of the Bonds such changes or interpretations will not occur.

The rights of the owners of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

Respectfully submitted,

Upon issuance and delivery of the Bonds, Stradling Yocca Carlson & Rauth, Bond Counsel, proposes to render its final approving opinion with respect to the Series B Bonds substantially in the following form.

April , 2014

Board of Trustees Solano Community College District

Members of the Board of Trustees:

We have examined a certified copy of the record of the proceedings relative to the issuance and sale of \$\_\_\_\_\_ Solano Community College District (Solano and Yolo Counties, California) 2014 General Obligation Refunding Bonds, Series B (Federally Taxable) (the "Bonds"). As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation.

Based on our examination as bond counsel of existing law, certified copies of such legal proceedings and such other proofs as we deem necessary to render this opinion, we are of the opinion, as of the date hereof and under existing law, that:

- 1. Such proceedings and proofs show lawful authority for the issuance and sale of the Bonds pursuant to Articles 9 and 11 of Chapter 3 of Part 1 of Division 2 of Title 5 of the California Government Code, and a resolution (the "Resolution") of the Board of Trustees of the Solano Community College District (the "District").
- 2. The Bonds constitute valid and binding general obligations of the District, payable as to both principal and interest from the proceeds of a levy of *ad valorem* taxes on all property within the boundaries of the District, which taxes are unlimited as to rate or amount.
- 3. Under existing statutes, regulations, rulings and judicial decisions, interest (and original issue discount) on the Bonds is not excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code").
  - 4. Interest on the Bonds is exempt from State of California personal income tax.
- 5. Except for certain exceptions, the difference between the issue price of a Bond (the first price at which a substantial amount of the Bonds of a maturity is to be sold to the public) and the stated payment price at maturity with respect to such Bond constitutes original issue discount. Original issue discount accrues under a constant yield method. The amount of original issue discount deemed received by a Bond owner will increase the Bond owner's basis in the applicable Bond.

Except as expressly set forth in paragraphs (3), (4) and (5), we express no opinion regarding any tax consequences with respect to the Bonds.

The opinions expressed herein are based upon our analysis and interpretation of existing statutes, regulations, rulings and judicial decisions and cover certain matters not directly addressed by such authorities. The opinions expressed herein may be affected by actions taken (or not taken) or events occurring (or not occurring) after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions or events are taken or do occur. Our engagement as bond counsel to the District terminates upon the issuance of the Bonds.

Any federal tax advice contained herein with respect to the Bonds is not intended or written to be used, and it cannot be used, for the purpose of avoiding penalties under the Code. The federal tax advice contained herein with respect to the Bonds was written to support the promoting and marketing of the Bonds. Before purchasing any of the Bonds, all potential purchasers should consult their independent tax advisors with respect to the tax consequences relating to the Bonds and the taxpayer's particular circumstances.

The rights of the owners of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

Respectfully submitted,

# APPENDIX B

# EXCERPTS FROM THE 2012-13 AUDITED FINANCIAL STATEMENTS OF THE DISTRICT



ANNUAL FINANCIAL REPORT

**JUNE 30, 2013** 

# **TABLE OF CONTENTS JUNE 30, 2013**

| FINANCIAL SECTION  |     |
|--|-----|
| Independent Auditors' Report   | 2   |
| Management's Discussion and Analysis   | 5   |
| Basic Financial Statements - Primary Government  |     |
| Statements of Net Position   | 17  |
| Statements of Revenues, Expenses, and Changes in Net Position  | 18  |
| Statements of Cash Flows   | 19  |
| Fiduciary Funds  | 2.1 |
| Statements of Net Position   | 21  |
| Statements of Changes in Net Position  | 22  |
| Notes to Financial Statements  | 23  |
| REQUIRED SUPPLEMENTARY INFORMATION   |     |
| Schedule of Other Postemployment Benefits (OPEB) Funding Progress  | 50  |
| SUPPLEMENTARY INFORMATION  |     |
| District Organization  | 52  |
| Schedule of Expenditures of Federal Awards   | 53  |
| Schedule of Expenditures of State Awards   | 54  |
| Schedule of Workload Measures for State General Apportionment - Annual (Actual) Attendance   | 55  |
| Reconciliation of Education Code Section 84362 (50 Percent Law) Calculation  | 56  |
| Proposition 30 Education Protection Act (EPA) Expenditures   | 59  |
| Reconciliation of Annual Financial and Budget Report (CCFS-311) with Fund Financial  | 60  |
| Statements   |     |
| Notes to Supplementary Information   | 61  |
| INDEPENDENT AUDITORS' REPORTS  |     |
| Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government</i> |     |
| Auditing Standards   | 63  |
| Report on Compliance for Each Major Program and Report on Internal Control Over Compliance   | 03  |
| Required by OMB Circular A-133   | 65  |
| Report on State Compliance   | 67  |
| report on state compitance   | 07  |
| SCHEDULE OF FINDINGS AND QUESTIONED COSTS  |     |
| Summary of Auditors' Results   | 71  |
| Financial Statement Findings and Recommendations   | 72  |
| Federal Awards Findings and Questioned Costs   | 73  |
| State Awards Findings and Questioned Costs   | 74  |
| Summary Schedule of Prior Audit Findings   | 78  |

FINANCIAL SECTION



VALUE THE DIFFERENCE

#### INDEPENDENT AUDITORS' REPORT

Board of Trustees Solano Community College District Fairfield, California

We have audited the accompanying financial statements of the business-type activities of Solano Community College District (the District) as of and for the years ended June 30, 2013 and 2012, and the related notes to the financial statements, which collectively comprise the District's basic financial statement statements, as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of the District as of June 30, 2013 and 2012, and the changes in net position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Changes in Accounting Principles**

As discussed in the Notes to the basic financial statements, the accompanying financial statements reflect certain changes required as a result of the implementation of GASB Statement No. 62 for the year ended June 30, 2013. These changes require a restatement of the beginning net position of the District as discussed in Note 16. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require the Management's Discussion and Analysis and the Schedule of Other Postemployment Benefits (OPEB) Funding Progress as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information listed in the Table of Contents, including the Schedule of Expenditures of Federal Awards, as required by U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information, including the Schedule of Expenditures of Federal Awards, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

Varinek, Trine, Day & Co ZZP

In accordance with *Government Auditing Standards*, we have also issued our report dated December 31, 2013, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Pleasanton, California

December 31, 2013

# MANAGEMENT'S DISCUSSION AND ANALYSIS (REQUIRED SUPPLEMENTARY INFORMATION) JUNE 30, 2013

#### USING THIS ANNUAL REPORT

The purpose of this annual report is to provide readers with information about the activities, programs, and financial condition of Solano Community College District (the District) as of June 30, 2013. The report consists of three basic financial statements: the Statement of Financial Position, Statement of Revenues, Expenses, and Changes in Net Position, and Statement of Cash Flows and provides information about the District as a whole. This section of the annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year that ended on June 30, 2013. Please read it in conjunction with the District's financial statements, which immediately follow this section. Responsibility for the completeness and accuracy of this information rests with the District management.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

Solano Community College District's financial statements are presented in accordance with Governmental Accounting Standards Board Statements No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments and No. 35, Basic Financial Statements - and Management Discussion and Analysis - for Public College and Universities. These statements allow for the presentation of financial activity and results of operations which focuses on the District as a whole. The entity-wide financial statements present the overall results of operations whereby all of the District's activities are consolidated into one total versus the traditional presentation by fund type. The focus of the Statement of Net Position is designed to be similar to the bottom line results of the District. This statement combines and consolidates current financial resources with capital assets and long-term obligations. The Statement of Revenues, Expenses, and Changes in Net Position focuses on the costs of the District's operational activities with revenues and expenses categorized as operating and nonoperating, and expenses are reported by natural classification. The Statement of Cash Flows provides an analysis of the sources and uses of cash within the operations of the District.

The California Community Colleges Chancellor's Office has recommended that all State community colleges follow the Business-Type Activity (BTA) model for financial statement reporting purposes.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (REQUIRED SUPPLEMENTARY INFORMATION) JUNE 30, 2013

#### FINANCIAL HIGHLIGHTS

California's budget, predicated on the passage of a tax initiative, Proposition 30, was politically uncertain and costly, making college budget planning rather difficult as the institution was potentially faced with an estimated workload reduction of 7.3% should the tax measure fail. As such the Fiscal Year 2012-13 budget was adopted with an approximate \$410,000 deficit as a result of the estimated \$2.8 million apportionment revenue loss, a revenue loss tied to Proposition 30 failing that would translate into a workload reduction for the college of Additionally, redevelopment agency wind down and related revenue shortfalls and about 618 FTES. uncertainty about backfill no funding for growth nor cost of living adjustments, and increased enrollment fees from \$36 to \$46 per unit represented the most significant elements for the college in the State budget for 2012-13. To address such budget challenges, Solano College offered no summer sessions, suspended football and water polo, and terminated the contract with the Solano College Theater Association for the academic year, amounting to \$1.85 million in estimated expenditure savings. Additionally, the institution changed its health care from being self-insured to the CalPERS system, which resulted in an estimated \$1.3 million savings in healthcare costs. To defray some healthcare costs absorbed by its employees due to the changeover, the college provided the following salary increases: 1% to the Solano College Faculty Association, 1.75% to Operating Engineers Local 39, and 1% to the Administrative Leadership Group, for a total of \$238,000. Other expenditure savings initiatives included reduced spending on supplies and other operating expenditures as well as postponing hiring of numerous vacancies.

With the passage of Proposition 30 in November 2012, the State Budget now reinvests in, rather than cuts education funding. The tax measure, while temporary, provides sales tax increases through 2016 and extends income tax increases through 2018, amounting to an estimated additional \$20 billion to the Proposition 98 minimum funding guarantee. As a result, the District ended the year achieving an estimated \$3.0 million surplus, ending the year with an approximate \$5.7 million of designated reserve, or the equivalent of 12.9% of the General Fund Unrestricted expenditures.

The college still had restricted cash with the disbursing agent from its \$12.3 million solar financing arrangement, not yet fully paid out to its solar vendor for the approximate 2.5 MW install on the three campuses which resulted in a positive cash balance at year end. The State apportionment deferrals at June 30 were approximately \$2.5 million lower than the prior year, lowering overall receivables As management of the Bookstore was assumed by Barnes & Noble in December 2011, no inventories remained on hand at year ends 2011/12 nor 2012/13. Prepaid expenses at June, 2013 consist of a billing in June 2013 of \$316,000 for worker's compensation for coverage beginning July 1 and prepaid rent of \$137,000 for temporary administrative offices. Accounts payable rose significantly because of increased construction activity. The increase in net capital assets is due principally to Measure G bond construction and solar panel installations at all three campuses.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (REQUIRED SUPPLEMENTARY INFORMATION) JUNE 30, 2013

#### ATTENDANCE HIGHLIGHTS

Solano Community College District, in response to continued state budget reductions, chose as one of the expenditure cutback strategies to eliminate summer course offerings in 2012. As a result the District, reporting enrollments for only fall and spring semesters, showed a decline of about 1,500 resident full-time equivalent students (FTES) from prior year FY 2011-12, actually serving near 7,000 FTES.

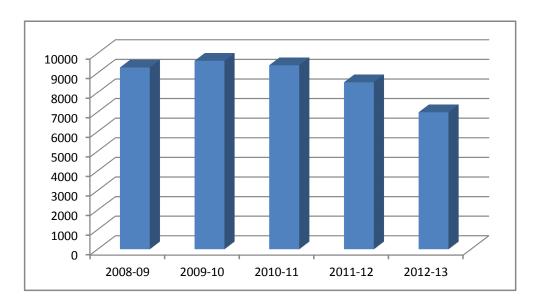
To optimize funding for FY 2012-13 and FY 2013-14, the District, after careful analysis, chose to report the FTES decline on the Final CCFS 320 enrollment report to the Chancellor's Office in FY 2012-13, placing Solano College into stability funding for that fiscal year which held the institution harmless from an apportionment funding loss in the year of decline.

With the State's funding picture improving, the District restored summer 2013 class offerings and established FTES targets for FY 2013-14 to return back to the 8,500 FTES funding base which the District believes are attainable.

Additionally, the FTES decline also lowered the college's fulltime faculty obligation number from 154.6 in fall 2012 to 121.6 for fall 2013 which helped the overall expenditure picture.

The chart below shows actual FTES served.

Annual FTES Credit/Non-Credit Resident Students (Reported for State Funding)



# MANAGEMENT'S DISCUSSION AND ANALYSIS (REQUIRED SUPPLEMENTARY INFORMATION) JUNE 30, 2013

# THE DISTRICT AS A WHOLE

## **Net Position**

Table 1

| ASSETS  | 2013           | 2012           | Change         | 2011           | Change         |
|---|----------------|----------------|----------------|----------------|----------------|
| Current Assets                                  |                |                |                |                |                |
| Cash and investments                            | \$ 6,393,037   | \$ 724,744     | \$ 5,668,293   | \$ 3,962,112   | \$ (3,237,368) |
| Restricted cash and cash equivalents            | 151,344,808    | 28,292,243     | 123,052,565    | 28,448,858     | (156,615)      |
| Accounts receivable (net)                       | 12,063,938     | 15,531,337     | (3,467,399)    | 12,753,660     | 2,777,677      |
| Store inventory                                 | -              | -              | -              | 1,456,169      | (1,456,169)    |
| Prepaid expenses and other current assets       | 503,010        | 183,945        | 319,065        | 32,841         | 151,104        |
| Total Current Assets                            | 170,304,793    | 44,732,269     | 125,572,524    | 46,653,640     | (1,921,371)    |
| Noncurrent Assets:                              |                |                |                |                |                |
| Capital assets (net)                            | 163,095,828    | 125,619,915    | 37,475,913     | 125,633,033    | (13,118)       |
| Total Noncurrent Assets                         | 163,095,828    | 125,619,915    | 37,475,913     | 125,633,033    | (13,118)       |
| Total Assets                                    | \$ 333,400,621 | \$ 170,352,184 | \$ 163,048,437 | \$ 172,286,673 | \$ (1,934,489) |
| LIABILITIES                                     |                |                |                |                |                |
| Current Liabilities                             |                |                |                |                |                |
| Accounts payable and accrued liabilities        | \$ 10,216,633  | \$ 7,298,612   | \$ 2,918,021   | \$ 4,221,954   | \$ 3,076,658   |
| Deferred revenue                                | 3,951,984      | 3,597,514      | 354,470        | 4,033,641      | (436,127)      |
| Deferred bond premium                           | 501,206        | 479,081        | 22,125         | 479,081        | -              |
| Long-term liabilities due within one year       | 5,509,265      | 4,787,126      | 722,139        | 4,433,803      | 353,323        |
| Total Current Liabilities                       | 20,179,088     | 16,162,333     | 4,016,755      | 13,168,479     | 2,993,854      |
| Long-term Debt                                  | 253,755,090    | 124,422,068    | 129,333,022    | 127,683,699    | (3,261,631)    |
| Total Liabilities                               | 273,934,178    | 140,584,401    | 133,349,777    | 140,852,178    | (267,777)      |
| NET POSITION                                    |                |                |                |                |                |
| Net investment in capital assets                | 56,907,444     | 26,452,053     | 30,455,391     | 24,336,933     | 2,115,120      |
| Restricted                                      | 8,642,265      | 8,697,662      | (55,397)       | 7,931,982      | 765,680        |
| Unrestricted                                    | (6,083,266)    | (5,381,932)    | (701,334)      | (834,420)      | (4,547,512)    |
| Total Net Position<br>Total Liabilities and Net | 59,466,443     | 29,767,783     | 29,698,660     | 31,434,495     | (1,666,712)    |
| Position  | \$ 333,400,621 | \$ 170,352,184 | \$ 163,048,437 | \$ 172,286,673 | \$ (1,934,489) |

The District's primary assets include receivables, restricted cash from bond proceeds and capital assets. Primary liabilities include long-term debt and investments in capital assets.

Cash increased by approximately \$129 million due principally to the June sale of the first tranche of Measure Q Bond of \$120 million. Restricted cash includes amounts restricted for debt service.

Receivables include approximately \$7.6 million in State aid apportionment, along with student accounts receivable and grants from the State and Federal government

Long-term debt includes general obligation bonds outstanding, revenue bonds, leases payable, employee compensated absences, and retirement obligations.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (REQUIRED SUPPLEMENTARY INFORMATION) JUNE 30, 2013

# **Operating Results for the Year**

The results of this year's operations for the District as a whole are reported in the *Statement of Revenues*, *Expenses*, *and Changes in Net Position* on page 18.

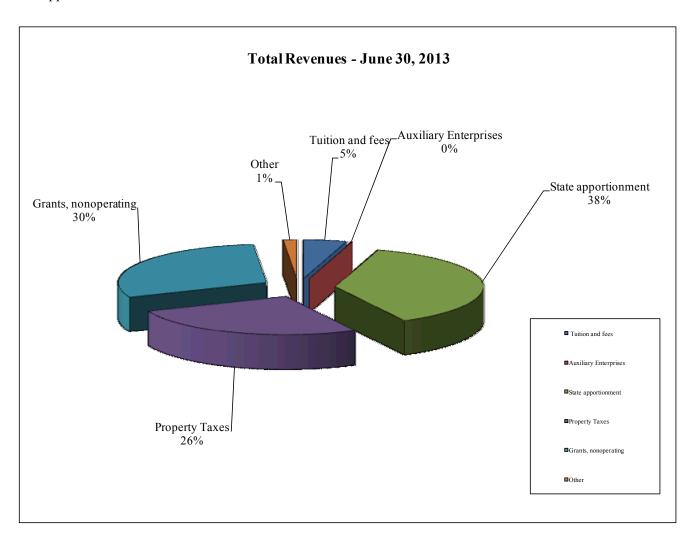
Table 2

| <b>Operating Revenues</b>                 | 2013          | 2012          | Change        | 2011          | Change         |
|---|---------------|---------------|---------------|---------------|----------------|
| Tuition and fees                          | \$ 3,478,760  | \$ 3,906,774  | \$ (428,014)  | \$ 4,389,782  | \$ (483,008)   |
| Auxiliary sales and charges               |               | 1,322,839     | (1,322,839)   | 3,687,735     | (2,364,896)    |
| <b>Total Operating Revenues</b>           | 3,478,760     | 5,229,613     | (1,750,853)   | 8,077,517     | (2,847,904)    |
| Operating Expenses                        |               |               |               |               |                |
| Salaries                                  | 29,665,105    | 29,624,357    | 40,748        | 32,051,584    | (2,427,227)    |
| Employee benefits                         | 12,731,663    | 14,603,380    | (1,871,717)   | 13,891,801    | 711,579        |
| Supplies, Materials, Other Operating      |               |               |               |               |                |
| Expenses and Services                     | 21,749,520    | 26,074,301    | (4,324,781)   | 28,894,309    | (2,820,008)    |
| Depreciation                              | 4,618,043     | 3,635,653     | 982,390       | 3,700,043     | (64,390)       |
| Total Operating Expenses                  | 68,764,331    | 73,937,691    | (5,173,360)   | 78,537,737    | (4,600,046)    |
| <b>Loss on Operations</b>                 | (65,285,571)  | (68,708,078)  | 3,422,507     | (70,460,220)  | 1,752,142      |
| Nonoperating Revenues                     |               |               |               |               |                |
| State apportionments, noncapital          | 28,006,801    | 31,283,738    | (3,276,937)   | 36,577,090    | (5,293,352)    |
| Local property taxes                      | 19,717,964    | 16,502,661    | 3,215,303     | 16,833,742    | (331,081)      |
| Federal                                   | 14,002,812    | 15,178,106    | (1,175,294)   | 14,687,104    | 491,002        |
| State                                     | 5,395,734     | 5,352,286     | 43,448        | 5,308,177     | 44,109         |
| Local                                     | 2,792,729     | 1,461,480     | 1,331,249     | 2,128,259     | (666,779)      |
| State taxes and other revenues            | 848,081       | 1,383,043     | (534,962)     | 1,117,169     | 265,874        |
| Investment income                         | 209,987       | 227,566       | (17,579)      | 402,841       | (175,275)      |
| Interest Expense on Capital Asset-Related |               |               |               |               |                |
| Debt                                      | (1,665,464)   | (5,125,674)   | 3,460,210     | (5,183,262)   | 57,588         |
| Other nonoperating revenues (expenses)    | 110,150       | (102,513)     | 212,663       | (31,671)      | (70,842)       |
| <b>Total Nonoperating Revenue</b>         | 69,418,794    | 66,160,693    | 3,258,101     | 71,839,449    | (5,678,756)    |
| GAIN (LOSS) BEFORE CAPITAL REVENUES       | 4,133,223     | (2,547,385)   | 6,680,608     | 1,379,229     | (3,926,614)    |
| CAPITAL REVENUES                          |               |               |               |               |                |
| State and local capital income            | 54,725        | 880,673       | (825,948)     | 419,158       | 461,515        |
| Gain or loss on disposal of equipment     | 19,227        | 880,073       | 19,227        | 419,138       | 401,313        |
| TOTAL CAPITAL REVENUES                    | 73,952        | 880,673       |               | 419,158       | 461,515        |
| IOTAL CAPITAL REVENUES                    | 13,932        | 880,073       | (806,721)     | 419,138       | 401,313        |
| INCREASE (DECREASE) IN NET POSITION       | 4,207,175     | (1,666,712)   | 5,873,887     | 1,798,387     | (3,465,099)    |
| RESTATEMENT                               | 25,491,485    | -             | 25,491,485    | -             | (-,,)<br>-     |
| NET POSITION BEGINNING OF YEAR            | 29,767,783    | 31,434,495    | (1,666,712)   | 29,636,108    | 1,798,387      |
| NET POSITION END OF YEAR                  | \$ 59,466,443 | \$ 29,767,783 | \$ 29,698,660 | \$ 31,434,495 | \$ (1,666,712) |
|   |               |               |               |               |                |

# MANAGEMENT'S DISCUSSION AND ANALYSIS (REQUIRED SUPPLEMENTARY INFORMATION) JUNE 30, 2013

Significant revenue changes between 2012 and 2013 include:

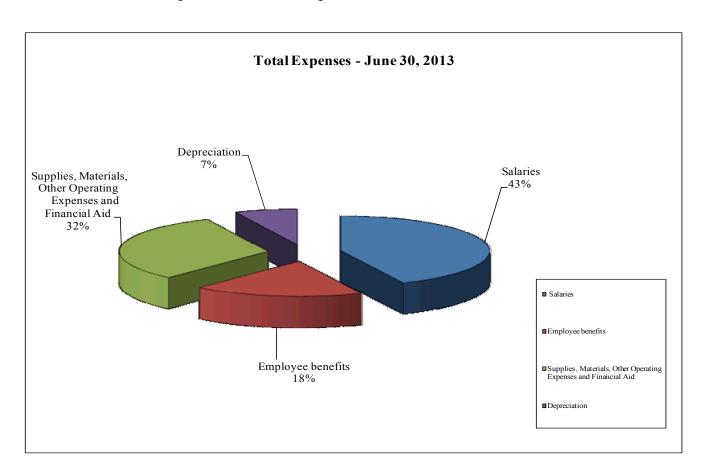
- The decrease in student tuition and fees, primarily relate to lower FTES achieved for and reported in 2012/13 of about 7,000 FTES versus approximately 8,500 in 2011/12.
- Auxiliary revenues no longer show on the district's finances as Bookstore operations were assumed by Barnes & Noble in December of 2011. As a result of this arrangement, the district now receives commissions on sales while improving services to students, faculty and staff.
- State apportionment decreased about \$3.3 million corresponding to the approximate \$4.3 million increase in property taxes and local revenues as a direct result to the redevelopment agency wind down. The increase in the latter essentially shifts funding liability from the state to the county.
- Federal funding decreased due to lower PELL grants awarded, and decreased direct lending tied directly to the lower FTES achieved this academic year.
- Investment income is down due to very low interest and lower average cash balances due to intraperiod apportionment deferrals.



# MANAGEMENT'S DISCUSSION AND ANALYSIS (REQUIRED SUPPLEMENTARY INFORMATION) JUNE 30, 2013

Significant expenditure variances include:

- Employee benefits decreased as a direct result of moving health insurance from a self insured plan to the CalPERS plan.
- Supplies, services, and other operating expenditures decreased primarily due to the Bookstore cost of sales now being accounted as part of Barnes & Noble operations and the elimination of the contract arrangement between Solano College and the Solano College Theater Association.



# MANAGEMENT'S DISCUSSION AND ANALYSIS (REQUIRED SUPPLEMENTARY INFORMATION) JUNE 30, 2013

# **Changes in Cash Position**

Table 4

|                                 | 2013            | 2012            | Change         | 2011            | Change         |
|---------------------------------|-----------------|-----------------|----------------|-----------------|----------------|
| Cash Provided by (Used in)      |                 |                 |                |                 |                |
| Operating activities            | \$ (57,878,467) | \$ (60,866,233) | \$ 2,987,766   | \$ (67,873,767) | \$ 7,007,534   |
| Noncapital financing activities | 65,927,705      | 60,689,820      | 5,237,885      | 68,490,907      | (7,801,087)    |
| Capital financing activities    | 120,461,633     | (3,445,136)     | 123,906,769    | (1,475,045)     | (1,970,091)    |
| Investing activities            | 209,987         | 227,566         | (17,579)       | 402,841         | (175,275)      |
| Net Increase (Decrease) in Cash | 128,720,858     | (3,393,983)     | 132,114,841    | (455,064)       | (2,938,919)    |
| Cash, Beginning of Year         | 29,016,987      | 32,410,970      | (3,393,983)    | 32,866,034      | (455,064)      |
| Cash, End of Year               | \$ 157,737,845  | \$ 29,016,987   | \$ 128,720,858 | \$ 32,410,970   | \$ (3,393,983) |

Major increases to the cash position of the district resulted from issuance of Measure Q bonds.

## CAPITAL ASSET AND DEBT ADMINISTRATION

# **Capital Assets**

The district incurred approximately \$13 million in Construction in Progress, projects which will be capitalized upon completion.

Table 5

|                                   | Balance        |              |           |                |
|-----------------------------------|----------------|--------------|-----------|----------------|
|                                   | Beginning of   |              |           | Balance End    |
|                                   | Year, Restated | Additions    | Deletions | of Year        |
| Land and construction in progress | \$ 9,658,967   | \$ 9,761,297 | \$ -      | \$ 19,420,264  |
| Buildings and improvements        | 172,026,352    | 3,185,212    | -         | 175,211,564    |
| Equipment and furniture           | 11,707,912     | 2,035,360    | 257,380   | 13,485,892     |
| Subtotal                          | 193,393,231    | 14,981,869   | 257,380   | 208,117,720    |
| Accumulated depreciation          | 42,281,831     | 4,618,042    | 257,380   | 46,642,493     |
|                                   | \$ 151,111,400 | \$10,363,827 | \$ -      | \$ 161,475,227 |
|                                   |                |              |           |                |

# MANAGEMENT'S DISCUSSION AND ANALYSIS (REQUIRED SUPPLEMENTARY INFORMATION) JUNE 30, 2013

## **Obligations**

Long-term debt includes general obligation bonds outstanding, revenue bonds, leases payable, employee compensated absences, and retirement obligations.

All general obligation bonds authorized by the 2002 ballot measure have been issued, so no new long-term debt issuances relative to Measure G occurred during the year. General obligation bonds outstanding increased due to the issuance of \$120 million of Measure Q bonds in June and issuance of \$12.3 million of Qualified Energy Conservation Bonds in December 2012, accretion of interest on capital appreciation bonds, and decreased due to payment of annual scheduled debt service payments.

#### Table 6

|  | Balance<br>Beginning of |                |              | Balance End    |
|--|-------------------------|----------------|--------------|----------------|
|  | Year                    | Additions      | Deletions    | of Year        |
| General obligation and lease revenue bonds | \$ 120,443,082          | \$ 135,140,440 | \$ 4,999,081 | \$ 250,584,441 |
| Compensated absences                       | 944,523                 | 4,833          | 22,878       | 926,478        |
| Capital leases                             | 282,939                 | -              | 92,348       | 190,591        |
| Supplemental retirement plan               | 524,334                 | -              | 174,778      | 349,556        |
| OPEB liability                             | 7,493,397               | 1,718,356      | 1,497,258    | 7,714,495      |
| Total Long-Term Debt                       | \$ 129,688,275          | \$ 136,863,629 | \$ 6,786,343 | \$ 259,765,561 |
|  |                         |                |              |                |
| Amount due within one year                 |                         |                |              | \$ 6,010,471   |

#### **BUDGETARY HIGHLIGHTS – 2013-14**

#### Introduction

The 2013 Budget Act reflects California's most stable fiscal footing in well over a decade. With the tough spending cuts enacted over the past two years and new temporary revenues provided by the passage of Proposition 30, the state's budget is projected to remain balanced for the foreseeable future. However, substantial risks, uncertainties, and liabilities remain.

The Budget overhauls the state's system of K-12 education finance — creating a more just allocation of resources and providing expanded flexibility. It also reinvests in the state's universities and increases their affordability. The Budget implements an affordable and sustainable path for the expansion of coverage under federal health care reform.

The Budget also makes targeted investments —dental care, mental health, and middle class scholarships — while maintaining structural balance into the future. Overall, it also preserves the state's safety net, encourages job growth, and pays down debt.

#### Reinvesting in Education

With the passage of Proposition 30, the Budget reinvests in, rather than cuts, education funding. From 2011-12 through 2016-17, the Proposition 98 minimum funding guarantee will increase from \$47.2 billion to \$67.1 billion, an increase of about \$20 billion.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (REQUIRED SUPPLEMENTARY INFORMATION) JUNE 30, 2013

For K-12 schools, funding levels will increase by \$1,045 per student through 2013-14 and by \$2,835 per student through 2016-17.

The Budget begins to correct historical inequities in school district funding by adopting a new allocation formula and dedicating \$2.1 billion in new funding beginning in 2013-14. By committing new funding to districts serving English language learners, students from low-income families, and foster youth, the formula ensures that the students most in need of help have an equal opportunity for a quality education.

This new funding will be coupled with strong accountability. It will allow communities to govern their schools locally — but provide authority to county offices of education and the state to assist if districts fail to improve. Districts will be required to improve outcomes for all students, and specifically for English learners, students from low-income families, and foster youth. Independent audits and county and state oversight will make sure this occurs.

As shown in Figure INT-01, the 2013 Budget increases funding for higher education by between \$1,649 and \$2,491 per student through 2016-17. In addition, a new financial aid program for middle class families will begin next year.

Figure INT-01 Budget Increases Funding Per Student

|                             | 2011-12  | 2016-17  | <b>Funding Increase</b> |
|-----------------------------|----------|----------|-------------------------|
| K-12 Education              | \$7,175  | \$10,010 | \$2,835                 |
| Community Colleges          | \$4,893  | \$6,542  | \$1,649                 |
| California State University | \$5,860  | \$7,803  | \$1,943                 |
| University of California    | \$10,630 | \$13,121 | \$2,491                 |

#### **Expanding Health Care**

Medi-Cal currently serves more than one out of every five Californians. Federal health care reform will significantly expand this coverage. The Budget moves forward with a state-based approach to the optional expansion of care allowed under federal law. This expansion will significantly increase health care coverage, improve access to mental health services, expand substance use disorder treatment, and bring in new federal dollars. The law, however, also comes with costs, risks, and uncertainties. The state currently dedicates about \$1.5 billion annually to counties for health care, primarily for services for indigent adults — many of the same people who will move to Medi-Cal under the new law. Over time, as the state takes on more responsibility for health care, funding previously provided to counties for indigent health will be shifted to fund human services programs. To ensure adequate funding remains at the county level for safety net services, dollars will be redirected based on a county-by-county formula.

#### A Balanced Budget Plan, But Risks Remain

The Budget represents a multiyear plan that is balanced, maintains a \$1.1 billion reserve, and pays down budgetary debt. The state's recent budget challenges have been exacerbated by the Wall of Debt — an unprecedented level of debts, deferrals, and budgetary obligations accumulated over the prior decade. The Budget dedicates billions to repay this budgetary borrowing. Moving forward, continuing to pay down the Wall of Debt is key to increasing the state's fiscal capacity. In 2011, the level of outstanding budgetary borrowing totaled \$35 billion which will be reduced to less than \$27 billion this year. And under the Budget's projections, it will be reduced to below \$5 billion by the end of 2016-17.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (REQUIRED SUPPLEMENTARY INFORMATION) JUNE 30, 2013

The budget remains balanced only by a narrow margin. The pace of the economic and revenue recovery is still uncertain, and California needs to address other liabilities that have been created over many decades. Eliminating the liabilities will take many years and constrain the state's capacity to make other investments. Only by continuing to exercise fiscal discipline can the state avoid repeating the boom and bust cycles of the last decade.

May Revise – Impact on Community Colleges

The 2013/14 budget provides additional access of \$89.4 million or a 1.63% restoration of previous years' workload reductions. It also affords a cost of living adjustment (COLA) of \$87.5 million or 1.57%; this is the 1st COLA since 2007/08.

Categorical Program funding is increasing \$88 million with \$50 million for Student Success and Support, \$15 million for DSPS, \$15 million for EOPS and \$8 million for CalWorks.

As a system we will see reduction in Deferrals.

Additionally, \$30 million is allotted for deferred maintenance & instructional equipment and library materials and \$150,000 has been earmarked for an increase for Academic Senate.

New Initiatives for community colleges include a shift in Adult Education from K-12 with \$25 million for local planning grants to local consortia which must include at least one community college district and one K12 Local Education Agency. No change to existing non-credit programs or funding is proposed.

Online Education will see an increase of \$16.9 million with the CCCCO planning to develop a common Learning Management System.

An estimated \$41 million via Proposition 39 will be available for energy projects, after low interest loans and workforce component.

#### Concerns

Thanks to passage of Proposition 30 and an improving economy we see a rosier budget picture. But Proposition 30 is temporary, with the Sales Tax increase terminating at the end of 2016, and the Income Tax increase ending at the end of 2018.

Furthermore, the apportionment is getting more complicated: In 2008/09 about 2/3 of the apportionment was General Fund approved in the Budget Act whereas now it is 1/3. In other words 2/3 of apportionment funding is now based on estimates that may or may not hold up.

#### EPA and RDA

While the Educational Protection Act (EPA/Proposition 30 funding) and Redevelopment Agency wind down are statutorily guaranteed via backfills, timing and determination of gaps creates delays and confusion. This lack of continuous appropriation is an increasing problem.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (REQUIRED SUPPLEMENTARY INFORMATION) JUNE 30, 2013

# ECONOMIC FACTORS AFFECTING THE FUTURE OF SOLANO COMMUNITY COLLEGE DISTRICT

In 2012-13 the district served 6,990 full-time equivalent students. The Solano Community College District Board and Leadership remains committed to assuring access for residents of the college district service area. This has been done in the face of declining resources. The district continues to reallocate and reassign resources in order to fulfill its primary mission and to fund mission critical initiatives and services. As a result of action that has been taken to mitigate the impact of lost revenue and cost increases, services have been impacted and are likely to be in the future.

The District FTES target for 2013-14 is 8,500 FTES

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, students, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need any additional financial information, contact Solano Community College District, Yulian Ligioso, Vice President of Finance & Administration; (707) 864-7209; yulian.ligioso@solano.edu.

# STATEMENTS OF NET POSITION - PRIMARY GOVERNMENT JUNE 30, 2013 AND 2012

|   | 2013          | 2012                                  |
|---|---------------|---------------------------------------|
| ASSETS  |               |                                       |
| <b>Current Assets</b>                                 |               |                                       |
| Cash and cash equivalents                             | \$ 6,393,037  | \$ 724,744                            |
| Restricted cash and cash equivalents                  | 151,344,808   | 28,292,243                            |
| Accounts receivable, net                              | 12,063,938    | 15,531,337                            |
| Prepaid expenses                                      | 452,622       | 183,945                               |
| Other current assets - current portion                | 50,388        | -                                     |
| Total Current Assets                                  | 170,304,793   | 44,732,269                            |
| Noncurrent Assets                                     |               | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |
| Deferred charges - noncurrent portion                 | 1,620,601     | _                                     |
| Nondepreciable capital assets                         | 19,420,264    | 9,658,967                             |
| Depreciable capital assets, net of depreciation       | 142,054,963   | 115,960,948                           |
| Total Noncurrent Assets                               | 163,095,828   | 125,619,915                           |
| TOTAL ASSETS  | 333,400,621   | 170,352,184                           |
| LIABILITIES   | 333,400,021   | 170,332,104                           |
| Current Liabilities                                   |               |                                       |
| Accounts payable                                      | 8,729,720     | 5,859,467                             |
| Interest payable                                      | 1,363,812     | 1,439,145                             |
| Due to fiduciary funds                                | 123,101       | 1,439,143                             |
| Deferred revenue                                      | 3,951,984     | 3,597,514                             |
|   |               |                                       |
| Deferred bond premium - current portion               | 501,206       | 479,081                               |
| Lease obligations - current portion                   | 94,299        | 92,348                                |
| Supplemental retirement plan - current portion        | 174,778       | 174,778                               |
| Revenue bonds payable - current portion               | 340,188       | -                                     |
| Bonds payable - current portion                       | 4,900,000     | 4,520,000                             |
| Total Current Liabilities                             | 20,179,088    | 16,162,333                            |
| Noncurrent Liabilities                                |               |                                       |
| Deferred bond premium                                 | 5,190,182     | 5,027,639                             |
| Compensated absences payable - noncurrent portion     | 926,478       | 944,523                               |
| OPEB liability - noncurrent portion                   | 7,714,495     | 7,493,397                             |
| Lease obligations - noncurrent portion                | 96,292        | 190,591                               |
| Supplemental retirement plan - noncurrent portion     | 174,778       | 349,556                               |
| Revenue bonds payable - noncurrent portion            | 11,959,812    | -                                     |
| General obligation bonds payable - noncurrent portion | 227,693,053   | 110,416,362                           |
| <b>Total Noncurrent Liabilities</b>                   | 253,755,090   | 124,422,068                           |
| TOTAL LIABILITIES                                     | 273,934,178   | 140,584,401                           |
| NET POSITION  |               |                                       |
| Net investment in capital assets                      | 56,907,444    | 26,452,053                            |
| Restricted for:                                       |               |                                       |
| Debt service  | 6,815,071     | 6,734,084                             |
| Educational programs                                  | 1,827,194     | 1,963,578                             |
| Unrestricted  | (6,083,266)   | (5,381,932)                           |
| TOTAL NET POSITION                                    | \$ 59,466,443 | \$ 29,767,783                         |

# STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PRIMARY GOVERNMENT FOR THE YEARS ENDED JUNE 30, 2013 AND 2012

|   | 2013          | 2012          |
|---|---------------|---------------|
| OPERATING REVENUES  |               |               |
| Student Tuition and Fees  | \$ 8,598,744  | \$ 8,333,266  |
| Less: Scholarship discount and allowance                              | (5,119,984)   | (4,426,492)   |
| Net tuition and fees  | 3,478,760     | 3,906,774     |
| Auxiliary Enterprise Sales and Charges                                |               |               |
| Bookstore   |               | 1,322,839     |
| TOTAL OPERATING REVENUES  | 3,478,760     | 5,229,613     |
| OPERATING EXPENSES  |               |               |
| Salaries  | 29,665,105    | 29,624,357    |
| Employee benefits   | 12,731,663    | 14,603,380    |
| Supplies, materials, and other operating expenses                     | 21,749,520    | 26,074,301    |
| Depreciation  | 4,618,043     | 3,635,653     |
| TOTAL OPERATING EXPENSES  | 68,764,331    | 73,937,691    |
| OPERATING LOSS  | (65,285,571)  | (68,708,078)  |
| NONOPERATING REVENUES (EXPENSES)                                      |               |               |
| State apportionments, noncapital                                      | 28,006,801    | 31,283,738    |
| Local property taxes, levied for general purposes                     | 11,768,366    | 8,523,670     |
| Taxes levied for other specific purposes                              | 7,949,598     | 7,978,991     |
| Federal grants  | 14,002,812    | 15,178,106    |
| State grants  | 5,395,734     | 5,352,286     |
| Local grants and other revenues                                       | 2,792,729     | 1,461,480     |
| State taxes and other revenues  | 848,081       | 1,383,043     |
| Investment income   | 209,987       | 227,566       |
| Interest expense on capital related debt                              | (1,665,464)   | (5,125,674)   |
| Investment income on capital asset-related debt, net                  | 24,118        | 23,472        |
| Transfer from agency fund   | 86,032        | 24,275        |
| Transfer to agency fund   | -             | (150,260)     |
|   |               |               |
| TOTAL NONOPERATING REVENUES (EXPENSES)                                | 69,418,794    | 66,160,693    |
| INCOME BEFORE OTHER REVENUES AND EXPENSES OTHER REVENUES AND EXPENSES | 4,133,223     | (2,547,385)   |
| Local revenues, capital   | 54,725        | 880,673       |
| Gain or loss on sale of equipment and insurance reimbursements        | 19,227        | -             |
| TOTAL OTHER REVENUES AND EXPENSES                                     | 73,952        | 880,673       |
| CHANGE IN NET POSITION  | 4,207,175     | (1,666,712)   |
| NET POSITION, BEGINNING OF YEAR                                       | 29,767,783    | 31,434,495    |
| RESTATEMENT   | 25,491,485    |               |
| NET POSITION, END OF YEAR   | \$ 59,466,443 | \$ 29,767,783 |

# STATEMENTS OF CASH FLOWS - PRIMARY GOVERNMENT FOR THE YEARS ENDED JUNE 30, 2013 AND 2012

|   | 2013           | 2012          |
|---|----------------|---------------|
| CASH FLOWS FROM OPERATING ACTIVITIES                    |                |               |
| Tuition and fees  | \$ 3,258,621   | \$ 3,611,069  |
| Payments to vendors for supplies and services           | (6,999,957)    | (8,447,675)   |
| Payments to or on behalf of employees                   | (42,109,236)   | (43,355,966)  |
| Payments to students for scholarships and grants        | (12,977,961)   | (14,774,151)  |
| Auxiliary enterprise sales and charges:                 | -              | 1,322,839     |
| Other operating receipts (payments)                     | 950,066        | 777,651       |
| Net Cash Flows From Operating Activities                | (57,878,467)   | (60,866,233)  |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES         |                |               |
| State apportionments                                    | 31,651,242     | 28,501,442    |
| Grant and contracts                                     | 21,288,653     | 20,969,795    |
| Property taxes - nondebt related                        | 11,768,366     | 8,523,670     |
| State taxes and other apportionments                    | 848,081        | 1,383,043     |
| Transfers from fiduciary funds                          | 86,032         | 24,275        |
| Transfers to fiduciary funds                            | -              | (150,260)     |
| Other nonoperating                                      | 285,331        | 1,437,855     |
| Net Cash Flows From Noncapital Financing Activities     | 65,927,705     | 60,689,820    |
| CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES            |                |               |
| Purchase of capital assets                              | (12,106,453)   | (3,642,245)   |
| Proceeds from issuance of debt                          | 132,539,659    | -             |
| Local revenue, capital projects                         | 54,725         | 880,673       |
| Property taxes - related to capital debt                | 7,949,598      | 7,978,991     |
| Principal paid on capital debt                          | (4,612,348)    | (4,250,286)   |
| Interest paid on capital debt                           | (3,363,548)    | (4,412,269)   |
| <b>Net Cash Flows From Capital Financing Activities</b> | 120,461,633    | (3,445,136)   |
| CASH FLOWS FROM INVESTING ACTIVITIES                    |                |               |
| Interest received from investments                      | 209,987        | 227,566       |
| <b>Net Cash Flows From Investing Activities</b>         | 209,987        | 227,566       |
| NET CHANGE IN CASH AND CASH EQUIVALENTS                 | 128,720,858    | (3,393,983)   |
| CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR            | 29,016,987     | 32,410,970    |
| CASH AND CASH EQUIVALENTS, END OF YEAR                  | \$ 157,737,845 | \$ 29,016,987 |

# STATEMENTS OF CASH FLOWS - PRIMARY GOVERNMENT, Continued FOR THE YEARS ENDED JUNE 30, 2013 AND 2012

|  | 2013            | 2012            |
|--|-----------------|-----------------|
| FLOWS FROM OPERATING ACTIVITIES                                | _               |                 |
| Operating Loss   | \$ (65,285,571) | \$ (68,708,078) |
| Adjustments to Reconcile Operating Loss to Net Cash Flows from |                 |                 |
| Operating Activities:  |                 |                 |
| Depreciation and amortization expense                          | 4,618,043       | 3,635,653       |
| Changes in Assets and Liabilities:                             |                 |                 |
| Receivables  | (220,139)       | (210,448)       |
| Stores inventories   | -               | 1,456,169       |
| Prepaid expenses   | (268,677)       | (151,104)       |
| Accounts payable and accrued liabilities                       | 2,870,253       | 3,196,832       |
| Deferred revenue   | 407,624         | (85,257)        |
| Total Adjustments  | 7,407,104       | 7,841,845       |
| <b>Net Cash Flows From Operating Activities</b>                | \$ (57,878,467) | \$ (60,866,233) |
| CASH AND CASH EQUIVALENTS CONSIST OF THE FOLLOWING             | :               |                 |
| Cash in banks  | \$ 10,627,169   | \$ 485,652      |
| Cash equivalents, County Cash                                  | 146,913,615     | 28,335,600      |
| Cash equivalents, Local Agency Investment fund                 | 197,061         | 195,735         |
| <b>Total Cash and Cash Equivalents</b>                         | \$157,737,845   | \$ 29,016,987   |
| NON CASH TRANSACTIONS  |                 |                 |
| On behalf payments for benefits                                | \$ 876,939      | \$ 886,274      |

# STATEMENTS OF FIDUCIARY NET POSITION JUNE 30, 2013 AND 2012

|                                    | 2013            | 2012 |           |
|------------------------------------|-----------------|------|-----------|
| ASSETS                             |                 |      |           |
| Cash and cash equivalents          | \$<br>999,385   | \$   | 939,662   |
| Investments                        | 1,394,734       |      | 1,286,411 |
| Accounts receivable, net           | 78,316          |      | 68,132    |
| Receivable from governmental funds | 123,101         |      | -         |
| Total Assets                       | 2,595,536       |      | 2,294,205 |
| LIABILITIES                        |                 |      |           |
| Accounts payable                   | 21,006          |      | 425       |
| Deferred revenue                   | 54,842          |      | 46,148    |
| Total Liabilities                  | 75,848          |      | 46,573    |
| NET POSITION                       |                 |      |           |
| Unrestricted                       | 2,519,688       |      | 2,247,632 |
| <b>Total Net Position</b>          | \$<br>2,519,688 | \$   | 2,247,632 |

# STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEARS ENDED JUNE 30, 2013 AND 2012

| ADDITIONS                                   | 2013 |           | 2012 |           |
|---|------|-----------|------|-----------|
| Federal revenues                            | \$   | 25,171    | \$   | 17,045    |
| Tuition and fees                            |      | 79,184    |      | 107,981   |
| Local revenues                              |      | 707,378   |      | 792,813   |
| <b>Total Additions</b>                      |      | 811,733   |      | 917,839   |
| DEDUCTIONS                                  |      |           |      |           |
| Books and supplies                          |      | 82,203    |      | 53,458    |
| Services and operating expenditures         |      | 371,442   |      | 162,996   |
| <b>Total Deductions</b>                     |      | 453,645   | •    | 216,454   |
|   |      | 358,088   | •    | 701,385   |
| OTHER FINANCING SOURCES (USES)              |      |           | •    |           |
| Operating transfers in                      |      | -         |      | 23,737    |
| Operating transfers out                     |      | (86,032)  |      | (342,243) |
| Other uses                                  |      |           |      | (5,962)   |
| <b>Total Other Financing Sources (Uses)</b> |      | (86,032)  |      | (324,468) |
| Change in Net Position                      |      | 272,056   |      | 376,917   |
| Net Position - Beginning                    |      | 2,247,632 |      | 1,870,715 |
| Net Position - Ending                       | \$   | 2,519,688 | \$   | 2,247,632 |

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

#### **NOTE 1 - ORGANIZATION**

Solano Community College District (the District) was established in 1945 as a political subdivision of the State of California and is a comprehensive, public, two-year institution offering educational services to residents of the surrounding area. The District operates under a locally elected seven-member Board of Trustees form of government, which establishes the policies and procedures by which the District operates. The Board must approve the annual budgets for the General Fund, special revenue funds, and capital project funds, but these budgets are managed at the department level. Currently, the District operates one college and two education centers located within Solano, California. While the District is a political subdivision of the State of California, it is legally separate and is independent of other State and local governments, and it is not a component unit of the State in accordance with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 61.

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# **Financial Reporting Entity**

The District has adopted GASB Statement No. 61, *Determining Whether Certain Organizations are Component Units*. This statement amends GASB Statements No. 14 and 39, *The Financial Reporting Entity*, to provide additional guidance to determine whether certain organizations, for which the District is not financially accountable, should be reported as component units based on the nature and significance of their relationship with the District. The three components used to determine the presentation are: providing a "direct benefit", the "environment and ability to access/influence reporting", and the "significance" criterion. The District has determined that it does not have any component units meeting all three of these criteria.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

For financial reporting purposes, the District is considered a special-purpose government engaged only in business-type activities as defined by GASB Statements No. 34 and No. 35 as amended by GASB Statements No. 37 and No. 38. This presentation provides a comprehensive entity-wide perspective of the District's assets, liabilities, activities, and cash flows and replaces the fund group perspective previously required. Accordingly, the District's financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting. The significant accounting policies followed by the District in preparing these financial statements are in accordance with accounting principles generally accepted in the United States of America as prescribed by GASB. Additionally, the District's policies comply with the California Community Colleges Chancellor's Office *Budget and Accounting Manual*. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred. All material intra-agency and intra-fund transactions have been eliminated.

Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are classified as operating revenues. These transactions are recorded on the accrual basis when the exchange takes place. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, operating revenues consist primarily of student fees.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include State apportionments, property taxes, certain Federal and State grants, entitlements, and donations. Property tax revenue is recognized in the fiscal year received. State apportionment revenue is earned based upon criteria set forth from the Community Colleges Chancellor's Office and includes reporting of full-time equivalent student (FTES) attendance. The corresponding apportionment revenue is recognized in the period the FTES are generated. Revenue from Federal and State grants and entitlements are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements may include time and/or purpose requirements.

Operating expenses are costs incurred to provide instructional services including support costs, auxiliary services, and depreciation of capital assets. All other expenses not meeting this definition are reported as nonoperating. Expenses are recorded on the accrual basis as they are incurred, when goods are received, or services are rendered.

The District reports are based on all applicable GASB pronouncements, as well as applicable Financial Accounting Standards Board (FASB) pronouncements issued on or before November 30, 1989, unless those pronouncements conflict or contradict GASB pronouncements. The District has not elected to apply FASB pronouncements after that date.

The financial statements are presented in accordance with the reporting model as prescribed in GASB Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*, and GASB Statement No. 35, *Basic Financial Statements and Management's Discussion and Analysis for Public Colleges and Universities*, as amended by GASB Statements No. 37 and No. 38. The business-type activities model followed by the District requires the following components of the District's financial statements:

- Management's Discussion and Analysis
- Basic Financial Statements for the District as a whole including:
  - o Statements of Net Position Primary Government
  - o Statements of Revenues, Expenses, and Changes in Net Position Primary Government
  - Statements of Cash Flows Primary Government
  - o Financial Statements for the Fiduciary Funds including:
    - o Statements of Fiduciary Net Position
    - o Statements of Changes in Fiduciary Net Position
- Notes to the Financial Statements

#### Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be unrestricted cash on hand, demand deposits, and short-term unrestricted investments with original maturities of three months or less from the date of acquisition. Cash equivalents also include unrestricted cash with county treasury balances for purposes of the Statement of Cash Flows. Restricted cash and cash equivalents represent balances restricted by external sources such as grants and contracts or specifically restricted for the repayment of capital debt.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **Investments**

In accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and External Investment Pools, investments held at June 30, 2013 and 2012, with original maturities greater than one year are stated at fair value. Fair value is estimated based on quoted market prices at year-end. Short-term investments have an original maturity date greater than three months, but less than one year at time of purchase. Long-term investments have an original maturity of greater than one year at the time of purchase.

### **Restricted Assets**

Restricted assets arise when restrictions on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets represent investments required by debt covenants to be set aside by the District for the purpose of satisfying certain requirements of the bonded debt issuance.

### **Accounts Receivable**

Accounts receivable include amounts due from the Federal, State and/or local governments, or private sources, in connection with reimbursement of allowable expenditures made pursuant to the District's grants and contracts. Accounts receivable also consist of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty, and staff, the majority of each residing in the State of California. The District provides for an allowance for uncollectible accounts as an estimation of amounts that may not be received. This allowance is based upon management's estimates and analysis. The allowance was estimated at \$901,739 and \$651,739 for the years ended June 30, 2013 and 2012, respectively.

### **Prepaid Expenses**

Prepaid expenses represent payments made to vendors and others for services that will benefit periods beyond June 30.

### **Capital Assets and Depreciation**

Capital assets are long-lived assets of the District as a whole and include land, construction-in-progress, buildings, leasehold improvements, and equipment. The District maintains an initial unit cost capitalization threshold of \$5,000. Assets are recorded at historical cost, or estimated historical cost, when purchased or constructed. The District does not possess any infrastructure. Donated capital assets are recorded at estimated fair market value at the date of donation. Improvements to buildings and land that significantly increase the value or extend the useful life of the asset are capitalized; the costs of routine maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are charged as an operating expense in the year in which the expense was incurred. Major outlays for capital improvements are capitalized as construction-in-progress as the projects are constructed.

Depreciation of capital assets is computed and recorded utilizing the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows: buildings, 25 to 50 years; improvements, 25 to 50 years; equipment, 5 to 10 years, vehicles, 5 to 10 years.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the entity-wide financial statements.

### **Deferred Issuance Costs, Premiums, and Discounts**

Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method.

### **Compensated Absences**

Accumulated unpaid employee vacation benefits are accrued as a liability as the benefits are earned. The entire compensated absence liability is reported on the entity-wide financial statements. The amounts have been recorded in the fund from which the employees, who have accumulated the leave, are paid. The District agreements include a provision that overload or underload be adjusted within three semester periods.

Sick leave is accumulated without limit for each employee based upon negotiated contracts. Leave with pay is provided when employees are absent for health reasons; however, the employees do not gain a vested right to accumulated sick leave. Employees are never paid for any sick leave balance at termination of employment or any other time. Therefore, the value of accumulated sick leave is not recognized as a liability in the District's financial statements. However, retirement credit for unused sick leave is applicable to all classified school members who retire after January 1, 1999. At retirement, each member will receive .004 year of service credit for each day of unused sick leave. Retirement credit for unused sick leave is applicable to all academic employees and is determined by dividing the number of unused sick days by the number of base service days required to complete the last school year, if employed full time.

### **Deferred Revenue**

Deferred revenue arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period or when resources are received by the District prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized. Deferred revenues include (1) amounts received for tuition and fees prior to the end of the fiscal year that are related to the subsequent fiscal year and (2) amounts received from Federal and State grants received before the eligibility requirements are met.

### **Noncurrent Liabilities**

Noncurrent liabilities include bonds and notes payable, compensated absences, claims payable, capital lease obligations and OPEB obligations with maturities greater than one year.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **Net Position**

GASB Statements No. 34 and No. 35 report equity as "Net Position" and represent the difference between assets and liabilities. Net position is classified according to imposed restrictions or availability of assets for satisfaction of District obligations according to the following net position categories:

**Net Investment in Capital Assets** Capital Assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets. To the extent debt had been incurred, but not yet expended for capital assets, such accounts are not included as a component net investment in capital assets.

**Restricted - Nonexpendable**: Net position is reported as restricted when there are limitation imposed on their use, either through enabling legislation adopted by the District, or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The District first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

None of the District's restricted net assets have resulted from enabling legislation adopted by the District.

**Unrestricted**: Net position that is not subject to externally imposed constraints. Unrestricted net position may be designated for specific purposes by action of the Board of Trustees or may otherwise be limited by contractual agreements with outside parties.

When both restricted and unrestricted resources are available for use, it is the District's practice to use restricted resources first and the unrestricted resources when they are needed.

### **State Apportionments**

Certain current year apportionments from the State are based on financial and statistical information of the previous year. Any corrections due to the recalculation of the apportionment are made in February of the subsequent year. When known and measurable, these recalculations and corrections are accrued in the year in which the FTES are generated.

### **Property Taxes**

Secured property taxes attach as an enforceable lien on property as of January 1. The County Assessor is responsible for assessment of all taxable real property. Taxes are payable in two installments on November 1 and February 1 and become delinquent on December 10 and April 10, respectively. Unsecured property taxes are payable in one installment on or before August 31. The County of Solano bills and collects the taxes on behalf of the District. Local property tax revenues are recorded when received.

The voters of the District passed General Obligation Bonds in 2002 and 2012 for the acquisition, construction, and remodeling of certain District property. As a result of the passage of the Bonds, property taxes are assessed on the property within the District specifically for the repayment of the debt incurred. The taxes are billed and collected as noted above and remitted to the District when collected.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **Board of Governors Grants (BOGG) and Fee Waivers**

Student tuition and fee revenue is reported net of allowances and fee waivers approved by the Board of Governors through BOGG fee waivers in the Statement of Revenues, Expenses, and Changes in Net Position. Scholarship discounts and allowances represent the difference between stated charges for enrollment fees and the amount that is paid by students or third parties making payments on the students' behalf. To the extent that fee waivers and discounts have been used to satisfy tuition and fee charges, the District has recorded a scholarship discount and allowance.

### **Federal Financial Assistance Programs**

The District participates in federally funded Pell Grants, SEOG Grants, Federal Work-Study, as well as other programs funded by the Federal government. Financial aid to students is either reported as operating expenses or scholarship allowances, which reduce revenues. The amount reported as operating expense represents the portion of aid that was provided to the student in the form of cash. These programs are audited in accordance with the Single Audit Act Amendments of 1996, and the U.S. Office of Management and Budget's revised Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*, and the related *Compliance Supplement*.

### **On-Behalf Payments**

GASB Statement No. 24 requires direct on-behalf payments for fringe benefits and salaries made by one entity to a third party recipient for the employees for another legally separate entity be recognized as revenues and expenditures by the employer entity. The State of California makes direct on-behalf payments to the California State Teachers' Retirement System (CalSTRS) and the California Public Employers' Retirement System (CalPERS) on behalf of all community colleges in California. The California Department of Education has issued a fiscal advisory instructing districts not to record the revenue and expenditures for the on behalf payments within the funds and accounts of a district. The amount of the on behalf payments made for the District of the year ended June 30, 2013, was \$876,939 for CalSTRS and \$0 for CalPERS. These amounts are reflected in the District's audited financial statements.

#### **Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### **Interfund Activity**

Interfund transfers and interfund receivables and payables are eliminated during the consolidation process in the entity-wide financial statements.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **Changes in Accounting Principles**

In March 2012, GASB issued Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre November 30, 1989 FASB and AICPA Pronouncements. GASB Statement No. 62 establishes standards of financial accounting and reporting for capitalizing interest cost as a part of the historical cost of acquiring certain assets. For the purposes of applying this Statement, interest cost includes interest recognized on obligations having explicit interest rates and interest imputed on certain types of payables, as well as interest related to capital leases.

The District has implemented the provisions of this Statement for the year ended June 30, 2013. See Note 16 for more information

In June 2011, the GASB issued Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position. This Statement provides financial reporting guidance for deferred outflows of resources and deferred inflows of resources. Concepts Statement No. 4, Elements of Financial Statements, introduced and defined those elements as a consumption of net assets by the government that is applicable to a future reporting period, and an acquisition of net assets by the government that is applicable to a future reporting period, respectively. Previous financial reporting standards do not include guidance for reporting those financial statement elements, which are distinct from assets and liabilities.

Concepts Statement No. 4 also identifies net position as the residual of all other elements presented in a statement of financial position. This Statement amends the net asset reporting requirements in Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*, and other pronouncements by incorporating deferred outflows of resources and deferred inflows of resources into the definitions of the required components of the residual measure and by renaming that measure as net position, rather than net assets.

The District has implemented the provisions of this Statement for the year ended June 30, 2013.

### **New Accounting Pronouncements**

In March 2012, the GASB issued Statement No. 65, *Items Previously Reported as Assets and Liabilities*. This Statement establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities.

Concepts Statement No. 4, *Elements of Financial Statements*, introduced and defined the elements included in financial statements, including deferred outflows of resources and deferred inflows of resources. In addition, Concepts Statement No. 4 provides that reporting a deferred outflow of resources or a deferred inflow of resources should be limited to those instances identified by the Board in authoritative pronouncements that are established after applicable due process. Prior to the issuance of this Statement, only two such pronouncements have been issued. Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, requires the reporting of a deferred outflow of resources or a deferred inflow of resources for the changes in fair value of hedging derivative instruments, and Statement No. 60, *Accounting and Financial Reporting for Service Concession Arrangements*, requires a deferred inflow of resources to be reported by a transferor government in a qualifying service concession arrangement. This Statement amends the financial statement element classification of certain items previously reported as assets and liabilities to be consistent with the definitions in Concepts Statement No. 4. This Statement also provides other financial reporting guidance related to the impact of the

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

financial statement elements deferred outflows of resources and deferred inflows of resources, such as changes in the determination of the major fund calculations and limiting the use of the term *deferred* in financial statement presentations.

The provisions of this Statement are effective for financial statements for periods beginning after December 15, 2012. Early implementation is encouraged.

In June 2012, the GASB issued Statement No. 68, Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for pensions with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency.

This Statement replaces the requirements of Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers*, as well as the requirements of Statement No. 50, *Pension Disclosures*, as they relate to pensions that are provided through pension plans administered as trusts or equivalent arrangements (hereafter jointly referred to as trusts) that meet certain criteria. The requirements of Statements No. 27 and No. 50 remain applicable for pensions that are not covered by the scope of this Statement.

The scope of this Statement addresses accounting and financial reporting for pensions that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts that have the following characteristics:

- Contributions from employers and non-employer contributing entities to the pension plan and earnings on those contributions are irrevocable.
- Pension plan assets are dedicated to providing pensions to plan members in accordance with the benefit terms.
- Pension plan assets are legally protected from the creditors of employers, non-employer contributing entities, and the pension plan administrator. If the plan is a defined benefit pension plan, plan assets also are legally protected from creditors of the plan members.

This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

Note disclosure and required supplementary information requirements about pensions also are addressed. Distinctions are made regarding the particular requirements for employers based on the number of employers whose employees are provided with pensions through the pension plan and whether pension obligations and pension plan assets are shared. Employers are classified in one of the following categories for purposes of this Statement:

 Single employers are those whose employees are provided with defined benefit pensions through singleemployer pension plans—pension plans in which pensions are provided to the employees of only one employer (as defined in this Statement).

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

- Agent employers are those whose employees are provided with defined benefit pensions through agent
  multiple-employer pension plans—pension plans in which plan assets are pooled for investment purposes, but
  separate accounts are maintained for each individual employer so that each employer's share of the pooled
  assets is legally available to pay the benefits of only its employees.
- Cost-sharing employers are those whose employees are provided with defined benefit pensions through costsharing multiple-employer pension plans—pension plans in which the pension obligations to the employees of more than one employer are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pensions through the pension plan.

In addition, this Statement details the recognition and disclosure requirements for employers with liabilities (payables) to a defined benefit pension plan and for employers whose employees are provided with defined contribution pensions. This Statement also addresses circumstances in which a non-employer entity has a legal requirement to make contributions directly to a pension plan.

This Statement is effective for fiscal years beginning after June 15, 2014. Early implementation is encouraged.

### **Comparative Financial Information**

Comparative financial information for the prior year has been presented for additional analysis; certain amounts presented in the prior year data may have been reclassified in order to be consistent with the current year's presentation.

### NOTE 3 - DEPOSITS AND INVESTMENTS

### **Policies and Practices**

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations.

**Investment in County Treasury** - The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section (ECS) 41001). The fair value of the District's investment in the pool is reported in the accompanying financial statements at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

**Investment in the State Investment Pool** - The District is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The fair value of the District's investment in the pool is reported in the accompanying financial statements at amounts based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which is recorded on the amortized cost basis.

### **General Authorizations**

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

|   | Maximum   | Maximum      | Maximum       |
|---|-----------|--------------|---------------|
| Authorized                              | Remaining | Percentage   | Investment    |
| Investment Type                         | Maturity  | of Portfolio | in One Issuer |
| Local Agency Bonds, Notes, Warrants     | 5 years   | None         | None          |
| Registered State Bonds, Notes, Warrants | 5 years   | None         | None          |
| U.S. Treasury Obligations               | 5 years   | None         | None          |
| U.S. Agency Securities                  | 5 years   | None         | None          |
| Banker's Acceptance                     | 180 days  | 40%          | 30%           |
| Commercial Paper                        | 270 days  | 25%          | 10%           |
| Negotiable Certificates of Deposit      | 5 years   | 30%          | None          |
| Repurchase Agreements                   | 1 year    | None         | None          |
| Reverse Repurchase Agreements           | 92 days   | 20% of base  | None          |
| Medium-term Corporate Notes             | 5 years   | 30%          | None          |
| Mutual Funds                            | N/A       | 20%          | 10%           |
| Money Market Mutual Funds               | N/A       | 20%          | 10%           |
| Mortgage Pass-Through Securities        | 5 years   | 20%          | None          |
| County Pooled Investment Funds          | N/A       | None         | None          |
| Local Agency Investment Fund (LAIF)     | N/A       | None         | None          |
| Joint Powers Authority Pools            | N/A       | None         | None          |
| Authorized Under Debt Agreements        |           |              |               |
|   | Maximum   | Maximum      | Maximum       |
| Authorized                              | Remaining | Percentage   | Investment    |
| Investment Type                         | Maturity  | of Portfolio | in One Issuer |
| County Pooled Investment Funds          | N/A       | None         | None          |

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **Summary of Deposits and Investments**

Deposits and investments as of June 30, 2013, are classified in the accompanying financial statements as follows:

| Business-type activities  | \$<br>157,737,845 |
|---|-------------------|
| Fiduciary funds   | 2,394,119         |
| Total Deposits and Investments  | \$<br>160,131,964 |
|   |                   |
| Deposits and investments as of June 30, 2013, consist of the following: |                   |
| Cash on hand and in banks   | \$<br>11,048,135  |
| Cash in revolving   | 15,528            |
| Investments   | <br>149,068,301   |
| Total Deposits and Investments  | \$<br>160,131,964 |

### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County pool and LAIF.

### Weighted Average Maturity

The District monitors the interest rate risk inherent in its portfolio by measuring the weighted average maturity of its portfolio. Information about the weighted average maturity of the District's portfolio is presented in the following schedule:

|                       |                | Weighted<br>Average |
|-----------------------|----------------|---------------------|
|                       | Fair           | Maturity            |
| Investment Type       | Value          | in Years            |
| Master Trusts         | \$ 1,394,734   | Less than one       |
| County Pool           | 147,476,506    | 1.25                |
| State Investment Pool | 197,061_       | .65 years           |
| Total                 | \$ 149,068,301 |                     |

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District's investments in the County pool are not required to be rated, nor they been rated as of June 30, 2013.

|                                |                | Not Required                     |      |      |                |
|--------------------------------|----------------|----------------------------------|------|------|----------------|
|                                | Fair           | Fair To Be Rating as of Year End |      |      |                |
| Investment Type                | Value          | Rated                            | AAA  | Aa   | Unrated        |
| County Pool                    | \$ 147,476,506 | \$ 147,476,506                   | \$ - | \$ - | \$ 147,476,506 |
| Joint Powers Agency Risk Pools | 1,394,734      | 1,394,734                        | -    | -    | 1,394,734      |
| State Investment Pool          | 197,061        | 197,061                          |      |      | 197,061        |
| Total                          | \$ 149,068,301 | \$ 149,068,301                   | \$ - | \$ - | \$ 149,068,301 |

### **Concentration of Credit Risk**

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government code. Disclosure of amounts in one issuer that represent five percent or more of total investments is not required for the District's investments in the County pool and LAIF.

### **Custodial Credit Risk - Deposits**

This is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk. However, the California Government Code requires that a financial institution secure deposits made by State or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under State law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agency. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits. As of June 30, 2013, approximately \$9,500,000 of the District's bank balance was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the name of the District.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **NOTE 4 - ACCOUNTS RECEIVABLE**

Accounts receivable for the District consisted primarily of intergovernmental grants, entitlements, interest, and other local sources.

The accounts receivable are as follows:

|                             | Primary G     | lovernment      |  |  |
|-----------------------------|---------------|-----------------|--|--|
|                             | 2013          | 2012            |  |  |
| Federal Government          |               |                 |  |  |
| Categorical aid             | \$ 605,071    | \$ 281,662      |  |  |
| State Government            |               |                 |  |  |
| Apportionment               | 7,647,374     | 11,291,815      |  |  |
| Categorical aid             | 125,520       | 334,054         |  |  |
| Restricted lottery          | 151,102       | 322,345         |  |  |
| Local Sources               |               |                 |  |  |
| Student receivables, net    | 2,711,486     | 2,491,347       |  |  |
| Other local sources         | 823,385_      | 810,114         |  |  |
| Total                       | \$ 12,063,938 | \$ 15,531,337   |  |  |
|                             |               |                 |  |  |
| Student receivables         | \$ 3,613,225  | \$ 3,143,086    |  |  |
| Less allowance for bad debt | (901,739)     | (651,739)       |  |  |
| Student receivables, net    | \$ 2,711,486  | \$ 2,491,347    |  |  |
| Fiduciary Funds             |               |                 |  |  |
| Fiducially Fullus           |               |                 |  |  |
|                             | Fiducia       | Fiduciary Funds |  |  |
|                             | 2013          | 2012            |  |  |
| Local Sources               |               |                 |  |  |
| Student receivables, net    | \$ 78,316     | \$ 68,132       |  |  |

### NOTE 5 - PREPAID EXPENSES AND OTHER ASSETS

The District paid facility rent and workers compensation insurance prior to June 30, 2013.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **NOTE 6 - CAPITAL ASSETS**

Capital asset activity for the District for the fiscal year ended June 30, 2013, was as follows:

|  | Balance        |              |              | Balance        |
|--|----------------|--------------|--------------|----------------|
|  | Beginning of   | Additions /  | Deductions / | End            |
|  | Year, Restated | Adjustments  | Adjustments  | of Year        |
| Capital Assets Not Being Depreciated       |                |              |              |                |
| Land                                       | \$ 6,524,355   | \$ -         | \$ -         | \$ 6,524,355   |
| Construction in progress                   | 3,134,612      | 9,761,297    |              | 12,895,909     |
| Total Capital Assets Not Being Depreciated | 9,658,967      | 9,761,297    |              | 19,420,264     |
| Capital Assets Being Depreciated           |                |              |              |                |
| Land improvements                          | 8,683,899      | -            | -            | 8,683,899      |
| Buildings                                  | 148,366,640    | 2,078,378    | -            | 150,445,018    |
| Building improvements                      | 14,975,813     | 1,106,834    | -            | 16,082,647     |
| Furniture and equipment                    | 11,707,912     | 2,035,360    | 257,380      | 13,485,892     |
| Total Capital Assets Being Depreciated     | 183,734,264    | 5,220,572    | 257,380      | 188,697,456    |
| Total Capital Assets                       | 193,393,231    | 14,981,869   | 257,380      | 208,117,720    |
| Less Accumulated Depreciation              |                |              |              |                |
| Land improvements                          | 3,981,425      | 253,833      | -            | 4,235,258      |
| Buildings                                  | 27,351,347     | 2,995,795    | -            | 30,347,142     |
| Building improvements                      | 2,155,872      | 755,375      | -            | 2,911,247      |
| Furniture and equipment                    | 8,793,187      | 613,039      | 257,380      | 9,148,846      |
| Total Accumulated Depreciation             | 42,281,831     | 4,618,042    | 257,380      | 46,642,493     |
| Net Capital Assets Being Depreciated       | 141,452,433    | 602,530      |              | 142,054,963    |
| Net Capital Assets                         | \$ 151,111,400 | \$10,363,827 | \$ -         | \$ 161,475,227 |
|  |                |              |              |                |

Depreciation expense for the year 2013 was \$4,618,042.

Interest expense on capital related debt for the year ended June 30, 2013, was \$3,743,843. Of this amount, \$2,078,379 was capitalized.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

Capital asset activity for the District for the fiscal year ended June 30, 2012, was as follows:

|  | Balance<br>Beginning<br>of Year | Additions / Adjustments | Deductions / Adjustments | Balance<br>End<br>of Year |
|--|---------------------------------|-------------------------|--------------------------|---------------------------|
| Capital Assets Not Being Depreciated       |                                 |                         |                          |                           |
| Land                                       | \$ 6,524,355                    | \$ -                    | \$ -                     | \$ 6,524,355              |
| Construction in progress                   |                                 | 3,134,612               |                          | 3,134,612                 |
| Total Capital Assets Not Being Depreciated | 6,524,355                       | 3,134,612               |                          | 9,658,967                 |
| Capital Assets Being Depreciated           |                                 |                         |                          |                           |
| Land improvements                          | 8,683,899                       | -                       | _                        | 8,683,899                 |
| Buildings                                  | 126,321,031                     | -                       | -                        | 126,321,031               |
| Building improvements                      | 6,044,005                       | 57,091                  | -                        | 6,101,096                 |
| Furniture and equipment                    | 11,366,392                      | 546,320                 | 204,800                  | 11,707,912                |
| Total Capital Assets Being Depreciated     | 152,415,327                     | 603,411                 | 204,800                  | 152,813,938               |
| Total Capital Assets                       | 158,939,682                     | 3,738,023               | 204,800                  | 162,472,905               |
| Less Accumulated Depreciation              |                                 |                         |                          |                           |
| Land improvements                          | 3,719,444                       | 261,981                 | -                        | 3,981,425                 |
| Buildings                                  | 19,956,979                      | 2,544,334               | -                        | 22,501,313                |
| Building improvements                      | 1,273,469                       | 303,596                 | -                        | 1,577,065                 |
| Furniture and equipment                    | 8,356,757                       | 545,452                 | 109,022                  | 8,793,187                 |
| Total Accumulated Depreciation             | 33,306,649                      | 3,655,363               | 109,022                  | 36,852,990                |
| Net Capital Assets Being Depreciated       | 119,108,678                     | (3,051,952)             | 95,778                   | 115,960,948               |
| Net Capital Assets                         | \$ 125,633,033                  | \$ 82,660               | \$ 95,778                | \$ 125,619,915            |

Depreciation expense for the year 2012 was \$3,655,363.

# NOTE 7 - ACCOUNTS PAYABLE

Accounts payable for the District consisted of the following:

|   | Primary Government |              |  |
|---|--------------------|--------------|--|
|   | 2013               | 2012         |  |
| Accrued payroll and related liabilities | \$ 1,171,648       | \$ 915,391   |  |
| Construction projects                   | 2,685,136          | 1,015,042    |  |
| Construction retention                  | 447,851            | -            |  |
| Vendor payables                         | 4,425,085          | 3,929,034    |  |
| Total                                   | \$ 8,729,720       | \$ 5,859,467 |  |
| Fiduciary Funds                         |                    |              |  |
|   | Fiducia:           | ry Funds     |  |
|   | 2013               | 2012         |  |
| Vendor Payable                          | \$ 21,006          | \$ 425       |  |

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **NOTE 8 - DEFERRED REVENUE**

Deferred revenue consisted of the following:

|                                   | Primary Government |              |  |  |
|-----------------------------------|--------------------|--------------|--|--|
|                                   | 2013               | 2012         |  |  |
| Federal financial assistance      | \$ 65,049          | \$ 71,554    |  |  |
| State categorical aid             | 722,057            | 1,203,237    |  |  |
| State deferred restricted lottery | 561,442            | -            |  |  |
| Enrollment fees                   | 2,571,010          | 2,163,386    |  |  |
| Other local                       | 32,426             | 159,337      |  |  |
| Total                             | \$ 3,951,984       | \$ 3,597,514 |  |  |

### **Fiduciary Funds**

|    | Fiduciary Funds |      |        |
|----|-----------------|------|--------|
| 20 | )13             |      | 2012   |
| \$ | 54,842          | \$   | 46,148 |
|    | \$              | 2013 | 2013   |

### NOTE 9 - INTERFUND TRANSACTIONS

### **Interfund Receivables and Payables (Due To/Due From)**

Interfund receivable and payable balances arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed. Interfund activity within the governmental funds and fiduciary funds has been eliminated respectively, in the consolidation process of the basic financial statements. Balances owing between the primary government and the fiduciary funds are not eliminated in the consolidation process.

As of June 30, 2013, the amount owed between the government and the fiduciary funds was \$123,101, for a transfer of retiree benefits costs from the general fund to the post employment benefit fund.

### **Interfund Operating Transfers**

Operating transfers between funds of the District are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use restricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Operating transfers between funds of the District have been eliminated in the consolidation process. Transfers between the primary government and the fiduciary funds are not eliminated in the consolidation process. During the 2013 fiscal year the amount transferred to the primary government from the fiduciary fund amounted to \$0. The amounts transferred from the fiduciary funds to the primary government amounted to \$86,032.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### NOTE 10 - LONG-TERM OBLIGATIONS

### **Summary**

The changes in the District's long-term obligations during the 2013 fiscal year consisted of the following:

|                               | Balance        |                | Balance      |                |              |
|-------------------------------|----------------|----------------|--------------|----------------|--------------|
|                               | Beginning      |                |              | End            | Due in       |
|                               | of Year        | Additions      | Deductions   | of Year        | One Year     |
| General obligation bonds      | \$ 114,936,362 | \$ 122,176,691 | \$ 4,520,000 | \$ 232,593,053 | \$4,900,000  |
| Revenue bonds                 | -              | 12,300,000     | -            | 12,300,000     | 340,188      |
| Bond premiums                 | 5,506,720      | 663,749        | 479,081      | 5,691,388      | 501,206      |
| Total Bonds and Notes Payable | 120,443,082    | 135,140,440    | 4,999,081    | 250,584,441    | 5,741,394    |
| Other Liabilities             |                |                |              |                |              |
| Compensated absences          | 944,523        | -              | 18,045       | 926,478        | -            |
| Capital leases                | 282,939        | -              | 92,348       | 190,591        | 94,299       |
| Supplemental retirement plan  | 524,334        | -              | 174,778      | 349,556        | 174,778      |
| OPEB Liability                | 7,493,397      | 221,098        |              | 7,714,495      |              |
| Total Other Liabilities       | 9,245,193      | 221,098        | 285,171      | 9,181,120      | 269,077      |
| Total Long-Term Debt          | \$ 129,688,275 | \$ 135,361,538 | \$ 5,284,252 | \$ 259,765,561 | \$ 6,010,471 |

The changes in the District's long-term obligations during the 2012 fiscal year consisted of the following:

| Balance        |  |  | Balance  |   |
|----------------|--|--|--|---|
| Beginning      |  |  | End  | Due in  |
| of Year        | Additions                              | Deductions   | of Year  | One Year  |
|                |  |  |  |   |
| \$ 116,967,284 | \$ 2,129,078                           | \$ 4,160,000   | \$ 114,936,362   | \$4,520,000   |
| 5,985,801      |  | 479,081  | 5,506,720  | 479,081   |
| 122,953,085    | 2,129,078                              | 4,639,081  | 120,443,082  | 4,999,081   |
| 893,682        | 65,752                                 | 14,911   | 944,523  | =   |
| 373,225        | -                                      | 90,286   | 282,939  | 92,348  |
| 699,112        | -                                      | 174,778  | 524,334  | 174,778   |
| 7,677,479      | 1,802,451                              | 1,986,533  | 7,493,397  |   |
| 9,643,498      | 1,868,203                              | 2,266,508  | 9,245,193  | 267,126   |
| \$ 132,596,583 | \$ 3,997,281                           | \$ 6,905,589   | \$ 129,688,275   | \$ 5,266,207  |
|                | Beginning<br>of Year<br>\$ 116,967,284 | Beginning of Year Additions  \$ 116,967,284 \$ 2,129,078 | Beginning of Year         Additions         Deductions           \$ 116,967,284         \$ 2,129,078         \$ 4,160,000           5,985,801         -         479,081           122,953,085         2,129,078         4,639,081           893,682         65,752         14,911           373,225         -         90,286           699,112         -         174,778           7,677,479         1,802,451         1,986,533           9,643,498         1,868,203         2,266,508 | Beginning of Year         Additions         Deductions         End of Year           \$ 116,967,284         \$ 2,129,078         \$ 4,160,000         \$ 114,936,362           5,985,801         -         479,081         5,506,720           122,953,085         2,129,078         4,639,081         120,443,082           893,682         65,752         14,911         944,523           373,225         -         90,286         282,939           699,112         -         174,778         524,334           7,677,479         1,802,451         1,986,533         7,493,397           9,643,498         1,868,203         2,266,508         9,245,193 |

### **Description of Debt**

Payments on the general obligation bonds are made by the bond interest and redemption fund with local property tax revenues. Payments on the lease revenue bonds are made by the capital outlay fund with Measure G funds. The capital leases are paid by the general fund. The compensated absences, supplemental retirement plan, and OPEB liability will be paid by the fund for which the employee worked.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **General Obligations Bonds**

General obligation bonds were approved by a local election in 2002. The total amount approved by the voters was \$124,500,000.

In May 2003, the District issued 2002 General Obligation Bonds, Series A in the amount of \$80,000,000 for the purpose of construction and repairing college education facilities.

In March 2005, the District issued \$81,349,812 of General Obligation Refunding Bonds with interest rates ranging from 3 percent to 5 percent to advance refund the 2003 issued and outstanding term bonds with remaining obligation of \$77,045,000. The final maturity date of the bonds is August 1, 2022. After payment of issuance and related costs of \$1,002,244 the net proceeds of the bond sale were \$88,845,928. \$80,406,861 of the net proceeds was used to purchase U.S. government securities and those securities were deposited in an irrevocable trust with an escrow agent to provide debt service payments until the term bonds are paid in full. The advanced refunding met the requirements of a legal debt defeasance and the prior bond issuance is removed from the District's government wide financial statements. The premium from the bond issuance of \$8,498,361 and gain on defeasance of \$702,367 are capitalized and being amortized over the life of the bond.

In May 2005, the District issued 2002 General Obligation Bonds, Series B in the amount of \$44,495,279 for the purpose of construction and repairing college education facilities. The final maturity date of the bonds is August 1, 2031.

In June 2013, the District issued 2012 General Obligation Bonds, Series A in the amount of \$89,996,899 and Series B for \$30,000,000 for the purpose of construction and repairing college education facilities. The final maturity date of the bonds is August 1, 2047.

|          |                                    |   | Bonds  |   |  |  | Bonds   |
|----------|------------------------------------|---|--|---|--|--|---|
| Maturity | Interest                           | Original  | Outstanding  |   |  |  | Outstanding   |
| Date     | Rate                               | Issue   | July 1, 2012   | Issued  | Accreted   | Redeemed   | June 30, 2013   |
| 8/1/2022 | 3.0%-5.0%                          | \$81,349,812  | \$ 63,292,999  | \$ -  | \$1,640,156  | \$4,055,000  | \$ 60,878,155   |
| 8/1/2031 | 4.0%-5.0%                          | 44,495,279  | 51,643,363   | -   | 539,636  | 465,000  | 51,717,999  |
| 8/1/2047 | 2.0%-5.49%                         | 89,996,899  | -  | 89,996,899  | -  | -  | 89,996,899  |
| 8/1/2040 | 2.8%-5.5%                          | 30,000,000  | -  | 30,000,000  | -  | -  | 30,000,000  |
|          |                                    |   | \$ 114,936,362   | \$ 119,996,899  | \$2,179,792  | \$4,520,000  | \$ 232,593,053  |
|          | Date  8/1/2022  8/1/2031  8/1/2047 | Date         Rate           8/1/2022         3.0%-5.0%           8/1/2031         4.0%-5.0%           8/1/2047         2.0%-5.49% | Date         Rate         Issue           8/1/2022         3.0%-5.0%         \$81,349,812           8/1/2031         4.0%-5.0%         44,495,279           8/1/2047         2.0%-5.49%         89,996,899 | Maturity         Interest Pate         Original Issue         Outstanding July 1, 2012           8/1/2022         3.0%-5.0%         \$81,349,812         \$63,292,999           8/1/2031         4.0%-5.0%         44,495,279         51,643,363           8/1/2047         2.0%-5.49%         89,996,899         -           8/1/2040         2.8%-5.5%         30,000,000         - | Maturity Date         Interest Rate         Original Issue         Outstanding July 1, 2012         Issued           8/1/2022         3.0%-5.0%         \$81,349,812         \$63,292,999         \$ -           8/1/2031         4.0%-5.0%         44,495,279         51,643,363         -           8/1/2047         2.0%-5.49%         89,996,899         -         89,996,899           8/1/2040         2.8%-5.5%         30,000,000         -         30,000,000 | Maturity Date         Rate Rate         Issue Issue         July 1, 2012         Issued         Accreted           8/1/2022         3.0%-5.0%         \$81,349,812         \$63,292,999         \$ -         \$1,640,156           8/1/2031         4.0%-5.0%         44,495,279         51,643,363         -         539,636           8/1/2047         2.0%-5.49%         89,996,899         -         89,996,899         -           8/1/2040         2.8%-5.5%         30,000,000         -         30,000,000         - | Maturity Date         Rate Rate Rate         Issue Issue         July 1, 2012 July 1, 2012         Issued         Accreted Accreted         Redeemed Redeemed           8/1/2022         3.0%-5.0%         \$81,349,812         \$63,292,999         \$ -         \$1,640,156         \$4,055,000           8/1/2031         4.0%-5.0%         44,495,279         51,643,363         -         539,636         465,000           8/1/2047         2.0%-5.49%         89,996,899         -         89,996,899         -         -           8/1/2040         2.8%-5.5%         30,000,000         -         30,000,000         -         - |

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **Debt Maturity**

|                    |                |                | Interest to   |                |
|--------------------|----------------|----------------|---------------|----------------|
| Fiscal Year        | Principal      | Interest       | Maturity      | Total          |
| 2014               | \$ 4,900,000   | \$ 8,918,245   | \$ -          | \$ 13,818,245  |
| 2015               | 6,730,000      | 8,150,367      | -             | 14,880,367     |
| 2016               | 8,070,000      | 7,566,692      | -             | 15,636,692     |
| 2017               | 8,532,169      | 7,185,492      | 242,831       | 15,960,492     |
| 2018               | 9,640,000      | 6,751,542      | -             | 16,391,542     |
| 2019-2023          | 34,629,811     | 28,442,264     | 9,750,188     | 72,822,263     |
| 2024-2028          | 23,638,946     | 28,191,008     | 27,921,052    | 79,751,006     |
| 2029-2033          | 26,891,013     | 26,753,399     | 22,263,987    | 75,908,399     |
| 2034-2038          | 13,381,617     | 22,896,689     | 8,977,194     | 45,255,500     |
| 2039-2043          | 27,723,433     | 17,195,103     | 12,001,750    | 56,920,286     |
| 2044-2048          | 55,785,000     | 6,547,842      |               | 62,332,842     |
| Total              | 219,921,989    | \$ 168,598,643 | \$ 81,157,002 | \$ 469,677,634 |
| Accretions to date | 12,671,064     |                |               |                |
| Total              | \$ 232,593,053 |                |               |                |
|                    |                |                |               |                |

### **Lease Revenue Bonds**

In May 2013, the District issued Lease Revenue Bonds in the amount of \$12,300,000 for the purpose of solar projects.

| Year Ending | Lease        |              |              |
|-------------|--------------|--------------|--------------|
| June 30,    | Principal    | Interest     | Total        |
| 2014        | \$ 340,188   | \$ 832,095   | \$ 1,172,283 |
| 2015        | 688,300      | 531,657      | 1,219,957    |
| 2016        | 699,003      | 500,494      | 1,199,498    |
| 2017        | 709,873      | 468,847      | 1,178,720    |
| 2018        | 720,911      | 436,708      | 1,157,619    |
| 2019-2023   | 3,776,236    | 1,683,685    | 5,459,921    |
| 2024-2028   | 4,079,112    | 801,844      | 4,880,956    |
| 2029        | 1,286,377    | 58,165       | 1,344,541    |
|             | \$12,300,000 | \$ 5,313,495 | \$17,613,495 |
|             |              |              |              |

### **Capital Lease Obligations**

The District has entered into various lease-purchase agreements for equipment originally valued at \$1,200,000 under agreements which provide for title to pass upon expiration of the lease period. Interest charged on certain lease-purchase agreements is calculated at 65 percent to 72 percent of prime rates. The capitalized lease obligations are generally collateralized by the leased property. The annual debt service for these leases is paid from the operating revenues of the District.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

| Capital improvements                     | \$<br>1,200,000 |
|--|-----------------|
| Less: Estimated accumulated depreciation | <br>672,000     |
| Total                                    | \$<br>528,000   |
|  |                 |

| Year Ending                             |    | Lease   |
|---|----|---------|
| June 30,                                | P  | ayment  |
| 2014                                    | \$ | 98,326  |
| 2015                                    |    | 98,327  |
| Total                                   |    | 196,653 |
| Less: Amount Representing Interest      |    | 6,062   |
| Present Value of Minimum Lease Payments | \$ | 190,591 |

### **Supplemental Retirement Plan**

The district by board resolution offered a Supplementary Retirement Plan through PARS (Public Agency Retirement Services) effective April 21, 2010. Seventeen faculty, staff, and administrators participated in the program and have retired. The district will fund the annuity premiums as follows:

| Year Ending | Retirement |
|-------------|------------|
| June 30,    | Payment    |
| 2014        | \$ 174,778 |
| 2015        | 174,778_   |
| Total       | \$ 349,556 |

### **Other Postemployment Benefits Obligation**

The District's annual required contribution for the year ended June 30, 2013, was \$1,718,356, and contributions made by the District during the year were \$1,497,258, which resulted in a net increase to the net OPEB obligation of \$305,193. As of June 30, 2013, the net OPEB obligation was \$7,714,495. See Note 11 for additional information regarding the OPEB obligation and the postemployment benefits plan.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

# NOTE 11 - POSTEMPLOYMENT HEALTH CARE PLAN AND OTHER POSTEMPLOYMENT BENEFITS (OPEB) OBLIGATION

The District provides postemployment health care benefits for retired employees in accordance with negotiated contracts with the various bargaining units of the District.

|                         | <u>Faculty</u>               | <b>Classified</b>            | <b>Management</b>            | <b>Operating Engineers</b>   |
|-------------------------|------------------------------|------------------------------|------------------------------|------------------------------|
| Benefit types provided  | Medical, dental and vision * |
| Duration of Benefits    | 10 years **                  | 5, 8, or 10 years **         | 5, 8, or 10 years **         | 5, 8, or 10 years **         |
| Required Service        | 15 years ***                 | 10 years                     | 10 years                     | 10 years                     |
| Minimum Age             | 55                           | 50                           | 50                           | 50                           |
| Dependent Coverage      | Spouse                       | Spouse                       | Spouse                       | Spouse                       |
| District Contribution % | 100%                         | 100%                         | 100%                         | 100%                         |
| District Cap            | None                         | None                         | None                         | None                         |

<sup>\*</sup> Some retirees do not receive all three benefit types.

### **Plan Description**

The District Plan provides medical and dental, and vision insurance benefits to eligible retirees and their spouses. Membership in the Plan consists of 118 retirees and beneficiaries currently receiving benefits, and 329 active employee plan members. The District is a member of the California Community College League Retiree Health Benefit Program, which is an investment program used to set aside funds for future retiree benefits. Separate financial statements for the Investment Trust can be obtained by contacting the California Community College League Retiree Health Benefit Program at 2017 O Street, Sacramento CA 95811.

### **Funding Policy**

The contribution requirements of plan members and the District are established and may be amended by the District and the District's bargaining units. The required contribution is based on projected pay-as-you-go financing requirements with an additional amount to prefund benefits as determined annually through agreements between the District and the bargaining units. For fiscal year 2012-2013, the District paid \$1,497,258 in pay as you go health premiums and did not contribute any additional amounts to the JPA Investment Trust in 2012-13. In addition, the District has accrued a payable of \$123,101 to be transferred to the trust after June 30, 2013.

### **Annual OPEB Cost and Net OPEB Obligation**

The District's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the payments of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial accrued liabilities (UAAL) (or funding costs) over a period not to exceed 30 years.

<sup>\*\*</sup>Retirees electing coverage for less than 10 years receive cash payments depending on the duration elected. Retirees may waive retiree health benefits in exchange for cash payments. Faculty and management may waive dental benefits in exchange for cash payments.

<sup>\*\*\*</sup>Faculty hired before July 1, 2004 only need 10 years of service

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed through payment of pay as you go amounts and contributions to the Investment Trust, and changes in the District's net OPEB obligation to the Plan:

| Annual required contribution               | \$<br>1,718,356 |
|--|-----------------|
| Total contributions                        | (1,497,258)     |
| Increase (decrease) in net OPEB obligation | <br>221,098     |
| Net OPEB obligation, July 1, 2012          | 7,493,397       |
| Net OPEB obligation, June 30, 2013         | \$<br>7,714,495 |

The annual OPEB cost, the percentage of annual OPEB cost contributed through pay as you go amounts and to the Investment Trust, and the net OPEB obligation for the past three years is as follows:

| Fiscal Year | Annual           | Actual       | Percentage  | Net OPEB     |
|-------------|------------------|--------------|-------------|--------------|
| Ended       | <b>OPEB Cost</b> | Contribution | Contributed | Obligation   |
| June, 2013  | \$ 1,718,356     | \$ 1,497,258 | 87%         | \$ 7,714,495 |
| June, 2012  | 1,802,451        | 1,986,533    | 110%        | 7,493,397    |
| June, 2011  | 1,509,429        | 1,604,049    | 106%        | 7,677,479    |

### **Funding Status and Funding Progress**

Actuarial valuation of an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the Plan and the annual required contribution of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information, follows the notes to the financial statements and presents multiyear trend information about whether the actuarial value of Investment Trust assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive Plan (the Plan as understood by the employer and the Plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and the Plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial values of assets, consistent with the long-term perspective of the calculations.

In the October 1, 2010, actuarial valuation, the entry age normal method was used. The actuarial assumptions included a 6.5 percent investment rate of return (net of administrative expenses), based on the Plan being funded in an irrevocable employee benefit trust fund invested in a long-term fixed income portfolio. Healthcare cost trend rates 4 percent. The UAAL is being amortized using the level percent of payroll method. The remaining amortization period at June 30, 2012, was 22 years. The actuarial value of assets was \$1,016,238 as of this actuarial valuation.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### NOTE 12 - RISK MANAGEMENT

### **Insurance Coverage**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

### **Joint Powers Authority Risk Pools**

During fiscal year ending June 30, 2013, the District contracted with the Northern Community Colleges Self Insurance Authority, a Joint Powers Authority for property and liability insurance coverage. Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year.

### **Workers' Compensation**

For fiscal year 2012-2013, the District participated in the Northern Community Colleges Self Insurance Authority Joint Powers Authority (JPA), an insurance purchasing pool. The intent of the JPA is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the JPA. The workers' compensation experience of the participating districts is calculated as one experience, and a common premium rate is applied to all districts in the JPA. Each participant pays its workers' compensation premium based on its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall saving. A participant will then either receive money from or be required to contribute to the "equity-pooling fund." This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the JPA. Participation in the JPA is limited to K-12 and community college districts that can meet the JPA's selection criteria.

### **Employee Medical Benefits**

The District has contracted with Kaiser, Blue Shield, and Healthnet to provide employee medical benefits. Rates are set through an annual calculation process. The District pays a monthly premium based on plan membership.

| Insurance Program / Company Name                     | Type of Coverage      | Li           | mits           |
|--|-----------------------|--------------|----------------|
| Northern Community Colleges Self Insurance Authority | Workers' Compensation | Statuto      | ry Limits      |
| Northern Community Colleges Self Insurance Authority | Liability             | \$           | 25,000,000     |
| SAFER  | Excess Liability      | \$25,000,000 | - \$50,000,000 |
| Northern Community Colleges Self Insurance Authority | Property              | \$           | 250,000,000    |

### NOTE 13 - EMPLOYEE RETIREMENT SYSTEMS

Qualified employees are covered under multiple-employer retirement plans maintained by agencies of the State of California. Certificated employees are members of the California State Teachers' Retirement System (CalSTRS) and classified employees are members of the California Public Employees' Retirement System (CalPERS).

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **CalSTRS**

### **Plan Description**

The District contributes to CalSTRS, a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalSTRS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and survivor benefits to beneficiaries. Benefit provisions are established by State statutes, as legislatively amended, within the State Teachers' Retirement Law. CalSTRS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalSTRS annual financial report may be obtained from CalSTRS, 100 Waterfront Place, West Sacramento, CA 95605.

### **Funding Policy**

Active members are required to contribute 8.0 percent of their salary, and the District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalSTRS Teachers' Retirement Board. The required employer contribution rate for fiscal year 2012-2013 was 8.25 percent of annual payroll. The contribution requirements of the plan members are established by State statute. The District's contributions to CalSTRS for the fiscal years ended June 30, 2013, 2012, and 2011, were \$1,269,088, \$1,301,476, and \$1,401,028, respectively, and equal 100 percent of the required contributions for each year.

### **CalPERS**

### **Plan Description**

The District contributes to the School Employer Pool under CalPERS a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and survivor benefits to plan members and beneficiaries. Benefit provisions are established by State statutes, as legislatively amended, within the Public Employees' Retirement Laws. CalPERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalPERS' annual financial report may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, CA 95811.

### **Funding Policy**

Active plan members are required to contribute 7.0 percent of their salary, and the District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The required employer contribution rate for fiscal year 2012-2013 was 11.417 percent of covered payroll. The contribution requirement of the plan members are established by State statute. The District's contributions to CalPERS for fiscal years ending June 30, 2013, 2012, and 2011, were \$1,175,242, \$1,076,649, and \$1,098,965, respectively, and equaled 100 percent of the required contributions for each year.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### **Tax Deferred Annuity**

As established by Federal law, all public sector employees who are not members of their employer's existing retirement system (CalSTRS or CalPERS) must be covered by Social Security or an alternative plan. The District has elected to use STRS cash balance program as its alternative plan. Contributions made by the District and an employee vest immediately. The District contributes 4 percent of an employee's gross earnings. An employee is required to contribute 4 percent of his or her gross earnings to the pension plan.

### **On-Behalf Payments**

The State of California makes contributions to CalSTRS and CalPERS on behalf of the District. These payments consist of State General Fund contributions to CalSTRS for the fiscal years ended June 30, 2013, 2012, and 2011, which amounted to \$876,939, \$886,274, and \$722,836, respectively. The 2013 contribution rate was 5.176 percent of salaries subject to CalSTRS. Contributions are no longer appropriated in the annual Budget Act for the legislatively mandated benefits to CalPERS. Therefore, there is no on behalf contributions rate for CalPERS. No contributions were made for CalPERS for the years ended June 30, 2013, 2012, and 2011. Under accounting principles generally accepted in the United States of America, these amounts are to be reported as revenues and expenses. These amounts have been reflected in the basic financial statements as a component of nonoperating revenue and employee benefit expense.

### **Deferred Compensation**

The District offers its employees a CalPERS administered 457 Deferred Compensation Program (the Program). The Program, available to all permanent employees, permits them to defer a portion of pre-tax salary into investment of an individual's own choosing until future years. The deferred compensation is not available to the employees or their beneficiaries until termination, retirement, death, or an unforeseeable emergency. The CalPERS Board controls the investment and administrative functions of the CalPERS 457 Deferred Compensation Program. The Board for the exclusive benefit of participating employees, which adds security, holds the assets in trust.

### NOTE 14 - PARTICIPATION IN PUBLIC ENTITY RISK POOLS AND JOINT POWERS AUTHORITIES

The District is a member of the Northern California Community Colleges Self Insurance Authority and the California Community College League Retiree Health Benefit Program, Joint Powers Authorities. The District pays annual premiums for its property and liability coverage and a fee to use the retirement plan investment trust. The relationship between the District and the JPAs are such that they are not component units of the District for financial reporting purposes.

The JPAs have budgeting and financial reporting requirements independent of member units and their financial statements are not presented in these financial statements; however, transactions between the JPA and the District are included in these statements. Audited financial statements are available from the respective entities.

The District's share of year-end assets, liabilities, or fund equity has not been calculated.

During the year ended June 30, 2013, the District made payments of approximately \$ 1,002,246 to the Northern California Community Colleges Self Insurance Authority.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

### NOTE 15 - COMMITMENTS AND CONTINGENCIES

### Grants

The District receives financial assistance from Federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2013.

### Litigation

The District is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the District at June 30, 2013.

### **Construction Commitments**

As of June 30, 2013, the District had the following commitments with respect to the capital projects:

|                    | Remaining    | Expected    |
|--------------------|--------------|-------------|
|                    | Construction | Date of     |
| CAPITAL PROJECT    | Commitment   | Completion  |
| Building 1300      | \$ 532,288   | August-13   |
| Fairfield Sunpower | 6,564,925    | December-13 |
| Vacaville Sunpower | 780,120      | January-14  |
| Vallejo Sunpower   | 110,171      | July-13     |
|                    | \$ 7,987,504 |             |
|                    |              |             |

D - --- :-- :-- :-- -

### **Deferral of State Apportionments**

Certain apportionments owed to the District for funding of FTES, categorical programs, and construction reimbursements which are attributable to the 2012-2013 fiscal year have been deferred to the 2013-2014 fiscal year. The total amount of funding deferred into the 2013-2014 fiscal year was \$ 8,875,812. As of the date of the audit report, the entire amount has been received. These deferrals of apportionment are considered permanent with future funding also being subject to deferral into future years.

### NOTE 16 - RESTATEMENT OF PRIOR YEAR FUND BALANCES

The District's prior year beginning net position has been restated as of June 30, 2013.

Effective fiscal year 2012-2013, the District was required to capitalize interest as part of the historical cost of constructing certain business-type activity assets. This required a change in accounting principle and restatement of beginning net position. In addition, a restatement of prior year construction overhead allocation was recorded.

| Net Position - Beginning  | \$ 29,767,783 |
|---|---------------|
| Restatement of capital assets for implementation of GASB Statement No. 62 | 17,195,575    |
| Restatement of capital assets for overhead allocations                    | 8,295,910     |
| Net Position - Beginning, as Restated                                     | \$ 55,259,268 |

REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF OTHER POSTEMPLOYMENT BENEFITS (OPEB) FUNDING PROGRESS

# FOR THE YEAR ENDED JUNE 30, 2013

| Actuarial<br>Valuation<br>Date | tuarial Value<br>f Assets (a) | Actuarial Accrued Liability (AAL) - Method Used (b) | Unfunded<br>AAL<br>(UAAL)<br>(b - a) | ed Ratio<br>a / b) | Covered<br>Payroll (c) | UAAI<br>Percent<br>Covered<br>([b - a | age of<br>Payroll |
|--------------------------------|-------------------------------|---|--------------------------------------|--------------------|------------------------|---------------------------------------|-------------------|
| March 1, 2008                  | \$<br>937,234                 | \$<br>14,444,447                                    | \$<br>13,507,213                     | 6.5%               | \$<br>34,304,656       |                                       | 39.4%             |
| October 1, 2010                | 1,016,238                     | 17,015,810  | 15,999,572                           | 6.0%               | \$<br>35,333,796       |                                       | 45.3%             |

### APPENDIX C

### FORM OF CONTINUING DISCLOSURE CERTIFICATE FOR THE BONDS

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the Solano Community College District (the "District") in connection with the issuance of \$\_\_\_\_\_ of the District's 2014 General Obligation Refunding Bonds, Series A and Series B (the "Bonds"). The Bonds are being issued pursuant to a Resolution of the Board of Trustees of the District adopted on March 20, 2013. The District covenants and agrees as follows:

SECTION 1. <u>Purpose of the Disclosure Certificate</u>. This Disclosure Certificate is being executed and delivered by the District for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with S.E.C. Rule 15c2-12(b)(5).

SECTION 2. <u>Definitions.</u> In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the District pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Beneficial Owner" shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes.

"Dissemination Agent" shall mean Willdan Financial Services, or any successor Dissemination Agent designated in writing by the District (which may be the District) and which has filed with the District a written acceptance of such designation.

"Holders" shall mean the registered owners of the Bonds.

"Listed Events" shall mean any of the events listed in Section 5(a) or 5(b) of this Disclosure Certificate.

"Official Statement" shall mean the Official Statement, dated as of March \_\_\_, 2014, relating to the offer and sale of the Bonds.

"Participating Underwriters" shall mean Piper Jaffray & Co., as representative of itself and and RBC Capital Markets, LLC, or any of the original Underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

"Repository" shall mean, the Municipal Securities Rulemaking Board, which can be found at http://emma.msrb.org/, or any other repository of disclosure information that may be designated by the Securities and Exchange Commission as such for purposes of the Rule in the future.

"Rule" shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

"State" shall mean the State of California.

### SECTION 3. Provision of Annual Reports.

- (a) The District shall, or shall cause the Dissemination Agent to, not later than nine months after the end of the District's fiscal year (presently ending June 30), commencing with the report for the 2013-14 Fiscal Year, provide to the Repository an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; *provided* that the audited financial statements of the District may be submitted separately from the balance of the Annual Report and later than the date required above for the filing of the Annual Report if they are not available by that date. If the District's fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(b).
- (b) Not later than thirty (30) days (nor more than sixty (60) days) prior to said date the Dissemination Agent shall give notice to the District that the Annual Report shall be required to be filed in accordance with the terms of this Disclosure Certificate. Not later than fifteen (15) Business Days prior to said date, the District shall provide the Annual Report in a format suitable for reporting to the Repository to the Dissemination Agent (if other than the District). If the District is unable to provide to the Repository an Annual Report by the date required in subsection (a), the District shall send a notice to the Repository in substantially the form attached as Exhibit A with a copy to the Dissemination Agent. The Dissemination Agent shall not be required to file a Notice to Repository of Failure to File an Annual Report.
- (c) The Dissemination Agent shall file a report with the District stating it has filed the Annual Report in accordance with its obligations hereunder, stating the date it was provided.
- SECTION 4. <u>Content and Form of Annual Reports</u>. (a) The District's Annual Report shall contain or include by reference the following:
  - 1. The audited financial statements of the District for the prior fiscal year, prepared in accordance with generally accepted accounting principles as promulgated to apply to governmental entities from time to time by the Governmental Accounting Standards Board. If the District's audited financial statements are not available by the time the Annual Report is required to be filed pursuant to Section 3(a), the Annual Report shall contain unaudited financial statements in a format similar to the financial statements contained in the final Official Statement, and the audited financial statements shall be filed in the same manner as the Annual Report when they become available.
  - 2. Material financial information and operating data with respect to the District of the type included in the Official Statement in the following categories (to the extent not included in the District's audited financial statements):
    - (a) State funding received by the District for the last completed fiscal year;
    - (b) FTES of the District for the last completed fiscal year;
    - (c) outstanding District indebtedness;
  - (d) summary financial information on revenues, expenditures and fund balances for the District's general fund reflecting adopted budget for the current fiscal year.

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the District or related public entities, which have been submitted to the Repository or the Securities and Exchange Commission. If the document included by reference is a final official statement, it must be available from the Municipal Securities Rulemaking Board. The District shall clearly identify each such other document so included by reference.

(b) The Annual Report shall be filed in an electronic format, and accompanied by identifying information, as prescribed by the Municipal Securities Rulemaking Board.

### SECTION 5. Reporting of Significant Events.

- (a) Pursuant to the provisions of this Section 5(a), the District shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds in a timely manner not in excess of 10 business days after the occurrence of the event:
  - 1. principal and interest payment delinquencies.
  - 2. tender offers.
  - 3. defeasances.
  - 4. rating changes.
  - 5. adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, or Notices of Proposed Issue (IRS Form 5701-TEB).
    - 6. unscheduled draws on the debt service reserves reflecting financial difficulties.
    - 7. unscheduled draws on credit enhancement reflecting financial difficulties.
    - 8. substitution of the credit or liquidity providers or their failure to perform.
  - 9. bankruptcy, insolvency, receivership or similar event (within the meaning of the Rule) of the District. For the purposes of the event identified in this Section 5(a)(9), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the District in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the District, or if such jurisdiction has been assumed by leaving the existing governmental body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the District.
- (b) Pursuant to the provisions of this Section 5(b), the District shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds, if material:
  - 1. non-payment related defaults.
  - 2. modifications to rights of Bondholders.
  - 3. optional, contingent or unscheduled Bond calls.

- 4. unless described under Section 5(a)(5) above, material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds.
  - 5. release, substitution or sale of property securing repayment of the Bonds.
- 6. the consummation of a merger, consolidation, or acquisition involving the District or the sale of all or substantially all of the assets of the District, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms.
- 7. Appointment of a successor or additional trustee or paying agent with respect to the Bonds or the change of name of such a trustee or paying agent.
- (c) Whenever the District obtains knowledge of the occurrence of a Listed Event under Section 5(b) hereof, the District shall as soon as possible determine if such event would be material under applicable federal securities laws.
- (d) If the District determines that knowledge of the occurrence of a Listed Event under Section 5(b) hereof would be material under applicable federal securities laws, the District shall (i) file a notice of such occurrence with the Repository in a timely manner not in excess of 10 business days after the occurrence of the event or (ii) provide notice of such reportable event to the Dissemination Agent in format suitable for filing with the Repository in a timely manner not in excess of 10 business days after the occurrence of the event. The Dissemination Agent shall have no duty to independently prepare or file any report of Listed Events. The Dissemination Agent may conclusively rely on the District's determination of materiality pursuant to Section 5(c).
- SECTION 6. <u>Termination of Reporting Obligation</u>. The District's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds. If such termination occurs prior to the final maturity of the Bonds, the District shall give notice of such termination in the same manner as for a Listed Event under Section 5(a) or Section 5(b), as applicable.
- SECTION 7. <u>Dissemination Agent</u>. The District may, from time to time, appoint or engage a Dissemination Agent (or substitute Dissemination Agent) to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent may resign upon fifteen (15) days written notice to the District. Upon such resignation, the District shall act as its own Dissemination Agent until it appoints a successor. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report prepared by the District pursuant to this Disclosure Certificate and shall not be responsible to verify the accuracy, completeness or materiality of any continuing disclosure information provided by the District. The District shall compensate the Dissemination Agent for its fees and expenses hereunder as agreed by the parties. Any entity succeeding to all or substantially all of the Dissemination Agent's corporate trust business shall be the successor Dissemination Agent without the execution or filing of any paper or further act.

SECTION 8. <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Disclosure Certificate, the District may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

- (a) If the amendment or waiver relates to the provisions of Sections 3(a), 4, 5(a) or 5(b), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;
- (b) The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances;
- (c) The amendment or waiver does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners of the Bonds; and
- (d) No duties of the Dissemination Agent hereunder shall be amended without its written consent thereto.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the District shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the District. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(b), and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

SECTION 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the District from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the District chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the District shall have no obligation under this Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 10. <u>Default</u>. In the event of a failure of the District to comply with any provision of this Disclosure Certificate any Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the District to comply with its obligations under this Disclosure Certificate. A default under this Disclosure Certificate shall not be deemed an event of default under the Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the District to comply with this Disclosure Certificate shall be an action to compel performance.

SECTION 11. <u>Duties, Immunities and Liabilities of Dissemination Agent</u>. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate. The Dissemination Agent acts hereunder solely for the benefit of the District; this Disclosure Certificate shall

confer no duties on the Dissemination Agent to the Participating Underwriters, the Holders and the Beneficial Owners. The District agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's gross negligence or willful misconduct. The obligations of the District under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds. The Dissemination Agent shall have no liability for the failure to report any event or any financial information as to which the District has not provided an information report in format suitable for filing with the Repository. The Dissemination Agent shall not be required to monitor or enforce the District's duty to comply with its continuing disclosure requirements hereunder.

SECTION 12. <u>Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the District, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

| Dated:, 2014  | SOLANO COMMUNITY COLLEGE DISTRICT              |  |  |  |
|---|--|--|--|--|
|   | By: Vice-President, Finance and Administration |  |  |  |
| Acknowledged and accepted by:                         |  |  |  |  |
| WILLDAN FINANCIAL SERVICES,<br>As Dissemination Agent |  |  |  |  |
| By:Vice-President                                     |  |  |  |  |

### **EXHIBIT A**

# NOTICE TO REPOSITORY OF FAILURE TO FILE ANNUAL REPORT

| Name of District: SOLANO COMMUNIT      | ΓΥ COLLEGE DISTRICT  |
|--|--|
| Name of Bond Issue: 2014 General Oblig | ation Refunding Bonds, Series A and Series B   |
| Date of Issuance:, 2014                |  |
|  | District has not provided an Annual Report with respect to the Continuing Disclosure Certificate relating to the Bonds. The will be filed by |
| Dated:                                 |  |
|  | SOLANO COMMUNITY COLLEGE<br>DISTRICT   |
|  | By[form only; no signature required]   |



### APPENDIX D

# GENERAL ECONOMIC AND DEMOGRAPHIC INFORMATION FOR THE CITIES OF FAIRFIELD AND VALLEJO AND THE COUNTY OF SOLANO

The following information concerning the City of Fairfield, the City of Vallejo and the County of Solano is included only for the purpose of supplying general information regarding the community. Information in this Appendix has been assembled from various sources, including the public domain, and is believed to be reliable; however, the District does not warrant the accuracy or thoroughness of this information. The Bonds are not a debt of the County.

### **The County**

Solano County (the "County") is one of the nine counties which constitute the greater metropolitan San Francisco Bay Area and one of the counties that originally formed when California achieved statehood in 1850. It lies between the Cities and Counties of San Francisco and Sacramento, located approximately 45 miles northeast of the former and 45 miles southwest of the latter. The County encompasses over 909 square miles, with 829 square miles of that being on land. Five other counties border the County, with its Bay Area neighbors Napa County to the north-northwest and Contra Costa County to the south. Sacramento County is to its east, Sonoma County is to the west, and Yolo County is also north of the County.

The majority of the land of the County is used for agricultural purposes, with half of that land being used for irrigated agriculture. Agriculture is naturally a major component of the County's economy; its diversified agriculture leaving the County as a major producer of livestock including cattle and sheep, nursery stock, tomatoes, hay, grapes, walnuts and corn.

The County is a general law county governed by a five-member Board of Supervisors each serving four year terms. In addition to serving its unincorporated areas, there are seven jurisdictions that are served by the County: the Cities of Benicia, Dixon, Fairfield ("Fairfield"), Rio Vista, Suisun City, Vacaville and Vallejo ("Vallejo").

Four interstates cross the County, with Interstate 80 bisecting the County from southwest to northeast, crossing through six of the Counties seven cities including Fairfield and Vallejo and connecting the County with San Francisco and Sacramento. Interstate 680, which begins in Fairfield, winds through the East Bay and extends to San Jose. A series of public transportation routes, including ferry service, serve the County and connect with other Bay Area public transit providers including Bay Area Rapid Transit.

### Fairfield

Fairfield was incorporated in 1892 and has a council-manager form of government. It lies equidistant from the Cities of San Francisco and Sacramento, approximately 38 miles from the centers of each city. It is 37 square miles in area and is located in the center and western parts of the County, at the gateway to the Sacramento Valley to the east. Fairfield is the County seat, and the second-largest population of any city in the County, after Vallejo. The basis for much of Fairfield's economy lies in light manufacturing as well as Travis Air Force Base.

### Vallejo

Vallejo is the largest city in the county in both population and area, as its nearly 49 square miles of area are nestled in the southwestern corner of the County, at the junction of the Napa River with Suisun Bay and San Pablo Bay. Its location places it closer to San Francisco, which is only 32 miles away, than Sacramento, which is approximately 47 miles away. Mare Island Naval Shipyard, the first US Navy base on the Pacific Ocean, closed in 1996 and is currently being redeveloped for residential, commercial and further government use.

### **Population**

The County's population in 2013 was estimated to be 418,387 people. The County's 2013 population was approximately 6.0% greater than the population in 2000, representing an average annual compound growth rate of 0.4%. The combined population of Vallejo and Solano in 2013 was approximately 53.9% of the total population of the County.

A summary of the population estimates of Fairfield, Vallejo, the County and the State of California for the past 13 years is shown in the following table.

POPULATION ESTIMATES
2001-2013
City of Fairfield, City of Vallejo, County of Solano and State of California

|                     | City of Fa        | <u>irfield</u> | City of V         | <u>allejo</u> | County of         | <u>Solano</u> | State of Cal      | <u>ifornia</u> |
|---------------------|-------------------|----------------|-------------------|---------------|-------------------|---------------|-------------------|----------------|
|                     |                   | %              |                   | %             |                   | %             |                   | %              |
| Year <sup>(1)</sup> | <u>Population</u> | <u>Change</u>  | <u>Population</u> | <u>Change</u> | <u>Population</u> | <u>Change</u> | <b>Population</b> | <u>Change</u>  |
| $2000^{(2)}$        | 96,178            |                | 117,148           |               | 394,930           |               | 33,873,086        |                |
| 2001                | 97,643            | 1.5%           | 117,782           | 0.5%          | 399,476           | 1.2%          | 34,256,789        | 1.1%           |
| 2002                | 99,870            | 2.3            | 118,623           | 0.7           | 404,895           | 1.4           | 34,725,516        | 1.4            |
| 2003                | 101,526           | 1.7            | 118,893           | 0.2           | 407,882           | 0.7           | 35,163,609        | 1.3            |
| 2004                | 102,131           | 0.6            | 119,170           | 0.2           | 410,164           | 0.6           | 35,570,847        | 1.2            |
| 2005                | 102,553           | 0.4            | 117,993           | (1.0)         | 410,985           | 0.2           | 35,869,173        | 0.8            |
| 2006                | 103,047           | 0.5            | 117,325           | (0.6)         | 410,964           | 0.0           | 36,116,202        | 0.7            |
| 2007                | 102,828           | (0.2)          | 117,417           | 0.1           | 411,998           | 0.3           | 36,399,676        | 0.8            |
| 2008                | 103,993           | 1.1            | 116,752           | (0.6)         | 412,908           | 0.2           | 36,704,375        | 0.8            |
| 2009                | 103,781           | (0.2)          | 116,653           | (0.1)         | 412,832           | 0.0           | 36,966,713        | 0.7            |
| $2010^{(2)}$        | 105,321           | 1.5            | 115,942           | (0.6)         | 413,344           | 0.1           | 37,253,956        | 0.8            |
| 2011                | 105,955           | 0.6            | 115,773           | (0.1)         | 413,391           | 0.0           | 37,427,946        | 0.5            |
| 2012                | 106,897           | 0.9            | 116,496           | 0.5           | 415,787           | 0.6           | 37,668,804        | 0.6            |
| 2013                | 108,207           | 1.2            | 117,112           | 0.6           | 418,387           | 0.6           | 37,966,471        | 0.8            |

<sup>(1)</sup> As of January 1.

Source: 2000, 2010: U.S. Department of Commerce, Bureau of the Census, for April 1.

2001-09, 2011-13 (2000 and 2010 DRU Benchmark): California Department of Finance for January 1.

<sup>(2)</sup> As of April 1.

### **Personal Income**

Per capita personal income in the County grew by 49.2% from 2000 to 2012, representing an average annual compound growth of 3.1%. The following tables summarize per capita personal income for the County, the State of California and the United States for 2000 to 2012.

PER CAPITA PERSONAL INCOME 2000-2012 Solano County, State of California, and United States of America

| <b>V</b> 2 2 m(1)               | Calana Caunta | % Annual      | State of          | % Annual      | United States | % Annual      |
|---------------------------------|---------------|---------------|-------------------|---------------|---------------|---------------|
| $\underline{\text{Year}}^{(1)}$ | Solano County | <u>Change</u> | <u>California</u> | <u>Change</u> | of America    | <u>Change</u> |
| 2000                            | \$28,373      |               | \$33,404          |               | \$30,319      |               |
| 2001                            | 30,351        | 7.0%          | 34,063            | 2.0%          | 31,157        | 2.8%          |
| 2002                            | 31,154        | 2.6           | 34,222            | 0.5           | 31,481        | 1.0           |
| 2003                            | 32,609        | 4.7           | 35,298            | 3.1           | 32,271        | 2.5           |
| 2004                            | 34,109        | 4.6           | 37,150            | 5.2           | 34,300        | 6.3           |
| 2005                            | 35,571        | 4.3           | 38,969            | 4.9           | 35,888        | 4.6           |
| 2006                            | 37,537        | 5.5           | 41,627            | 6.8           | 38,127        | 6.2           |
| 2007                            | 39,332        | 4.8           | 43,157            | 3.7           | 39,804        | 4.4           |
| 2008                            | 39,899        | 1.4           | 43,609            | 1.0           | 40,873        | 2.7           |
| 2009                            | 38,957        | (2.4)         | 41,569            | (4.7)         | 39,357        | (3.7)         |
| 2010                            | 38,417        | (1.4)         | 42,297            | 1.8           | 40,163        | 2.0           |
| 2011                            | 39,719        | 3.4           | 44,666            | 5.6           | 42,298        | 5.3           |
| 2012                            | 42,354        | 6.6           | 46,477            | 4.1           | 43,735        | 3.4           |

Note: Per capita personal income was computed using Census Bureau midyear population estimates. All dollar estimates are in current dollars (not adjusted for inflation).

Source: U.S. Department of Commerce, Bureau of Economic Analysis.

### **Commercial Activity**

Taxable sales in the County, Fairfield and Vallejo from 2004 through 2011 are shown in the following tables.

### TAXABLE SALES 2004-2011 County of Solano

|             | Retail         | Retail Stores Taxable  |               | Total Outlets Taxable  |
|-------------|----------------|------------------------|---------------|------------------------|
| <u>Year</u> | <u>Permits</u> | Transactions (\$000's) | Total Permits | Transactions (\$000's) |
| 2004        | 4,110          | \$4,050,505            | 8,696         | \$5,752,631            |
| 2005        | 4,066          | 4,273,462              | 8,591         | 6,037,305              |
| 2006        | 4,061          | 4,397,858              | 8,568         | 6,453,137              |
| 2007        | 4,083          | 4,331,843              | 8,531         | 6,277,832              |
| 2008        | 4,080          | 3,881,504              | 8,499         | 6,032,523              |
| 2009        | 5,182          | 3,354,679              | 7,655         | 5,319,472              |
| 2010        | 5,354          | 3,494,615              | 7,839         | 5,233,333              |
| 2011        | 5,439          | 3,844,513              | 7,916         | 5,779,363              |

Note: In 2009, retail permits expanded to include permits for food services.

Source: "Taxable Sales in California (Sales & Use Tax)," California Board of Equalization.

## **TAXABLE SALES** 2004-2011 City of Fairfield

| <u>Year</u> | Retail<br><u>Permits</u> | Retail Stores Taxable<br>Transactions (\$000's) | Total Permits | Total Outlets Taxable<br>Transactions (\$000's) |
|-------------|--------------------------|---|---------------|---|
| 2004        | 1,062                    | \$1,331,500                                     | 2,039         | \$1,559,342                                     |
| 2005        | 1,079                    | 1,365,993                                       | 2,053         | 1,628,335                                       |
| 2006        | 1,105                    | 1,058,334                                       | 2,281         | 1,205,770                                       |
| 2007        | 1,043                    | 1,362,160                                       | 2,056         | 1,609,035                                       |
| 2008        | 1,038                    | 1,163,572                                       | 2,066         | 1,450,763                                       |
| 2009        | 1,260                    | 916,520   | 1,903         | 1,228,082                                       |
| 2010        | 1,339                    | 944,452   | 1,978         | 1,240,790                                       |
| 2011        | 1,391                    | 1,050,596                                       | 2,032         | 1,418,267                                       |

Note: In 2009, retail permits expanded to include permits for food services.

Source: "Taxable Sales in California (Sales & Use Tax)," California Board of Equalization.

### **TAXABLE SALES** 2004-2011 City of Vallejo

|             | Retail         | Retail Stores Taxable  |               | Total Outlets Taxable  |
|-------------|----------------|------------------------|---------------|------------------------|
| <u>Year</u> | <u>Permits</u> | Transactions (\$000's) | Total Permits | Transactions (\$000's) |
| 2004        | 1,165          | \$991,774              | 2,383         | \$1,191,112            |
| 2005        | 1,142          | 1,039,750              | 2,319         | 1,186,944              |
| 2006        | 1,105          | 1,058,334              | 2,281         | 1,205,770              |
| 2007        | 1,096          | 1,014,470              | 2,242         | 1,179,421              |
| 2008        | 1,084          | 889,146                | 2,186         | 1,075,150              |
| 2009        | 1,335          | 758,476                | 1,841         | 909,517                |
| 2010        | 1,364          | 796,794                | 1,880         | 919,508                |
| 2011        | 1,365          | 865,372                | 1,880         | 985,525                |

Note: In 2009, retail permits expanded to include permits for food services.

Source: "Taxable Sales in California (Sales & Use Tax)," California Board of Equalization.

### **Industry and Employment**

With respect to the County, the State and the United States, the following table summarizes the civilian labor force, employment, unemployment and unemployment rate for the years 2005 through 2012.

LABOR FORCE, EMPLOYMENT, UNEMPLOYMENT AND UNEMPLOYMENT RATE 2005-2012

County of Solano, State of California and the United States

| Year and Area       | Labor Force | Employment  | Unemployment | Unemployment Rate <sup>(1)</sup> |
|---------------------|-------------|-------------|--------------|----------------------------------|
| 2005                | ·           |             |              | <u></u>                          |
| Solano County       | 209,600     | 198,400     | 11,300       | 5.4%                             |
| State of California | 17,544,800  | 16,592,200  | 952,600      | 5.4                              |
| United States       | 149,320,000 | 141,730,000 | 7,591,000    | 5.1                              |
| 2006                |             |             |              |                                  |
| Solano County       | 210,000     | 199,700     | 10,200       | 4.9%                             |
| State of California | 17,686,700  | 16,821,300  | 865,400      | 4.9                              |
| United States       | 151,248,000 | 144,427,000 | 7,001,000    | 4.6                              |
| 2007                |             |             |              |                                  |
| Solano County       | 208,600     | 197,600     | 11,000       | 5.3%                             |
| State of California | 17,921,000  | 16,960,700  | 960,300      | 5.3                              |
| United States       | 153,124,000 | 146,047,000 | 7,078,000    | 4.6                              |
| 2008                |             |             |              |                                  |
| Solano County       | 211,200     | 196,800     | 14,400       | 6.8%                             |
| State of California | 18,207,300  | 16,893,900  | 1,307,600    | 7.2                              |
| United States       | 154,287,000 | 145,362,000 | 8,924,000    | 5.8                              |
| 2009                |             |             |              |                                  |
| Solano County       | 214,500     | 191,700     | 22,800       | 10.6%                            |
| State of California | 18,215,700  | 16,151,100  | 1,313,500    | 11.3                             |
| United States       | 154,142,000 | 139,877,000 | 14,265,000   | 9.3                              |
| 2010                |             |             |              |                                  |
| Solano County       | 215,000     | 189,100     | 25,900       | 12.0%                            |
| State of California | 18,330,500  | 16,063,500  | 2,267,000    | 12.4                             |
| United States       | 153,889,000 | 139,064,000 | 14,825,000   | 9.6                              |
| 2011                |             |             |              |                                  |
| Solano County       | 211,600     | 185,800     | 25,800       | 12.2%                            |
| State of California | 18,404,500  | 16,237,300  | 2,167,200    | 11.8                             |
| United States       | 153,617,000 | 139,869,000 | 13,747,000   | 8.9                              |
| 2012                |             |             |              |                                  |
| Solano County       | 217,000     | 195,000     | 22,000       | 10.1%                            |
| State of California | 18,494,900  | 16,560,300  | 1,934,500    | 10.5                             |
| United States       | 154,975,000 | 142,469,000 | 12,506,000   | 8.1                              |
|                     |             |             |              |                                  |

<sup>(1)</sup> Unemployment rate is based on unrounded data. March 2012 benchmark; data is not seasonally adjusted. *Source: California State Employment Development Department.* 

The following table shows the annual average industry employment for Vallejo-Fairfield MSA (Solano County) between 2008 and 2012

# ANNUAL AVERAGE INDUSTRY EMPLOYMENT 2008-2012

### Vallejo-Fairfield MSA (Solano County)

|   | <u>2008</u> | <u>2009</u> | <u>2010</u> | <u>2011</u> | <u>2012</u> |
|---|-------------|-------------|-------------|-------------|-------------|
| Agriculture                             | 1,600       | 1,600       | 1,400       | 1,400       | 1,400       |
| Mining and Logging                      | 300         | 300         | 200         | 300         | 300         |
| Construction                            | 9,200       | 7,400       | 7,200       | 7,800       | 7,900       |
| Manufacturing                           | 10,300      | 9,800       | 9,700       | 9,600       | 10,000      |
| Wholesale Trade                         | 4,100       | 4,100       | 4,100       | 4,000       | 4,300       |
| Retail Trade                            | 17,700      | 16,300      | 16,400      | 16,500      | 16,800      |
| Transportation, Warehousing & Utilities | 5,100       | 5,300       | 4,800       | 4,400       | 4,700       |
| Information                             | 1,500       | 1,300       | 1,300       | 1,100       | 1,100       |
| Financial Activities                    | 5,100       | 5,100       | 5,200       | 5,100       | 5,000       |
| Professional & Business Services        | 10,600      | 10,800      | 8,800       | 8,800       | 8,700       |
| Educational & Health Services           | 17,400      | 17,800      | 18,300      | 18,700      | 19,200      |
| Leisure & Hospitality                   | 13,400      | 13,200      | 13,000      | 13,100      | 13,400      |
| Other Services                          | 3,900       | 3,700       | 3,600       | 3,600       | 3,900       |
| Government                              | 26,900      | 26,100      | 24,900      | 24,300      | 24,100      |
| Total Labor Force                       | 127,200     | 122,700     | 118,900     | 118,800     | 120,700     |

Note: Totals may not add due to independent rounding.

Source: California Employment Development Department; March 2012 benchmark.

### **Largest Employers**

The tables below rank major employers in the County, Fairfield and Vallejo by number of employees.

## LARGEST EMPLOYERS June 30, 2013 County of Solano

| Employer                                    | <u>Description</u>              | Number of<br>Employees | % of Total<br>County<br>Employees |
|---|---------------------------------|------------------------|-----------------------------------|
| 1. Travis Air Force Base                    | Military base                   | 14,353                 | 7.14%                             |
| 2. Kaiser Permanente - Vallejo              | Healthcare                      | 2,937                  | 1.46                              |
| 3. Fairfield-Suisun Unified School District | Primary and secondary education | 2,707                  | 1.35                              |
| 4. County of Solano                         | County government               | 2,445                  | 1.22                              |
| 5. NorthBay Healthcare System               | Healthcare                      | 1,982                  | 0.99                              |
| 6. California Medical Facility              | Healthcare                      | 1,953                  | 0.97                              |
| 7. Vallejo City Unified School District     | Primary and secondary education | 1,600                  | 0.80                              |
| 8. Six Flags Discovery Kingdom              | Theme park                      | 1,591                  | 0.79                              |
| 9. California State Prison Solano           | Correctional facility           | 1,300                  | 0.65                              |
| 10. Kaiser Permanente - Vacaville           | Primary and secondary education | 1,100                  | 0.61                              |

Source: County of Solano 'Comprehensive Annual Financial Report' for Fiscal Year Ended June 30, 2032.

## LARGEST EMPLOYERS 2013 City of Fairfield

|     | Employer   | <u>Description</u>                      | Number of<br>Employees | % of Total<br>Fairfield<br>Employees |
|-----|--|---|------------------------|--------------------------------------|
| 1.  | Travis Air Force Base                            | Military base                           | 14,353                 | 29%                                  |
| 2.  | County of Solano                                 | County government                       | 2,850                  | 6                                    |
| 3.  | Fairfield-Suisun Unified School District         | Primary and secondary education         | 2,000                  | 4                                    |
| 4.  | NorthBay Healthcare System                       | Healthcare                              | 1,115                  | 2                                    |
| 5.  | Solano Community College District <sup>(1)</sup> | Post-secondary and continuing education | 650                    | 1                                    |
| 6.  | City of Fairfield                                | City government                         | 502                    | 1                                    |
| 7.  | Sutter Regional Medical Foundation               | Healthcare                              | 475                    | 1                                    |
| 8.  | Jelly Belly Candy Co.                            | Candy manufacturer                      | 461                    | 1                                    |
| 9.  | Westamerica Bancorporation                       | Financial services                      | 407                    | 1                                    |
| 10. | Pride Industries                                 | Disabled employment services            | 343                    | 1                                    |

<sup>(1)</sup> For updated information regarding the District's employees, see "SOLANO COMMUNITY COLLEGE DISTRICT – Labor Relations" in the front part of this Official Statement.

Source: City of Fairfield 'Comprehensive Annual Financial Report' for Fiscal Year Ended June 30, 2013.

### LARGEST EMPLOYERS 2012 City of Vallejo

|     | Employer                         | <u>Description</u>                   | Number of<br>Employees | % of Total<br>County<br>Employees |
|-----|----------------------------------|--------------------------------------|------------------------|-----------------------------------|
| 1.  | Kaiser Permanente Medical Center | Healthcare                           | 3,906                  | 6.73%                             |
| 1.  | Six Flags Discovery Kingdom      | Theme park                           | 1,600                  | 2.76                              |
| 3.  | Vallejo Unified School District  | Primary and secondary education      | 1,600                  | 2.76                              |
| 4.  | Kaiser Permanente Call Center    | Healthcare                           | 950                    | 1.64                              |
| 5.  | Sutter Solano Medical Center     | Healthcare                           | 690                    | 1.19                              |
| 6.  | City of Vallejo                  | City government                      | 485                    | 0.84                              |
| 7.  | California Highway Patrol        | Law enforcement                      | 400                    | 0.69                              |
| 8.  | Touro University California      | Private higher education             | 385                    | 0.66                              |
| 9.  | U.S. Forest Service              | Forest and grasslands administration | 300                    | 0.52                              |
| 10. | Petrochem Corporate Headquarters | Mechanical insulation manufacturer   | 225                    | 0.39                              |

Source: City of Vallejo 'Comprehensive Annual Financial Report' for Fiscal Year Ended June 30, 2012.

### **Building Activity**

Annual building permit valuations and the number of permits for new dwelling units issued from 2008 through 2012 in the County and the Cities are shown in the following tables.

# BUILDING PERMIT VALUATIONS 2008-2012

### **Solano County**

| Valuation (\$000's)                                | <u>2008</u>       | <u>2009</u>      | <u>2010</u>  | <u>2011</u>     | <u>2012</u> |
|--|-------------------|------------------|--|-----------------|-------------|
| Residential  | \$128,612         | \$146,700        | \$127,872  | \$112,383       | \$133,014   |
| Non-Residential                                    | <u>194,081</u>    | 141,984          | 90,669   | 97,676          | 63,252      |
| Total  | \$322,693         | \$288,684        | \$218,541  | \$210,059       | \$196,266   |
| Units<br>Single Family<br>Multiple Family<br>Total | 323<br>239<br>562 | 559<br>_0<br>559 | $   \begin{array}{r}     441 \\     \underline{0} \\     441   \end{array} $ | $\frac{392}{0}$ | 453<br>     |

Note: Totals may not add to sum because of rounding.

Source: Construction Industry Research Board.

# BUILDING PERMIT VALUATIONS 2008-2012

## City of Fairfield

| Valuation (\$000's) Residential Non-Residential | 2008<br>\$8,856<br>19,025 | 2009<br>\$26,882<br>70,830 | 2010<br>\$25,882<br>19,330 | 2011<br>\$32,640<br>16,876 | 2012<br>\$41,521<br>_2,647 |
|---|---------------------------|----------------------------|----------------------------|----------------------------|----------------------------|
| Total   | \$27,881                  | \$97,712                   | \$45,212                   | \$49,516                   | \$44,168                   |
| Units   |                           |                            |                            |                            |                            |
| Single Family                                   | 34                        | 147                        | 139                        | 181                        | 255                        |
| Multiple Family                                 | _0                        | _0                         | _0                         | _0                         | _0                         |
| Total   | 34                        | 147                        | 139                        | 181                        | 255                        |

Note: Totals may not add to sum because of rounding.

Source: Construction Industry Research Board.

# BUILDING PERMIT VALUATIONS 2008-2012

### City of Vallejo

| Valuation (\$000's) Residential Non-Residential Total | 2008<br>\$10,234<br>11,417<br>21,651 | 2009<br>\$18,281<br><u>12,716</u><br>\$30,997 | 2010<br>\$20,272<br>27,868<br>\$48,140                   | 2011<br>\$18,243<br>11,955<br>\$30,198 | \$30,248<br>13,496<br>\$43,744 |
|---|--------------------------------------|---|--|--|--------------------------------|
| Units<br>Single Family<br>Multiple Family<br>Total    | 10<br>_0<br>10                       | 45<br><u>0</u><br>45                          | $\begin{array}{c} 38 \\ \underline{0} \\ 38 \end{array}$ | $\frac{30}{0}$                         | $\frac{27}{\frac{1}{28}}$      |

Note: Totals may not add to sum because of rounding.

Source: Construction Industry Research Board.

